

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

Fiscal years ending December 31, 2021 and 2020



**KANSAS CITY BOARD OF PUBLIC UTILITIES**

An enterprise fund of the Unified Government of Wyandotte County/Kansas City, Kansas  
Prepared by the Office of Accounting and the Office of Marketing/Corporate Communications

**Kansas City Board of Public Utilities  
Kansas City, Kansas**

**Annual Comprehensive Financial Report  
For the Fiscal Years Ended  
December 31, 2021 and 2020**

**2021 Board of Directors**

**President – Robert L. Milan, Sr.  
Vice President – Mary L. Gonzales  
Secretary – Rose Mulvany Henry**

**Jeff Bryant  
Tom Groneman  
Ryan Eidson**

**General Manager  
William A. Johnson**



**An Enterprise Fund of the:  
Unified Government of Wyandotte County, Kansas City, Kansas**

**Prepared by: Office of Accounting & Office of Corporate Communications**

**Kansas City Board of Public Utilities  
Annual Comprehensive Financial Report  
For the Fiscal Years Ended December 31, 2021 and 2020**

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# INTRODUCTORY SECTION

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May 26, 2021

Members of the Board of Directors  
Kansas City Board of Public Utilities

The Charter Ordinance of the Unified Government of Wyandotte County/Kansas City, Kansas requires the Kansas City Board of Public Utilities (BPU) publish within six months of the close of each fiscal year a Annual Comprehensive Financial Report (ACFR). This report is presented in conformity with Generally Accepted Accounting Principles (GAAP) and audited by a certified public accounting firm. This report is published to fulfill that requirement for the fiscal year ended December 31, 2021.

The ACFR consists of management's representation concerning the finances of the BPU. As a result, responsibility for this report for the fiscal year ended with respect to both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the BPU. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the BPU. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects. To enhance the reader's understanding of these financial statements, note disclosures have been included as an integral part of this document.

The BPU's financial statements have been audited by BKD, LLP (BKD). The goal of the independent audit was to provide reasonable assurance that the financial statements of the BPU are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amount and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. BKD concluded, based upon the audit, the financial statements present fairly, in all material respects, the financial position of the BPU as of December 31, 2021, and the results of BPU's operations and cash flows for the year then ended in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The BPU's MD&A can be found immediately following the report of the independent auditors.

### **Profile**

The Utility System is comprised of the electric and water utilities and is, by statute and charter ordinance, under the operational control and administration of the Board of Directors for the BPU. The Unified Government of Wyandotte County/KCK, as authorized by state statutes, reserves the right to incur debt on

behalf of the BPU. However, the statutes vest the BPU with exclusive day-to-day control of the utility system. The Utility presently serves approximately 65,000 electric customers and 53,000 water customers.

The Electric Utility has two active electric power generating stations, a 17% ownership interest in a combined cycle power generating station, and seven purchase power agreements to provide the capacity and energy needed by its retail customers. The active generating stations are the Nearman Creek Power Station (“Nearman Station”) and the Quindaro Power Station (“Quindaro Station”), and the 17% ownership interest is in the Dogwood Generating Facility (Dogwood) described herein. Purchased power agreements, which are also described herein, have been executed and include renewable low impact hydro power from Bowersock Mills and Power Company, the only hydro project in the State of Kansas as well as wind from the Cimarron Bend Wind Project, Smoky Hills Wind Farm and Alexander Wind Farm, all in Kansas.

The Nearman Station has two units; the first is a coal-fired steam electric generating station. Commercial operation of the Nearman coal-fired unit began in 1981. The second unit is a simple cycle combustion turbine which can be fired on either natural-gas or No. 2 fuel oil. The combustion turbine plant, known as the Nearman CT4, functions as a peaking plant and was placed in service during February of 2006.

The Quindaro Station currently has two units; all of the units are combustion turbines, which function as peaking units. The units were placed in commercial operation in 1974 and 1977 respectively and are designed to burn No. 2 fuel oil. One of the units is also designed to burn natural gas. In October, 2019, the Utility made the decision to cease operations of Quindaro Station Units 1 & 2 as the units are not efficient to operate. The assets were permanently impaired and recorded as a Regulatory Asset of \$73.6 million that will be amortized through 2040.

In December, 2012, the Utility acquired an undivided 17% ownership interest in the assets of Dogwood, a natural gas-fired combine cycle generating plant. The Utility’s share is approximately 110 MW. Generation and operating expenses from Dogwood are allocated to the utility based on the 17% interest. The Utility is also required to provide its share of financing any capital additions.

The Utility generating stations are interconnected by a network of 161 kV and 69 kV transmission lines. The Utility’s transmission and distribution network includes 61.20 miles of 161 kV line, 60.03 miles of 69 kV line, and over 3,000 miles of overhead line and 313.70 miles of underground cable. The system has 29 electric distribution substations and four industrial substations. The Utility is interconnected with one other area utility, Evergy Inc.

The Utility System is a member of the Southwest Power Pool (SPP), which is a Regional Transmission Operator (RTO), located in Little Rock, Arkansas. SPP’s primary purpose is to facilitate the movement of power throughout the RTO’s footprint through an integrated marketplace. The integrated marketplace is intended to provide for the reliable movement of power during all times but especially during emergency events while providing cost savings to those load serving utilities through a more efficient process of resource dispatch. Many of the efficiencies are driven by SPP becoming the balancing authority for the region. SPP’s current footprint covers much of the south-central portion of the United States.

The Utility has contracts with the Southwestern Power Administration (SPA) entitling the Utility to annually purchase 38.6 MW of hydroelectric peaking capacity, and 5 MW of hydroelectric power from the Western Area Power Administration (WAPA). The Utility also has entered into seven Renewable Energy Purchase Agreements. BPU’s agreement with TradeWind Energy is to receive 25% of the energy output of Phase 1 of the Smoky Hills Wind Farm. Phase I of the project has a name plate of approximately 100 MW of wind capacity. The wind farm was built approximately 25 miles west of Salina, Kansas in Lincoln and Ellsworth Counties in Kansas. In March 2017, also through TradeWind Energy, the BPU began

receiving 200 MW of energy generated by wind turbines from the Cimarron Bend Wind Project. The wind farm is located just south of Minneola, Kansas. BPU also has an agreement with Oak Grove Power Producers to provide 3.55 MW of landfill gas from Arcadia, Kansas. The BPU maintains a contract with the Bowersock Mills & Power Company (“Bowersock”) to purchase the capacity and energy of an existing 2.15 MW run of the river hydroelectric facility on the Kansas River in Lawrence, Kansas and 4.70 MW of capacity from an expansion of Bowersock’s existing hydroelectric facilities. BPU also receives 25 MW of energy generated by wind turbines from OwnEnergy, Inc. The wind farm is located south of Alexander, Kansas in Rush County in Kansas. Lastly, in November 2016, BPU along with MC Power, a solar developer, agreed to install a 1 MW alternating current solar photovoltaic facility at the Nearman Creek Power facility. The project is intended to be a community solar project where customers can license panels to reduce their monthly electric expenses and support greener initiatives.

The Water Utility serves approximately 53,000 water customers in the service area of approximately 152 square miles. This service area includes Kansas City, Kansas, Edwardsville, southern Leavenworth County, parts of Bonner Springs and a small section of northern Johnson County. BPU’s current average day is 30 million gallons of water a day (MGD) with the maximum day average over the last 5 years of 40 MGD. The historical max day is 49 MGD. The water utility utilizes the state-of-the-art Nearman Water Treatment Plant (NWTP) and has the capacity to pump 72 MGD, including one water treatment facility; three major pump stations; 1,000 miles of water pipes and two of the nation’s largest horizontal collector wells.

The Water distribution system consists of a network of underground mains, reservoirs, and a series of booster district systems. The water transmission network consists of 72.5 miles of primary and trunk lines ranging in size from 24 to 48 inches. From these mains, water is delivered through a system of 900 miles of secondary water mains. The Utility has approximately 32.5 million gallons of water stored in reservoirs and elevated tanks at various locations in the distribution system. There are three booster-pumping stations, which increase water pressure to higher elevations and through the 1,000 miles of water pipes.

The Utility’s annual budget represents the plan for providing electric and water services for each fiscal year. An annual budget consisting of operating and maintenance expenses as well as a five-year capital plan is submitted by the General Manager and Executive Directors to the Board of Directors. The Board of Directors adopts the budget no later than December of each year. Budgetary control is maintained at the departmental level by comparing budgeted expenses with actual expenses on a periodic and year-to-date basis.

### **Economic Conditions**

The Unified Government is the government for both Wyandotte County and the City of Kansas City, KS. Wyandotte County accounts for a large number of manufacturing, transportation and distribution, including rail, and health care jobs in the metropolitan area. Many of these jobs are high paying and contribute to the positive statistics regarding gross payroll and gross sales. Development remains an important priority for the Unified Government.

The County of Wyandotte County covers 155.7 square miles. It is located on the eastern border of the State and along with three other Kansas counties and eight Missouri counties, comprise the Kansas City Metropolitan Statistical Area with a population of approximately 1.2 million.

According to the 2020 U.S. Census Bureau, Wyandotte County’s estimated population was 169,245. Compared to population trends in the prior decades, the current estimates indicate a more stable population. The median age is 34 versus a national average of 39 years. Approximately, 34% of the population is greater than 45 years old.



In recent years, efforts have been directed toward the development of a 1,600-acre tract of land located directly northwest of the intersection of Interstate Highways I-70 and I-435. The Unified Government attracted the Kansas Speedway as the economic catalyst for development of this tract using the STAR Bond financing incentive. The speedway project, totaling more than \$280 million, is a 1.5-mile tri-oval on approximately 1,100 acres of land, with 72 luxury hospitality suites and grandstand seating for 82,000. Joining Kansas Speedway at Village West are major destination retailers and entertainment businesses that attract approximately 12 million visitors and shoppers annually. The initial anchor businesses and attractions include: Cabela's, Nebraska Furniture Mart, Great Wolf Lodge and Resort, Hollywood Casino, Children's Mercy Park, home of the Kansas City MLS soccer team Sporting KC Soccer Club and Field of Legends Field (formerly CommunityAmerica Ballpark), home of the American Association's Kansas City Monarchs Baseball Club. An additional development north of I-70 and east of I-435, just east of the Village West area include the headquarters for the Dairy Farmers of America which is the area's largest private employer in terms of revenue. In 2018, the U.S. Soccer National Training and Coaching Development Center, named Pinnacle, opened which will house the elite athlete training and performance analytics campus and national youth soccer development programs.

Industrial growth has resulted from the General Motors \$600 million investment in its Kansas City plant. The redevelopment of two adjacent industrial parks has occurred in this area as well. This building is occupied by Inergy and is a supplier to the General Motors automotive plant. In 2018, General Motors announced a \$265 million investment to support production of the new Cadillac XT4 Crossover SUV. General Motors also produces the Chevy Malibu. Additional industrial development was the construction of the Amazon Fulfillment Center. The facility is on 134 acres and approximately 4,000 employees currently work at the fulfillment center.

In 2020, the Kansas City Kansas region was selected by Urban Outfitters to build an 880,000 square foot distribution and fulfillment center. The facility will be located near the Kansas Speedway and will be a \$403 million capital investment with up to 2,000 jobs. The facility is scheduled to open in 2022. Additionally, in 2018, the Unified Government was awarded \$13.8 million to replace the existing I-70 and Turner Diagonal interchange. This allowed for the development of the \$125 million Turner Logistics Industrial Park on a site adjacent to I-70. The site will include 2.7 million square feet of distribution/warehouse space and will create 1,800 jobs. As of December 2021, there has been three buildings completed with two more scheduled in 2022.

Adjacent to Kansas University Medical Center is a \$39 million mixed-use economic development project. The development includes approximately 10,000 square feet of first-floor retail space and on the second through fourth floors, an 83-room Holiday Inn Express & Suites. Also, the area maintains a healthcare tenant focus. Kansas University Hospital operates an inpatient acute rehabilitation center along with Kansas City Transitional Care Center, a post-acute nursing rehabilitation facility and Hanger Prosthetics & Orthotics. In total, this development project is 100,000 square feet within a four-story building. The area draws more than 10,000 persons daily and expects to attract new retail development due to the area's dense resident population and the proximity to the KU Medical Center and Hospital.

### **Long Term Financial Planning**

BPU's goals for the future include meeting the needs of the community as development continues within the county. BPU utilizes a five-year capital improvement program to prioritize projects, which will be scheduled over a number of years as financial resources are available. The electric capital improvement plan identifies approximately \$147.5 million in generation, transmission, and distribution projects. The electric capital plan is projected to be 50% bond financed over the years. The water capital improvement plan identifies approximately \$84.9 million in projects, of which 60% are projected to be financed.

## **Cash Management and Investment Policy**

The Utility's cash management practice encourages investment of all cash not needed for immediate expenditures. It is the policy of the Utility to invest public funds in a manner that provides the highest investment return with the maximum security while complying with all Kansas statutes governing the investment of public funds. The Utility's investment policy was adopted by the Board of Directors.

## **Internal Control**

Management of the Board of Public Utilities (BPU) is responsible for establishing and maintaining internal controls to ensure that assets of the BPU are protected from loss, theft, or misuse, and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States. The internal controls are designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the evaluation of costs and benefits requires estimates and judgements by Management.

## **Major Initiatives**

The Board of Public Utilities is currently investing in significant capital improvements to update and improve service to our customers. Projects underway include electric substation, transmission and distribution improvements in the Rosedale, Armourdale, and Piper areas as well as replacing a 7MG Water Reservoir in Argentine and the upgrading of the water distribution valves and mains throughout the community.

The electric utility has completed the construction of the new Rosedale substation and has decommissioned the Fisher substation. The new substation will support the expansion of the University of Kansas Medical Center which constructed a \$75 million medical education building as well as a \$280 million patient tower which will be a seven-story facility. Work continues throughout 2022 to build out and enhance the distribution facilities in this area. With the Urban Outfitters development, the electric utility will be providing the distribution facilities to support the new growth in that area over the next several years.

The water utility has increased efforts to replace aging infrastructure in the water distribution system over the next several years. The water utility plans to replace approximately 3-5 miles of water mains each year. In addition, a 7-million-gallon reservoir will be designed and constructed over the next two years within the Argentine water system. The new reservoir will provide more water storage for the area and give an emergency backup to the Fairfax Industrial area in the Northeast section of our service territory.

## **GFOA Certificate of Achievement Award**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Kansas City Board of Public Utilities for its annual comprehensive financial report for the year ended December 31, 2020. This was the fortieth consecutive year that the BPU received this prestigious award.

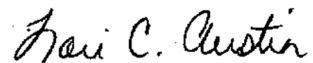
In order to be awarded a Certificate of Achievement, BPU must publish an easily readable and efficiently organized annual comprehensive financial report. This report satisfied both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe this 2021 annual comprehensive financial report continues to meet the Certificate of

Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for a certificate for the forty-first consecutive year.

**Acknowledgements**

In closing, I would like to thank the Accounting staff for their efforts in preparing and providing the financial information. Special thanks to David Mehlhaff, Chief Communications Officer, in coordinating the comments for the President's and General Manager's messages.

Respectfully submitted,



Lori C. Austin  
Chief Financial Officer/Chief Administrative Officer



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Kansas City Board of Public Utilities**  
**Kansas**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2020

*Christopher P. Morill*

Executive Director/CEO

## PRESIDENT'S MESSAGE

The Kansas City Board of Public Utilities (BPU) has been providing electric and water services to Wyandotte County for more than 100 years. As a non-profit organization, its mission remains the same as it's always been – to provide quality dependable utility services to the community at the lowest possible price.

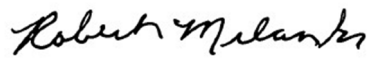
Despite challenges affecting the entire nation, BPU and the community made significant accomplishments in 2021. The Board of Directors, management, and BPU staff worked hard to help customers and the community better manage the issues and lingering impacts of COVID, while remaining focused on ensuring reliable, quality electric and water service – not only today, but in the future as well.

Specific 2021 accomplishments included:

- *Expanded Customer Convenience Programs* – To make utility service and billing information more readily available, and easier-to-access, BPU initiated and continued to promote various programs including Paperless Billing, in which monthly billing statements are now emailed directly to an individual's inbox, the Automatic Payment Plan which takes the hassle out of monthly billing paperwork, and the Equal Payment Plan in which bills are averaged over a 12-month period providing an easy way to budget utility costs throughout the year.
- *Renewable Energy Leader* – BPU remained a leader in renewable energy, with more than 48% of its generation today coming from wind, hydropower, and landfill gas. One of the “greenest” public utilities in the nation, our diverse generation mix allows the utility to be less reliant on only coal and gas which experiences price fluctuations, with the community, the environment, and public health also benefiting from this “clean power” approach. Promotion of its Community Solar Farm continued to both residential and commercial customers. In total, BPU has the capacity to power 135,000 local homes from its carbon-free renewable energy portfolio – while reducing its CO2 rate by more than 52% over the last decade.
- *Energy Efficiency and Conservation* – Continued promoting energy and water efficiency and savings initiatives through customer education and outreach.
- *Smart Energy Provider designation* – BPU received this distinction in 2021, recognizing the utility's on-going commitment to green energy.
- *Transparency and Communications* – Continued working on initiatives to make information more readily accessible, while ensuring the use of industry best practices in achieving this. To ensure public input, the utility continued making all board meetings accessible online and virtually via Zoom, and utilized social media, direct mailings, and earned media placements as a tool for continued engagement with customers and the community.
- A continued focus on employee training and development, and improved utility recruiting efforts to improve employee qualifications and performance.

BPU provided and contributed far more than just electricity and water service to the community in 2021. The Board of Directors, as well BPU employees who all live and work in Wyandotte County, understand that the utility's mission is to ensure reliable and affordable electric and water service, while working hard to improve the quality of life for our entire community.

Respectfully,

A handwritten signature in black ink that reads "Robert L. Milan, Sr." in a cursive style.

Robert L. Milan, Sr.  
Board President  
May 26, 2022

## **Board of Directors – 2021**

The Board of Directors is composed of six members, three of whom are elected at large and three of whom are elected by district. Every two years three members are elected for four-year terms. The Board chooses a president, vice president, and secretary from its own membership. The Board meets twice a month, on the first and third Wednesdays. Members receive a monthly salary of \$950. The treasurer of the Unified Government of Wyandotte County/Kansas City, Kansas is the ex-officio treasurer of the Board. The Board is charged with the duty to hire a General Manager, who serves as BPU's chief executive officer, and who administers the day-to-day operations of the utility.



**Robert L. Milan, Sr.**  
**President**  
**Member, First District**  
**Elected 1991-1995**  
**Re-elected 1995-1999**  
**Re-elected 1999-2003**  
**Re-elected 2003-2007**  
**Re-elected 2007-2011**

**Re-elected 2011-2015**  
**Re-elected 2015-2019**  
**Re-elected 2019-2022**

Mr. Milan has served on the BPU Board for over 30 years, having been first elected in 1991. He is currently President and has served as President four times previously. He has served as President of the Board four times and is currently the Vice President for the Board of Public Utilities. In 2007, BPU recognized Mr. Milan's dedication to the utility by naming a new Water Division facility in his honor, the Robert L. Milan, Sr. Pump Station and Reservoir.

Mr. Milan worked at the U.S. Department of Labor for 32 years, retiring as a Federal Representative. He is active in the Northeast Optimist Club and NAACP. In 2001 he served as State President of AARP. In 2010, the Directors of the Heritage Registry of Who's Who announced the inclusion of Mr. Milan. He has received many awards including being selected by the Kansas City Globe as one of the 100 most influential people in 1998.

A native of Kansas City, Kansas, he owned Milan's Roller Arena and Bowling establishment for many years. Mr. Milan is a Sumner High School graduate and attended Kansas City Kansas Community College, the University of Kansas extension, Donnelly College, the Univ of Colorado, Temple Univ. and Pioneer College.



**Mary L. Gonzales**  
**Vice President**  
**Member at Large**  
**Elected 2001-2005**  
**Re-elected 2005-2009**  
**Re-elected 2009-2013**  
**Re-elected 2013-2017**  
**Re-elected 2018-2021**

Ms. Gonzales retired from teaching school in 2006 after a 33-year career. For many of those years she was an eighth-grade language arts teacher at Piper Middle School. Ms. Gonzales has a Bachelor of Arts degree in Education from the University of Montevallo in Montevallo, Alabama, and a Master's degree in Curriculum and Instruction from Emporia State University. She is currently the BPU's Board Vice President and has

## **Board of Directors – 2021 – (continued)**

served as Board President from 2005 to 2007. She also served as BPU's Board President from 2005 to 2007 and previously as vice president and secretary of the BPU Board.

Besides her BPU Board and other community activities, she is a member of the American Public Power Association and the American Water Works Association. A graduate of Leadership 2000, she serves on the board for the Rosedale Development Association and also on the advisory board for the Civic Leadership Academy for Olathe, Kansas schools. Mary was also District 5 Coordinator in the successful effort to consolidate the Wyandotte County/City governments and served on the advisory board of the Wyandotte County Library. In addition, she is past President of Delta Kappa Gamma International Educational Society and is a former board member for both El Centro and City Vision Ministries.



**Rose Mulvany Henry**  
**Secretary**  
**Member at Large**  
**Elected 2019-2022**

Ms. Mulvany Henry is a native of Kansas City, Kansas, where she attended Bishop Ward High School. She furthered her education and received her B.A. in English from the University of Kansas (1990), and her J.D. from Washburn University School of Law (1993). Rose is currently admitted to practice in Kansas.

Prior to founding Rose Henry Law LLC in Kansas City, Kansas, in 2018, Rose enjoyed a long and diverse career in the utility industry, ranging from a wireless industry entrepreneur, to regulating the telephone industry with the Kansas Corporation Commission, to the Vice President of Regulatory Affairs for Birch Telecom, Inc., to in-house counsel for Sprint Corporation, to the representation of various clients as outside counsel with Bradley Arant Boult Cummings LLP. With over 25 years of experience, Rose is a trusted business and technology attorney and business advisor to many companies in the technology and communication industries.

Additionally, Rose does development consulting as part of the Executive Director Team with Reaching Out From Within, Inc. This nearly four-decade-old Kansas City-based organization inspires current and formerly incarcerated individuals to find the courage to change their lives and become productive, contributing members of our communities.



**Jeff Bryant**  
**Member, Third**  
**District**  
**Elected 2011-2015**  
**Re-elected 2015-2019**  
**Re-elected 2019-2022**

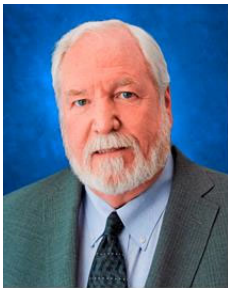
Mr. Bryant works at Plastic Packaging Technologies in Kansas City, Kansas. He has been with the company for over 35 years serving in a variety of roles and currently holds the position of Estimator & Job Cost Analyst.



## **Board of Directors – 2021 – (continued)**

Jeff and his wife, Crystal, are authors and owners of the travel website, Our Changing Lives, which features an advertisement-free resource for information related to destinations around Kansas City and beyond. Jeff has also served as BPU's Board President in 2017 and previously as Vice President and Secretary of the BPU Board.

He is a past member of the Armourdale Renewal Association, the Turner Lions Club and the Kansas City Chapter of the NAACP. He served a two-year term on the Schlagle Sit Council, which is committed to increasing the graduation rate of local students. He has served on the Unified Government's (UG) Finance Standing Committee and previously served on the Public Works and Safety Committee. He is Leadership 2000 Class XX graduate and has served on the Board of Directors of Leadership 2000. Mr. Bryant is a graduate of Turner High School and attended Donnelly College.



**Tom Groneman**  
**Member, Second**  
**District**  
**Elected 2013-2017**  
**Re-Elected 2018-2021**

Mr. Groneman is a lifelong Wyandotte County resident, graduating from Wyandotte High School in 1965. He has served as BPU's Board President from 2016 to 2017. In 1969 he graduated from Bethany College, Lindsborg, KS with a Bachelor's degree in Business/Economics.

Following college, he entered the United States Navy and was trained as a Vietnamese linguist. He was stationed for 15 months at the Naval Communications Station, Philippines where he was assigned to temporary active duty with the Commander of Carrier Division 5/Task Force 77 aboard the USS Enterprise, USS Kitty Hawk and USS Constellation. He finished his tour at the National Security Agency, Ft. Meade, MD.

After the military he returned to Wyandotte County and worked briefly as a probation officer for the 29<sup>th</sup> Judicial District. In 1975 he was appointed Register of Deeds to fill out the unexpired term of Jack Reardon who had been elected mayor. He was subsequently elected to seven consecutive four-year terms as Register of Deeds. In 2003, Mr. Groneman joined the staff of Governor Kathleen Sebelius to become the Director of Alcoholic Beverage Control for the State of Kansas. He commuted for nearly eight years between Kansas City and Topeka until the change in administrations in 2011.

During his time in public service, Tom has served in numerous positions on various state and national organizations.

**Board of Directors – 2021 – (continued)**



**Ryan Eidson**  
**Member at Large**  
**Elected 2018-2021**

Mr. Eidson is a lifelong Wyandotte County resident and currently serves as President for the Board of Public Utilities. He also is the General Manager for Wil Fischer of Kansas (Wyandotte County Anheuser-Busch Distributor). He has served in this role since 2014 and previously held several leadership positions at Schatz Distributing. He serves as a board member for the Chris Kugler Memorial Trust and also serves on the board of directors for Helpful Hands Inc.

Eidson is a graduate of Piper High School and attended Kansas State University where he graduated with a degree in communications and advertising.

## GENERAL MANAGER'S MESSAGE

As a non-profit municipal utility, BPU conducts business consistent with its customer-focused principles including Accountability, Appreciation, Customer Focus, Innovation, Integrity, Respect, and Responsible Communication. The utility has provided quality dependable utility service to the community and residents of Wyandotte County since 1909. Today BPU services nearly 65,000 commercial, industrial, and residential customers over a 150 sq. mile area. BPU's primary goal remains providing quality dependable services to ratepayers at the lowest possible price.

As the community continued its recovery from COVID-19 and life started returning to pre-pandemic normalcy in 2021, I was pleased at how well BPU was able to successfully navigate these unprecedented times. Despite multiple challenges, BPU continued providing reliable electric and water service to the community, while taking every measure possible to protect its customers as well as our employees.

BPU teams continually looked for ways to meet the needs of its customers, from individual residents to the largest employer, and became a more adaptive, efficient, and focused organization as a result in 2021. Throughout the year, BPU managed existing and introduced several new programs and initiatives to better service utility customers, and the community, while maintaining a stable financial position and remaining prepared to meet future electric and water requirements for the entire community. These included, among other things:

- Providing *cost effective, safe, and reliable utility services*, including efficient operation of electric and water production facilities.
- *Payment Assistance Programs* – BPU maintained several programs administered by the United Way, including the *Utility Assistance Program* which disbursed funds to eight local non-profit agencies, offering nearly \$200,000 in financial assistance to more than 1,000 local families. This also included the *Customer Hardship Payment Service* program, which helped offset utility expenses related to changes in employment, income status, health emergencies, etc. This program has provided more than \$500,000 since its inception helping more than 1,500 local families.
- *Customer Service Improvements* – Providing more convenience and accessibility options, and expanded communications tools. This included promotions and resources for several unique programs including the Energy Engage Portal, an online Self-Service tool, a mobile-friendly Electric Outage Reporting Map, an Equal Pay Plan alternative, and additional bill payment kiosk locations bringing added payment options to local neighborhoods.
- *A Stable Financial Position* – In addition to meeting the needs of the community, BPU has been able to do so while reducing its annual budget and spending over the last five years. From \$495 million in 2016 to \$348 million in 2021, BPU cut its annual budget by 30% (a \$147 reduction in spending) in recent years.
- Ensuring continued *fiscal sustainability* by effectively managing debt service coverage, cash-on-hand, and credit ratings through open and transparent fiscal and budget policies. In achieving this, BPU was recognized with the *Award for Excellence in Financial Reporting* by the Government Finance Officers Association (GFOA) in 2021.

- Working to ensure that *electric transmission and distribution* systems continued operating in a safe and reliable manner, with on-going efforts to improve system reliability indices (SAIDI, SAIFI, CAIDI).
- *New Customer Billing Statement* – BPU launched a totally redesigned, easy-to-read, and more self-explanatory billing statement for customers in 2021, providing a new look and feel with updated graphics, font sizes, and more detail and explanation for added transparency. It now shows electric and water usage history, easier-to-understand details on BPU utility charges, and a separate page explaining pass-through charges from the Unified Government (UG).
- Identifying and encouraging usage of innovative technologies, implementation of utility-wide reliability standards, and the development of a safety-conscious workplace.
- On-going evaluation and improvements to maintain and upgrade *BPU's aging utility system and infrastructure*, while maintaining and exceeding all *environmental regulations*.
- BPU was named a *2021 Corporate Champion* by Ingram's business magazine, recognizing the utility's community-support initiatives and other philanthropic and volunteer initiatives. This included the *2021 Annual BPU Charity Golf Tournament* which raised over \$40,000 for children's charities, the *BPU Summer Youth Program* which helps provide mentoring and jobs for local youth, and the *BPU Employee Foundation* that gathers donations and volunteers throughout the community, among other things.

BPU and its employees continued working to provide reliable, safe, and affordable utility services to the community in 2021 despite various challenges, simultaneously refining some operational and customer-oriented strategies as necessary.

Moving forward, BPU will continue working to: 1) ensure production and delivery systems meet demand; 2) champion renewable energy; 3) offer residential customers flexible and easy payment options; 4) utilize new technology to improve customer service; 5) promote energy and water efficiency; 6) ensure compliance with federal and state rules and regulations; and 7) ensure fiscal sustainability by managing debt, cash-on-hand, and credit ratings through open and transparent fiscal and budget policies.

BPU and its employees remain committed to improving the overall quality of life in the community it serves, just as it has for more than a century.

Respectfully,



William A. Johnson  
General Manager  
May 26, 2022

## **Senior Management – 2021**

### **William A. Johnson General Manager**

William A. (Bill) Johnson has worked at the Kansas City Board of Public Utilities for more than forty (41) years. Mr. Johnson earned an MBA from Ottawa University in 2007.

He began his career at BPU in an entry-level position and worked his way up through the ranks into an executive level position prior to being appointed General Manager. His previous position included directing BPU Electric Operation & Technology division activities; including but not limited to, Electric Transmission and Distribution, Electric Engineering, Information and Technology, Telecommunications, and Fleet Maintenance.

Over his career, he has sponsored many large utility projects including modernizing BPU's electric infrastructure and he has played a key role in introducing some of the utility's most advanced enterprise technology systems designed to improve utility operations.

He is past President of Kansas Municipal Utilities, a current board member for the Kansas City Kansas United Way, and past board member of the Boys & Girls Club. He is a member of the American Public Power Association (APPA) and the Rocky Mountain Electric League (RMEL). He is also past President of the Kansas-Missouri chapter of the American Association of Blacks in Energy. He received the distinguished "Black Achievers Award" from the Southern Christian Leadership Council and the "Black Man of Distinction Award" from the Friends of Yates.

**Lori C. Austin  
Chief Financial Officer/Chief  
Administrative Officer**

**Jeremy Ash  
Executive Director  
Electric Operations**

**James A. Epp  
Executive Director  
Water Operations**

**Jhonna M. Hinson  
Executive Director  
Customer Services**

**Maurice Moss  
Executive Director  
Corporate Compliance**

**Jerold T. Sullivan  
Chief Information  
Officer**

**Gerald P. Ohmes, Sr.  
Executive Director  
Electric Supply**

**Dong T. Quach  
Executive Director  
Electric Production**

**David E. Mehlhaff  
Chief Communications  
Officer**

## Executive Staff and Department Heads 2021

Becky Aldinger, Director  
Purchasing & Supply Chain

Glen Brendel, Director  
Electric Production Operations/Maintenance

Sperlynn R. Byers, Acting Director  
Information Technology

Dennis Dumovich, Director  
Human Resources

Michael Fergus, Director  
Electric Distribution & Service

Andrew Ferris, Director  
Electric Supply Planning

Jody Franchett, Director  
Administrative Services

Stephen E. Green, Director  
Water Distribution

Brian D. Laverack, Director  
Network Operations

Darrin McNew, Director  
Electric Transmission & Substations

Patrick J. Morrill, Director  
Electrical Engineering

Tung Nguyen, Director  
Electric Production Engineer

Steve Nirschl, Director  
Water Processing

Randal J. Otting, Director  
Accounting

Jerin Purtee, Director  
Electric System Control

Ingrid Setzler, Director  
Environmental Services

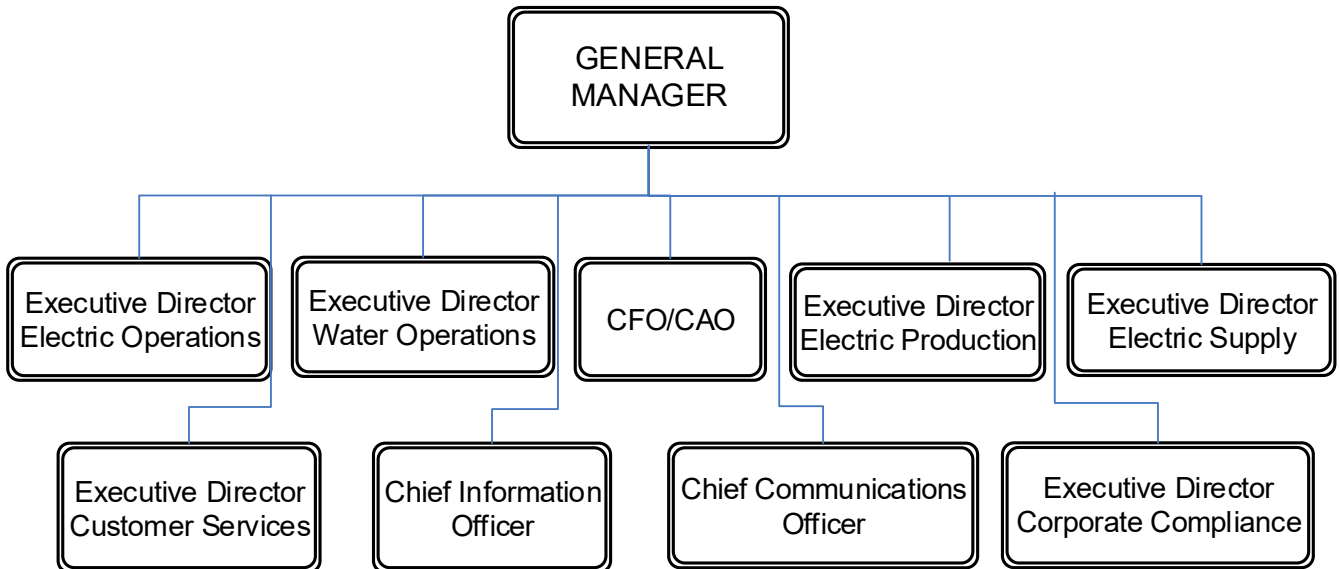
Chris D. Stewart, Director  
Civil Engineering

Patrice Townsend, Director  
Utility Services



# Kansas City Board of Public Utilities

## 2021 Organizational Chart



Accounting Civil Engineering Cash Operations and Collections Corporate Compliance Customer Service Electric Metering & Services Electric Production Engineering Electric Production Maintenance Electric Production Operations Electric Supply Planning Electric System Control	Electric Transmission & Dist Electrical Engineering Employee Relations Employment Environmental Services Grounds Maintenance Information Technology Network Support OH / UG Lines Production Support Services Purchasing	Radio / Telecom & Cable Stores Street Lights Substations Traffic Signal Transportation Utility Services Water Metering & Services Water Distribution Water Processing Water System Support
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# FINANCIAL SECTION

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## Independent Auditor's Report

The Board of Directors  
Board of Public Utilities  
Kansas City, Kansas

### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Board of Public Utilities of Kansas City, Kansas (the BPU), an enterprise fund of the Unified Government of Wyandotte County/Kansas City, Kansas, as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the BPU's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the BPU, as of December 31, 2021 and 2020, and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS); the *Kansas Municipal Audit and Accounting Guide* (the Guide) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the BPU and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in *Note 1* to the financial statements, the financial statements present only the BPU and do not purport to, and do not, present the financial position of the Unified Government of Wyandotte County, Kansas City, Kansas as of December 31, 2021 and 2020, and the changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the BPU's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the BPU's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the BPU's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audits, significant audit findings, and certain internal control-related matters that we identified during the audits.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension and postemployment information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the BPU's basic financial statements. The Combining Information, Introductory Section and Statistical Section are listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

The combining information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audits of the financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we also have issued our report dated May 26, 2022, on our consideration of the BPU's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the BPU's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the BPU's internal control over financial reporting and compliance.

**BKD, LLP**

Kansas City, Missouri  
May 26, 2022



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**Board of Public Utilities**  
**Management's Discussion and Analysis**  
**December 31, 2021 and 2020**  
**(Unaudited)**

***Overview of the Financial Statements***

This discussion and analysis is intended to serve as an introduction to the Board of Public Utilities of Kansas City, Kansas's (BPU) financial statements. The BPU's financial statements comprise two components: 1) financial statements and 2) notes to the financial statements. Other required supplementary information is provided in addition to the financial statements.

Financial Statements

The financial statements are designed to provide readers with a broad overview of the BPU's finances in a manner similar to a private-sector business.

The statement of net position presents information on BPU's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between these reported as net position. Over time, increases/decreases in net position may serve as a useful indicator of whether the financial position of the BPU is improving/deteriorating.

The statement of revenues, expenses and changes in net position presents information showing how BPU's net position changed during the most recent fiscal year. All changes in net position are reported as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses reported in this statement for some items will only result in cash flows in future fiscal periods (for example, uncollected payments-in-lieu of taxes and earned but unused vacation leave).

Notes to the Financial Statements

The notes provide additional information essential to a full understanding of the data provided in the financial statements.

Other Information

In addition to the financial statements and accompanying notes, this report also presents certain required supplementary information concerning the BPU's progress in funding its obligation to provide pension and postretirement benefits to its employees.

The combining statements for the BPU's electric and water utilities are presented immediately following the required supplemental information.

The BPU is an administrative agency of the Unified Government of Wyandotte County/Kansas City, Kansas (Unified Government).

The electric and water departments are reflected as an enterprise fund on the Unified Government's financial statements consisting of the statement of net position; statement of revenues, expenses and changes in net position; and statement of cash flows. This management's discussion and analysis of the BPU's financial report presents the discussion and analysis of the BPU's financial performance for the years ended December 31, 2021 and 2020 with selected comparative information of the year ended December 31, 2019. This analysis should be read in conjunction with the financial statements and notes thereto.

**Board of Public Utilities**  
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The following tables summarize the financial condition and operations of the BPU as of December 31, 2021, 2020 and 2019 and for each of the years then ended:

**Statements of Net Position Summary**

	<u>2021</u>	<u>2020</u>	<u>2019</u>
<b>Assets and deferred outflows of resources:</b>			
Current assets	\$ 141,186,290	\$ 145,468,946	\$ 154,190,844
Capital assets, net	1,072,433,104	1,069,848,798	1,054,689,181
Other noncurrent assets	76,790,245	90,560,353	90,341,202
Total assets	<u>1,290,409,639</u>	<u>1,305,878,097</u>	<u>1,299,221,227</u>
Deferred outflows of resources	<u>65,686,229</u>	<u>32,555,985</u>	<u>60,839,174</u>
Total assets and deferred outflows of resources	<u>\$ 1,356,095,868</u>	<u>\$ 1,338,434,082</u>	<u>\$ 1,360,060,401</u>
<b>Liabilities, deferred inflows of resources, and net position:</b>			
Current liabilities	\$ 85,836,241	\$ 84,780,351	\$ 90,047,241
Noncurrent liabilities	<u>678,989,714</u>	<u>717,779,584</u>	<u>770,194,789</u>
Total liabilities	764,825,955	802,559,935	860,242,030
Deferred inflows of resources	72,470,648	51,799,811	31,046,221
<b>Net position:</b>			
Net investment in capital assets	427,959,301	397,769,293	441,999,199
Restricted	22,594,388	29,543,724	24,986,290
Unrestricted	<u>68,245,576</u>	<u>56,761,319</u>	<u>1,786,661</u>
Total net position	<u>518,799,265</u>	<u>484,074,336</u>	<u>468,772,150</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 1,356,095,868</u>	<u>\$ 1,338,434,082</u>	<u>\$ 1,360,060,401</u>

**Board of Public Utilities**  
**Management's Discussion and Analysis**  
**December 31, 2021 and 2020**  
**(Unaudited)**

**Statements of Revenues, Expenses and Changes in Net Position Summary**

	<b>2021</b>	<b>2020</b>	<b>2019</b>
Operating revenues:			
Residential	\$ 98,837,029	\$ 99,892,366	\$ 99,988,671
Commercial	104,869,840	107,334,998	112,966,497
Industrial	45,213,319	52,532,941	55,539,127
Other	66,416,518	25,444,106	34,554,724
Energy rate component recovery	2,312,998	—	—
Payment-in-lieu of taxes	31,715,220	32,687,316	34,116,534
Total operating revenues	<u>349,364,924</u>	<u>317,891,727</u>	<u>337,165,553</u>
Operating expenses:			
Fuel	47,845,256	28,727,073	33,632,162
Purchased power	58,012,729	57,067,042	57,826,233
Production	39,990,738	43,602,858	44,076,349
Transmission and distribution	46,294,841	45,129,256	52,260,989
General and administrative	29,722,913	31,199,101	34,962,802
Depreciation and amortization	39,056,593	37,473,398	35,835,585
Total operating expenses	<u>260,923,070</u>	<u>243,198,728</u>	<u>258,594,120</u>
Operating income	<u>88,441,854</u>	<u>74,692,999</u>	<u>78,571,433</u>
Nonoperating income (expense):			
Interest expense	(23,513,227)	(27,887,268)	(31,425,697)
Payment-in-lieu of taxes	(31,715,220)	(32,687,316)	(34,116,534)
Other	559,080	108,300	2,832,041
Total nonoperating expense, net	<u>(54,669,367)</u>	<u>(60,466,284)</u>	<u>(62,710,190)</u>
Contributions and transfers:			
Contributions from developers and others	952,442	1,075,471	326,924
Change in net position	34,724,929	15,302,186	16,188,167
Net position, beginning of year	<u>484,074,336</u>	<u>468,772,150</u>	<u>452,583,983</u>
Net position, end of year	<u>\$ 518,799,265</u>	<u>\$ 484,074,336</u>	<u>\$ 468,772,150</u>
Total revenue	\$ 350,876,446	\$ 319,075,498	\$ 340,324,518
Total expense	316,151,517	303,773,312	324,136,351

**Financial Highlights**

**2021 Compared to 2020**

- Net capital assets increased by \$2.6 million in 2021. The increase is attributed to additions associated with electric and water transmission and distribution assets, as well as additions to general plant assets.
- Debt service coverage ratio for 2021 increased to 2.45 times in comparison with 2.15 for the year ended 2020.

**Board of Public Utilities**  
**Management's Discussion and Analysis**  
**December 31, 2021 and 2020**  
**(Unaudited)**

- Deferred outflows of resources increased by \$33.1 million due to pension recognition.
- Net position increased by \$34.7 million during 2021.

In 2021, the BPU's operating revenues were approximately \$349.4 million, with the Electric Utility recognizing revenues of \$298.5 million and the Water Utility recognizing revenues of \$50.9 million. The average number of customer accounts remained stable from the prior year.

The BPU's total operating revenue increased by approximately \$31.5 million to \$349.4 million in 2021. The Electric Utility experienced increased electric sales of \$33 million compared to 2020. Residential, Commercial, and Industrial and Wholesale sales were less than prior year. Wholesale sales were up compared to prior year due to Winter Storm Uri in February of 2021.

The Water Utility experienced a decrease of \$1.5 million in water sales compared to 2020. In comparison to the 2021 budgeted revenue, overall, the BPU collected 99% of the projected Energy and Water sales and 112% of total operating revenue.

Operating expenses for 2021 and 2020 were approximately \$260.9 million and \$243.2 million, respectively. The Electric Utility represented \$224.6 million and \$207.9 million for 2021 and 2020, respectively, while the Water Utility represented \$36.3 million and \$35.3 million for 2021 and 2020 in operating expenses, respectively. The largest component of operating expenses is fuel, purchased power and production expense. Overall, in 2021, fuel, purchased power and electric production costs totaled \$145.8 million which is \$16.4 million more than 2020. The BPU's power supply mix for fiscal years 2021 and 2020 was 22% and 23% coal, 55% and 66% net power purchases, 16% and 8% gas, and 7% and 3% oil, respectively.

**2020 Compared to 2019**

- Net capital assets increased by \$15.2 million in 2020. The increase is attributed to additions associated with electric and water transmission and distribution assets, as well as additions to general plant assets.
- Debt service coverage ratio for 2020 increased to 2.15 times in comparison with 2.04 for the year ended 2019.



**Board of Public Utilities**  
**Management's Discussion and Analysis**  
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- Deferred outflows of resources decreased by \$28.3 million. The decrease is due to debt refunding and pension recognition.
- Net position increased by \$15.3 million during 2020.

In 2020, the BPU's operating revenues were approximately \$317.9 million, with the Electric Utility recognizing revenues of \$265.5 million and the Water Utility recognizing revenues of \$52.4 million. The average number of customer accounts remained stable from the prior year.

The BPU's total operating revenue decreased by approximately \$19.3 million to \$317.9 million in 2020. The Electric Utility experienced decreased electric sales of \$20.9 million compared to 2019. Residential, Commercial, Industrial and Wholesale sales were less than prior year as a result of lower demand due to the reduction of business activity due to COVID-19 and weather. In 2020, the BPU recognized \$11.7 million of deferred revenue from the 2020 over collection of the Energy Rate Component.

The Water Utility experienced an increase of \$1.6 million in water sales compared to 2019. In comparison to the 2020 budgeted revenue, overall, the BPU collected 95% of the projected Energy and Water sales and 93% of total operating revenue.

Operating expenses for 2020 and 2019 were approximately \$243.2 million and \$258.6 million, respectively. The Electric Utility represented \$207.9 million and \$220.8 million for 2020 and 2019, respectively, while the Water Utility represented \$35.3 million and \$37.8 million for 2020 and 2019 in operating expenses, respectively. The largest component of operating expenses is fuel, purchased power and production expense. Overall, in 2020, fuel, purchased power and electric production costs totaled \$129.4 million which is \$6.1 million less than 2019. The BPU's power supply mix for fiscal years 2020 and 2019 was 23% and 22% coal, 66% and 63% net power purchases, 8% and 10% gas, and 3% and 5% oil, respectively.

***Capital Assets***

2021 Compared to 2020

Net capital assets increased by \$2.6 million in 2021. Capital asset additions were offset by approximately \$39.1 million of depreciation and amortization expense.

Refer to Note 5 to the financial statements for additional information.

2020 Compared to 2019

Net capital assets increased by \$15.2 million in 2020. Capital asset additions were offset by approximately \$37.5 million of depreciation and amortization expense.

Refer to Note 5 to the financial statements for additional information.

**Board of Public Utilities**  
**Management's Discussion and Analysis**  
**December 31, 2021 and 2020**  
**(Unaudited)**

***Debt Administration***

2021 Compared to 2020

Noncurrent liabilities outstanding as of December 31, 2021 and 2020 were \$679.0 million and \$717.8 million, respectively.

The BPU maintains a debt ratio that is consistent with the current provisions in the bond indenture document. This debt service ratio is a measure of the adequacy of cash to pay debt service and is the minimum amount necessary to prevent bond default. The BPU must maintain debt coverage of 1.2. The coverage requirement imposed by the bond indenture is that operating revenues be at least 120% of the maximum annual debt service.

The BPU also has a mandatory provision in its bond indentures for a debt service trigger when debt coverage is 1.3 times or below the annual debt service payment amounts.

As of December 31, 2021, and 2020, the BPU had debt coverage of 2.45 times and 2.15 times, respectively.

In 2021, the BPU's utility system bonds for both electric and water debt are rated A from both Fitch and Standard & Poor's Rating Services and A2 from Moody's Investors Service. The interest rate on the BPU's outstanding debt ranges from 2.00% to 5.20%. Interest on debt expense for 2021 and 2020 was \$23.5 million and \$27.9 million, respectively.

Refer to Note 6 to the financial statements for additional information.

2020 Compared to 2019

Noncurrent liabilities outstanding as of December 31, 2020 and 2019 were \$717.8 million and \$770.2 million, respectively.

The BPU maintains a debt ratio that is consistent with the current provisions in the bond indenture document. This debt service ratio is a measure of the adequacy of cash to pay debt service and is the minimum amount necessary to prevent bond default. The BPU must maintain debt coverage of 1.2. The coverage requirement imposed by the bond indenture is that operating revenues be at least 120% of the maximum annual debt service.

The BPU also has a mandatory provision in its bond indentures for a debt service trigger when debt coverage is 1.3 times or below the annual debt service payment amounts.

As of December 31, 2020, and 2019, the BPU had debt coverage of 2.15 times and 2.04 times, respectively.

In 2020, the BPU's utility system bonds for both electric and water debt are rated A from both Fitch and Standard & Poor's Rating Services and A2 from Moody's Investors Service. The interest rate on the BPU's outstanding debt ranges from 2.00% to 5.20%. Interest on debt expense for 2020 and 2019 was \$27.9 million and \$31.4 million, respectively.

**Board of Public Utilities**  
**Management's Discussion and Analysis**  
**December 31, 2021 and 2020**  
**(Unaudited)**

Refer to Note 6 to the financial statements for additional information.

**Board of Public Utilities**  
**Statements of Net Position**  
**December 31, 2021 and 2020**

<b>Assets and Deferred Outflows of Resources</b>	<b>2021</b>	<b>2020</b>
Current assets:		
Cash and cash equivalents	44,337,909	48,026,668
Cash and cash equivalents – restricted	27,173,589	13,388,530
Investments – restricted	—	13,701,023
Accounts receivable – customers and other	26,861,877	25,941,848
Accounts receivable – unbilled	14,211,636	14,924,711
Allowance for doubtful accounts	(325,091)	(335,201)
Inventories	24,645,614	27,812,264
Regulatory assets	2,312,998	—
Prepayments and other current assets	1,967,758	2,009,103
Total current assets	<u>141,186,290</u>	<u>145,468,946</u>
Noncurrent assets:		
Capital assets:		
Property, plant, and equipment	\$ 1,870,778,928	\$ 1,846,536,883
Less accumulated depreciation	<u>(902,505,513)</u>	<u>(867,940,972)</u>
Plant in service, net	968,273,415	978,595,911
Construction work in progress	<u>104,159,689</u>	<u>91,252,887</u>
Capital assets, net	<u>1,072,433,104</u>	<u>1,069,848,798</u>
Restricted assets:		
Cash and cash equivalents	9,774,250	12,793,992
Investments	249,000	249,000
Net pension asset	—	7,205,822
Total restricted assets	<u>10,023,250</u>	<u>20,248,814</u>
System development costs, net	561,973	428,460
Regulatory assets	<u>66,205,022</u>	<u>69,883,079</u>
Total noncurrent assets	<u>1,149,223,349</u>	<u>1,160,409,151</u>
Total assets	<u>1,290,409,639</u>	<u>1,305,878,097</u>
Deferred outflows of resources:		
Deferred loss on bond refunding	6,126,495	7,246,003
Deferred outflows - Pension	<u>59,559,734</u>	<u>25,309,982</u>
Total deferred outflows of resources	<u>65,686,229</u>	<u>32,555,985</u>
Total assets and deferred outflows of resources	<u>\$ 1,356,095,868</u>	<u>\$ 1,338,434,082</u>

**Board of Public Utilities**  
**Statements of Net Position**  
**December 31, 2021 and 2020**

<b>Liabilities, Deferred Inflows of Resources, and Net Position</b>	<b>2021</b>	<b>2020</b>
Liabilities:		
Current liabilities:		
Current maturities of revenue bonds	26,360,000	25,395,000
Current maturities of government loans	3,126,122	3,372,052
Accrued interest	7,208,432	7,313,795
Customer deposits	7,179,201	7,351,651
Accounts payable	25,915,522	24,185,149
Payroll and payroll taxes	2,778,998	3,971,629
Accrued claims payable	1,034,053	1,274,053
Workers compensation	1,489,381	1,407,698
Public liability reserve	703,659	406,761
Other accrued liabilities	7,289,790	6,342,931
Payment-in-lieu of taxes	2,510,289	2,413,404
Construction contract retainage payable	240,794	1,346,228
Total current liabilities	<u>85,836,241</u>	<u>84,780,351</u>
Noncurrent liabilities:		
Long-term debt – revenue bonds	603,633,966	631,774,165
Government loans	24,932,056	28,058,177
Total long-term debt	<u>628,566,022</u>	<u>659,832,342</u>
Total other postemployment benefit liability	42,856,226	50,925,542
Compensated absences	7,205,898	7,021,700
Net pension liability	361,568	—
Total noncurrent liabilities	<u>678,989,714</u>	<u>717,779,584</u>
Total liabilities	<u>764,825,955</u>	<u>802,559,935</u>
Deferred inflows of resources:		
Deferred gain on bond refunding	830,608	922,878
Recovery fuel purchased power	—	11,662,721
Deferred inflows - Pension	60,145,000	35,409,277
Deferred inflows - OPEB	11,495,040	3,804,935
Total deferred inflows of resources	<u>72,470,648</u>	<u>51,799,811</u>
Net position:		
Net investment in capital assets	\$ 427,959,301	\$ 397,769,293
Restricted - debt service	22,594,388	22,337,902
Restricted - net pension asset	—	7,205,822
Unrestricted	68,245,576	56,761,319
Total net position	<u>518,799,265</u>	<u>484,074,336</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 1,356,095,868</u>	<u>\$ 1,338,434,082</u>

**Board of Public Utilities**  
**Statements of Revenues, Expenses and Changes in Net Position**  
**Years Ended December 31, 2021 and 2020**

	<u>2021</u>	<u>2020</u>
Operating revenues:		
Residential	\$ 98,837,029	\$ 99,892,366
Commercial	104,869,840	107,334,998
Industrial	45,213,319	52,532,941
Other	66,416,518	25,444,106
Energy rate component recovery	2,312,998	—
Payment-in-lieu of taxes	31,715,220	32,687,316
Total operating revenues	<u>349,364,924</u>	<u>317,891,727</u>
Operating expenses:		
Fuel	47,845,256	28,727,073
Purchased power	58,012,729	57,067,042
Production	39,990,738	43,602,858
Transmission and distribution	46,294,841	45,129,256
General and administrative	29,722,913	31,199,101
Depreciation and amortization	39,056,593	37,473,398
Total operating expenses	<u>260,923,070</u>	<u>243,198,728</u>
Operating income	<u>88,441,854</u>	<u>74,692,999</u>
Nonoperating revenues (expenses):		
Interest expense	(23,513,227)	(27,887,268)
Payment-in-lieu of taxes	(31,715,220)	(32,687,316)
Other	559,080	108,300
Total nonoperating expenses, net	<u>(54,669,367)</u>	<u>(60,466,284)</u>
Income before contributions and transfers	33,772,487	14,226,715
Contributions and transfers:		
Contributions from developers and others	952,442	1,075,471
Change in net position	<u>34,724,929</u>	<u>15,302,186</u>
Net position, beginning of year	484,074,336	468,772,150
Net position, end of year	<u>\$ 518,799,265</u>	<u>\$ 484,074,336</u>

**Board of Public Utilities**  
**Statements of Cash Flows**  
**Years Ended December 31, 2021 and 2020**

	<u>2021</u>	<u>2020</u>
Cash flows from operating activities:		
Receipts from customers	\$ 349,147,862	\$ 319,012,045
Receipts from customers on behalf of Unified Government	57,410,461	52,230,432
Payments to suppliers	(172,728,398)	(143,178,355)
Payments to Unified Government	(57,142,715)	(50,146,212)
Payments to employees	(64,175,861)	(59,938,976)
Net cash provided by operating activities	<u>112,511,349</u>	<u>117,978,934</u>
Cash flows used in noncapital financing activities – payment-in-lieu of taxes	(31,618,335)	(32,881,587)
Cash flows from capital and related financing activities:		
Purchases of property, plant, and equipment	(34,918,561)	(49,374,245)
Proceeds from issuance of revenue bonds, net of premium and discount	-	250,359,835
Refunding of bond principal	-	(238,539,422)
System development costs	(306,218)	(206,890)
Debt issue cost paid	-	(1,822,253)
Payments on revenue bonds	(25,395,000)	(24,700,000)
Payments on government loans	(3,372,051)	(2,591,040)
Interest paid on utility system debt	(23,618,590)	(30,442,583)
Net cash used in capital and related financing activities	<u>(87,610,420)</u>	<u>(97,316,598)</u>
Cash flows from investing activities:		
Purchases of investments	(14,111,977)	(51,748,242)
Proceeds from sales and maturities of investments	27,813,000	53,244,000
Interest received	92,941	638,210
Net cash provided by investing activities	<u>13,793,964</u>	<u>2,133,968</u>
Net increase (decrease) in cash and cash equivalents	<u>7,076,558</u>	<u>(10,085,283)</u>
Cash and cash equivalents, beginning of year	74,209,190	84,294,473
Cash and cash equivalents, end of year	<u>\$ 81,285,748</u>	<u>\$ 74,209,190</u>
Components of cash and cash equivalents at end of fiscal year:		
Restricted	\$ 36,947,839	\$ 26,182,522
Unrestricted	44,337,909	48,026,668
	<u>\$ 81,285,748</u>	<u>\$ 74,209,190</u>
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 88,441,854	\$ 74,692,999
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation and amortization	39,056,593	37,473,398
Changes in noncash assets and noncash liabilities:		
Accounts receivable – customers and other, net	(178,656)	1,120,318
Inventories	3,166,650	(561,066)
Prepayments and other current assets	(122,359)	(464,681)
Customer deposits	(172,450)	386,041
Accounts payable	(816,423)	(4,730,297)
Payroll and payroll-related liabilities	(1,008,433)	2,326,714
Accrued claims payable	138,581	(169,080)
Other accrued liabilities	946,859	870,735
Deferred fuel costs and deferred purchased power	(13,975,719)	6,117,086
Construction contract payable	(1,105,434)	(407,662)
Deferred outflows - pension	24,735,723	25,514,889
Deferred inflows - pension	(34,249,752)	14,559,168
Net pension asset/liability	7,567,390	(39,826,690)
Total other postemployment benefit liability	(8,069,316)	630,261
Deferred inflows - other postemployment benefits	7,690,105	(845,542)
Other noncurrent assets, net	466,136	1,292,343
Net cash provided by operating activities	<u>\$ 112,511,349</u>	<u>\$ 117,978,934</u>
Supplemental noncash disclosure:		
Contributions of capital assets from developers	\$ 952,442	\$ 1,075,471
Accounts payable incurred for purchase of capital assets	2,546,793	645,805

# Board of Public Utilities

## Notes to Financial Statements

### December 31, 2021 and 2020

#### Note 1: Summary of Significant Accounting Policies

##### ***Description of Business***

The Board of Public Utilities of Kansas City, Kansas (the BPU) consists of the municipal electric and water utility, which provide services to approximately 65,000 electric and 53,000 water customers.

Under Charter Ordinance of the Unified Government of Wyandotte County, Kansas City, Kansas (the Unified Government), the BPU is an administrative agency of the Unified Government and, as such, is a part of the Unified Government's primary government. However, the BPU's operational and administrative control is under a six-member elected board of directors (the Board). The accompanying financial statements represent the combination of only those operations related to the Unified Government's electric and water utility.

##### ***Basis of Accounting***

The BPU accounts for the water and electric utility as an enterprise fund. Significant interdepartmental accounts, including interdepartmental sales, have been eliminated. BPU uses the economic resources measurement focus and accrual basis of accounting under which revenues are recognized when earned and expenses are recorded when liabilities are incurred. The BPU's accounting policies conform to the requirements for regulated operations. In accordance with these rules, certain costs or credits may be recorded as deferred charges or credits when it is probable that future rates established by the Board permit recovery of specific costs or require these credits to be returned to ratepayers. The BPU applies the provisions of GASB Accounting Standards Codification Section Re10, *Regulated Operations*, as appropriate.

Revenues and expenses are classified as either operating or nonoperating. Operating revenues and expenses generally result from providing services in connection with ongoing operations. Operating revenues include activities that have characteristics of exchange transactions, including charges for services. Nonoperating revenues include activities that have the characteristics of nonexchange transactions, such as grants, subsidies and investment income. Operating expenses include the cost of service, payroll, administrative expenses, contractual services and depreciation. All expenses not meeting the above criteria are classified as nonoperating.

##### ***Estimates and Assumptions***

The preparation of financial statements in conformity with U.S. generally accepted accounting principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. Significant items subject to such estimates and assumptions include the useful lives of capital assets; allowances for doubtful accounts, and inventory; employee benefit obligations, environmental liabilities and other contingencies.



# **Board of Public Utilities**

## **Notes to Financial Statements**

### **December 31, 2021 and 2020**

#### ***Revenue Recognition***

Operating revenues are recognized when electric and water services are delivered to customers. Payment-in-lieu of taxes represents amounts billed and collected by the BPU on behalf of the Unified Government. The BPU remits all such amounts to the Unified Government.

Meters are read and bills are rendered on a cycle basis. Unbilled revenue represents services delivered to customers and not billed at the end of a period. Management accrues estimated delivered amounts each period.

Operating revenues reported in the statements of revenues, expenses and changes in net position are shown net of discounts and estimated allowances for doubtful accounts.

#### ***Cash and Cash Equivalents***

Cash and cash equivalents include all highly liquid investments (including restricted assets) with an original maturity of three months or less when purchased. Current restricted assets are assets that are scheduled to be disbursed within the year.

#### ***Capital Assets***

Capital assets are stated at cost to acquire or cost to construct. These costs include payroll-related costs, including pensions and other fringe benefits. For depreciable assets that are retired due to circumstances other than impairment, the net book value of assets retired plus the cost of removal, less salvage, is charged against accumulated depreciation with no gain or loss recognized. Per the financial reporting requirements of GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*, any losses associated with capital asset impairments will be charged as a non-operating expense. Repairs and maintenance are charged to maintenance expense. Contributions from developers and others are stated at acquisition value at the date donated. Currently, BPU has a capitalization threshold of \$5,000 for plant assets.

#### ***Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of net position will report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until that time. The BPU has three items that meet the criterion for reporting as deferred outflows on the statement of net position, the deferred charge on bond refunding, the difference between projected and actual earnings on pension plan investments, and contributions made to retirement and other postemployment benefit plans subsequent to the measurement date. A deferred charge on refunding results from the difference in the carrying value of refunded debt. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The difference between projected and actual earnings on pension plan investments is recognized in pension expense over a five-year period, beginning in the current reporting period. These amounts are described in detail in Note 9.

**Board of Public Utilities**  
**Notes to Financial Statements**  
**December 31, 2021 and 2020**

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue and/or contra expense) until that time. The BPU will report the over recovery of revenue from the Energy Rate Component (ERC) rider, certain changes in assumptions relating to the pension plan, and deferred charge on refunding as deferred inflows of resources on the statement of net position.

***Depreciation***

The BPU depreciates plant and equipment on a composite basis over their estimated useful lives on a straight-line basis. In 2014, BPU engaged an independent third-party consulting firm to conduct a depreciation study to determine if existing depreciation rates remained applicable to the depreciable property groups. New depreciation rates resulting from the study were adopted during fiscal year 2015.

	<b>Composite Rates</b>	<b>Useful Lives (in years)</b>
Production plant	1.70%–9.69%	10–59
Transmission and distribution	1.36%–8.76%	11–74
General plant	2.52%–7.75%	13–40

***Accounts Receivable***

An estimate is made for the provision for uncollectible accounts based on an analysis of the aged accounts receivable and historical write-offs, net of recoveries. Additional amounts may be included based upon management’s evaluation of customer credit risks. Allowances for doubtful accounts totaled \$325 and \$335 thousand at December 31, 2021 and 2020, respectively.

***Inventories***

Inventories are stated at cost and consist of the following:

	<b>2021</b>	<b>2020</b>
Fuel	\$ 4,493,362	\$ 7,694,466
Material and supplies	20,152,252	20,117,798
Total	\$ 24,645,614	\$ 27,812,264

# **Board of Public Utilities**

## **Notes to Financial Statements**

### **December 31, 2021 and 2020**

#### ***Investments***

Investments consist of deposits, repurchase agreements, certificates of deposit, money market funds, and U.S. Treasury securities, which are recorded at estimated fair value as determined by market prices. BPU's investment policies are governed by the BPU's Charter Ordinance, management policies, and statutes established by the State of Kansas. Securities are held by BPU's safekeeping agent. Cash deposits are held with banks insured by Federal Deposit Insurance Corporation (FDIC) and acceptable collateral is maintained for amounts above FDIC limits, equal to or greater than 102% of the funds deposited at all times.

#### ***Brushy Creek Coal Company and Liberty Coal Company***

The BPU holds an indirect 50% interest in Brushy Creek Coal Company (BCCC) and a 50% indirect interest in Liberty Coal Company (Liberty). The other 50% interest in both BCCC and Liberty is indirectly owned by the City of Sikeston, Missouri (Sikeston). BCCC was the owner and operator of a coal mine and related equipment located in Illinois. BCCC discontinued mining operations in 1997. BCCC did not have material operations during the years ended December 31, 2021 and 2020. Upon cessation of operations at BCCC, the BPU became contractually responsible for 50% of asset retirement obligations and for 50% of certain postretirement benefits to mine workers. At December 31, 2021 and 2020, the BPU has recorded an estimated liability of \$1.0 million and \$1.3 million respectively within accrued claims payable for its estimated remaining share of these obligations. Funding provided for these obligations was \$240,000 and \$270,000 in 2021 and 2020, respectively.

The amounts recorded for the BPU's portion of the asset retirement obligation and the miners' benefits require significant judgment and involve a number of estimates. The BPU has recorded its estimated obligations for each of these items using information currently available to management. These estimates could change significantly over time.

#### ***Customer Deposits***

Customer deposits are moneys that have been collected from customers that are held by the BPU until the customer either terminates their service or the customer is in good credit standing with the BPU for 12 months. The funds are held in an interest-bearing account; after 12 months, the deposit, plus interest, is credited back to the customer.

#### ***Debt Issuance Costs***

Debt issuance costs are expensed as incurred with the exception that bond insurance premiums are capitalized and amortized over the life of the bonds.

**Board of Public Utilities**  
**Notes to Financial Statements**  
**December 31, 2021 and 2020**

***Pensions***

The net pension liability (asset) is calculated as the difference between the actuarially calculated value of the projected benefit payments attributed to past periods of service and the plans' fiduciary net position. The total pension expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension liability, plan administrative expenses, current year benefit changes, and other changes in plan fiduciary net position less employee contributions and projected earnings on plan investments. Additionally, the total pension expense includes the annual recognition of outflows and inflows of resources due to pension assets and liabilities.

For purposes of measuring the net pension liability (asset), deferred outflows of resources related to pensions, pension expense, and information about the fiduciary net position of the Retirement Pension Plan for Employees of the Board of Public Utilities of Kansas City, Kansas (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

***Other Postemployment Benefits Other Than Pensions (OPEB)***

For purposes of measuring the total OPEB liability, deferred outflows of resources related to OPEB and OPEB expense have been determined on the same basis as they are for the OPEB Plan. For this purpose, benefit payments are funded on a pay-as-you-go basis. The BPU funds on a cash basis as benefits are paid. No assets have been segregated and restricted to provide for postretirement benefits. Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. The following timeframes are used for the year ended December 31, 2021:

- Valuation Date January 1, 2022
- Measurement Date December 31, 2021
- Measurement Period January 1, 2021 to December 31, 2021

**Board of Public Utilities**  
**Notes to Financial Statements**  
**December 31, 2021 and 2020**

For the year ended December 31, 2020:

- Valuation Date January 1, 2020
- Measurement Date December 31, 2020
- Measurement Period January 1, 2020 to December 31, 2020

***Vacation and Sick Leave***

Under the terms of the BPU’s personnel policy, employees are granted vacation and sick leave. In the event of termination, an employee is paid for accumulated vacation days. Employees may carry over, from year to year, a maximum of 80 hours of vacation hours for bargaining unit employees and 120 hours for non-bargaining employees. The liability for accumulated vacation of \$1,676,100 and \$1,629,700 includes current vacation of \$266,900 and \$217,400 at December 31, 2021 and 2020, respectively, which is included in reserve for compensated absences and payroll and payroll tax liabilities in the accompanying statements of net position. Sick leave can be accrued up to 1,760 hours. Employees who resign with at least 15 years of service are paid for 75% of accumulated sick leave. All employees are paid for accumulated sick leave upon retirement or death. The liability for accrued sick leave of \$6,934,400 and \$6,478,800 includes current sick leave of \$1,137,700 and \$869,400 at December 31, 2021 and 2020, respectively, which is included in reserve for compensated absences and payroll and payroll taxes in the accompanying statements of net position.

		<b>2021</b>			
		<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
Sick leave	\$	6,478,800	\$ 1,137,700	\$ (682,100)	\$ 6,934,400
Vacation		1,629,700	266,900	(220,500)	1,676,100

		<b>2020</b>			
		<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
Sick leave	\$	5,849,300	\$ 858,600	\$ (229,100)	\$ 6,478,800
Vacation		1,405,100	228,300	(3,700)	1,629,700

# Board of Public Utilities

## Notes to Financial Statements

### December 31, 2021 and 2020

#### **Net Position**

In the financial statements, net position is displayed in three components as follows:

- Net investment in capital assets – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction or improvement of those assets.
- Restricted – This consists of net positions that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, it is generally the BPU’s policy to use restricted resources first, then unrestricted resources as they are needed.
- Unrestricted – This consists of net position that does not meet the definition of “restricted” or “net investment in capital assets.”

#### **New Accounting Pronouncements - Not Yet Effective**

In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments’ financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments’ leasing activities. The requirements of this Statement were originally effective for fiscal years beginning after December 15, 2019. In May 2020, the GASB approved Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, which delayed the effective date to reporting periods beginning after June 15, 2021. At this time, the BPU is currently assessing the impact of this Statement.

GASB Statement No. 91 – Conduit Debt Obligations The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. Due to the implementation of GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, the requirements of this Statement are now effective for reporting periods beginning after December 15, 2021, which is the fiscal year beginning January 1, 2022. At this time, the BPU is currently assessing the impact of this Statement.

GASB Statement No. 93 – Replacement of Interbank Offered Rates The primary objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an Interbank Offered Rate (IBOR). Due to the implementation of GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, the requirements of this Statement are now effective for reporting periods beginning after June 15,

**Board of Public Utilities**  
**Notes to Financial Statements**  
**December 31, 2021 and 2020**

2021, which is the fiscal year beginning January 1, 2022. At this time, the BPU is currently assessing the impact of this Statement.

GASB Statement No. 94 – Public-Private and Public-Public Partnerships and Availability Payment Arrangements. The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public partnership arrangements (PPPs). The requirements of this Statement are effective for reporting periods beginning after June 15, 2022, which is the fiscal year beginning January 1, 2023. At this time, the BPU is currently assessing the impact of this Statement.

GASB Statement No. 96 – Subscription-Based Information Technology Arrangements The primary objective of this Statement is to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022, which is the fiscal year beginning January 1, 2023. At this time, the BPU is currently assessing the impact of this Statement.

**Note 2: Cash and Investments**

Kansas state statutes authorize the BPU, with certain restrictions, to invest in open accounts, time deposits, certificates of deposit, U.S. Treasury notes and U.S. agency notes. All deposits with banks are collateralized at 102% of market value, as required by the BPU’s Cash and Investment Policy and Kansas state statute, less insured amounts.

The following represents the BPU’s total cash and investments at December 31, 2021 and 2020:

	<b>2021</b>	<b>2020</b>
Cash and certificates of deposit (CDs)	\$ 523,308	\$ 524,283
Repurchase agreements	52,493,802	56,354,038
U.S. agency	—	15,639,802
Money market funds	28,517,638	15,641,090
Total cash and investments	\$ 81,534,748	\$ 88,159,213

**Board of Public Utilities**  
**Notes to Financial Statements**  
**December 31, 2021 and 2020**

Cash and investments are included in the following statement of net position accounts at December 31, 2021 and 2020:

	<b>2021</b>	<b>2020</b>
Current assets:		
Cash and cash equivalents	\$ 44,337,909	\$ 48,026,668
Cash and cash equivalents – restricted	27,173,589	13,388,530
Investments – restricted	—	13,701,023
Noncurrent restricted assets:		
Cash and cash equivalents	9,774,250	12,793,992
Investments	249,000	249,000
	\$ 81,534,748	\$ 88,159,213

***Deposits and Investments***

The BPU maintains a cash and investment program to pay for operating and capital requirements, as well as, for debt service requirements. The investment program consists of deposits, repurchase agreements, certificates of deposit and U.S. Treasury securities. Other investments using U.S. agency and money market fund securities for the debt service program are managed by the bond trustee. Nearly all maturities of securities were less than one year. At December 31, 2021 and 2020, the bank balance and certificates of deposit were \$523,308 and \$524,283, respectively, which were covered by federal depository insurance or collateral held in safekeeping in the BPU's name.



**Board of Public Utilities**  
**Notes to Financial Statements**  
**December 31, 2021 and 2020**

The fair values, as determined by market prices, of the BPU's cash and investments at December 31, 2021 are as follows:

<b>Investment Type</b>	<b>Fair Value</b>	<b>Investment Maturities</b>	
		<b>Less than 6 Months</b>	<b>6-12 Months</b>
Cash and CDs	\$ 523,308	\$ 523,308	\$ -
Repurchase agreements	52,493,802	52,493,802	-
Money market funds	28,517,638	28,517,638	-
Total	<u>\$ 81,534,748</u>	<u>\$ 81,534,748</u>	<u>\$ -</u>

The fair values, as determined by market prices, of the BPU's cash and investments at December 31, 2020 are as follows:

<b>Investment Type</b>	<b>Fair Value</b>	<b>Investment Maturities</b>	
		<b>Less than 6 Months</b>	<b>6-12 Months</b>
Cash and CDs	\$ 524,283	\$ 524,283	\$ -
Repurchase agreements	56,354,038	56,354,038	-
U.S. agency	15,639,802	7,301,145	8,338,657
Money market funds	15,641,090	15,641,090	-
Total	<u>\$ 88,159,213</u>	<u>\$ 79,820,556</u>	<u>\$ 8,338,657</u>

**Investment Policy**

The BPU has an investment policy that regulates investments in securities that have objectives of safety of principal, liquidity with all investments in U.S. dollars, and investment returns optimized within the constraints of safety and liquidity. Eligible securities are specific to Kansas state statutes and the BPU's bond indenture agreements. All securities owned by the BPU are in conformance with the investment policy.

**Credit Risk**

Credit risk is the risk that an entity will not be able to honor its commitments in the event of liquidation. The BPU's investment policy states that the investment portfolio be designed and managed in accordance with the responsibility of ensuring the public's trust and is consistent with state and local laws. Two investment objectives that the BPU strives for are safety and liquidity. Investments are made so as to minimize the potential for realized losses arising from changes in fair value or issuer default. Sufficient liquidity is also maintained in order to meet the anticipated cash needs of the utility. The BPU manages credit risk by requiring all investments meet the investment guidelines as established by the State of Kansas as described in K.S.A. 12-1675 and 10-131. These statutes require all investments be in (a) U.S. Treasury securities; (b) U.S. agency securities; (c) Money Market Mutual Funds; (d) Repurchase Agreement securities; (e) and any external investment pools and be the highest rated by nationally recognized rating agencies. All of

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the BPU’s securities including money market mutual funds are AAA rated by Moody’s. Any bank deposits and certificates of deposit are fully collateralized by the FDIC or other qualifying securities. All securities held by the BPU meet the credit quality objective.

Custody Risk

Custody risk is the risk that, in the event of the failure of the counterparty to a transaction, an entity will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The BPU believes it has no custodial risk. All securities are registered in the name of the BPU and held by a third-party safekeeping agent. Investments in money market mutual funds are not exposed to custodial risk because their existence is not evidenced by securities that exist in physical or book entry form.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. The BPU manages credit risk by requiring all investments meet the investment guidelines as established by the state of Kansas in K.S.A. 12-1675 and 10-131 and diversifying investment holdings to avoid high concentration of any one security issuer. The BPU has a concentration of credit risk where it holds more than 5% of its investment portfolio in any one security issuer other than U.S. Treasury securities and in investment pools.

The following U.S. agency securities held in safekeeping by the BPU’s bond trustee are in excess of 5% of total investments as of December 31, 2020:

<b>Issuer</b>	<b>Amount</b>	<b>Percentage of Total Portfolio</b>
Federal Home Loan Bank	\$ 15,639,802	17.74%

The BPU did not hold more than 5% of its investment portfolio in any one security issuer as of December 31, 2021.

Interest Rate Risk

Interest rate risk is the risk that the fair value of the BPU’s investments will decrease as a result of the increase in interest rates. The BPU investment policy requires the minimization of the risk of fair value change. This is accomplished by structuring the investment portfolio so that fixed income securities mature to meet cash requirements for debt service and other disbursement requirements for ongoing operations and by keeping maturities short.

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Derivatives

The BPU has not used derivative instruments historically. Contracts containing derivatives, such as coal procurement and other commodity purchase contracts are routinely evaluated and amounts purchased have been used by the BPU in producing power and qualify as normal purchases.

**Non-restricted Designated Assets**

Certain cash and investment amounts have been designated by Board policy for specific purposes as follows:

	<u>2021</u>	<u>2020</u>
Economic development fund	\$ 250,000	\$ 500,000
Capital debt reduction	6,290,000	6,290,000
Reserve - public liability	1,000,000	1,000,000
Reserve - workers' comp	1,100,000	1,100,000
Rate stabilization fund	9,156,273	9,156,273
System development reserve	10,801,732	9,945,676
Total	<u>\$ 28,598,005</u>	<u>\$ 27,991,949</u>

**Note 3: Restricted Assets**

Restricted assets were held in the following funds at December 31, 2021 and 2020:

	<u>2021</u>	<u>2020</u>
Debt service fund	\$ 19,994,388	\$ 19,737,902
Customer deposits	7,179,201	7,351,651
Construction funds	8,523,250	11,542,992
Improvement and emergency fund	1,500,000	1,500,000
Total restricted assets	<u>\$ 37,196,839</u>	<u>\$ 40,132,545</u>

The BPU is permitted to invest funds in specified types of investments in accordance with its investment policy until the time such funds are required to be disbursed for their designated purposes.

**Note 4: Dogwood Energy Facility (Dogwood)**

BPU owns an undivided 17% interest in the assets of the Dogwood Energy Facility (Dogwood), a natural gas-fired combined cycle generating plant located in Pleasant Hill, Missouri in Cass County, Missouri, operated by Dogwood Energy, LLC. In addition to the BPU, Kansas Power

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Pool (KPP), Missouri Joint Municipal Electric Utility Commission (MJMEUC) and the City of Independence, Missouri also own 10.3%, 16.4% and 12.3%, respectively, of the Dogwood Energy Facility. Dogwood Energy, LLC maintains the remaining ownership (44.0%) in the facility.

The BPU's portion of the 630 megawatt (MW) rated capability of Dogwood is approximately 110 megawatts (MW). Generation from Dogwood and operating expenses incurred by Dogwood are allocated to the BPU based on the 17% ownership interest. The BPU's proportionate share of their plant operating expenses is included in the corresponding operating expenses in the statement of net position. In addition, the BPU is required to provide its share of financing for any capital additions to Dogwood. During 2021 and 2020, BPU's portion of fuel expense was \$15,154,453 and \$5,579,935, respectively, and its portion of operating and maintenance expense was \$3,121,315 and \$3,205,615, respectively. BPU also receives a portion of the wholesale sales generated by the Dogwood plant. BPU received \$27,008,279 and \$9,448,154 during 2021 and 2020, respectively, in wholesale sales from Dogwood. These amounts are included in the accompanying statements of revenues, expenses and changes in net position.

The BPU applied proportionate consolidation rules to record its undivided ownership interest in this facility. The BPU's investment includes an acquisition adjustment of \$34.8 million, which is presented as property, plant, and equipment and amortized over the estimated life of the plant (29.1 years). The BPU paid 15 years of Payment-in-Lieu of Taxes (PILOT) to Cass County, Missouri in the amount of \$2.5 million. This was recorded as a prepayment and is being amortized until 2028.

The BPU Board of Directors has approved the recovery of amounts invested in this facility, including the acquisition adjustments in current rates.

Information relative to the BPU's ownership interest in Dogwood as of December 31, 2021 and 2020, is shown in the table below. These amounts are included in the 2021 and 2020 Capital Assets table in Note 5.

Facility (type)	Percent Ownership	Net MW	Plant in Service	Accumulated Depreciation	CWIP
<b>2021</b>					
Dogwood (combined cycle)	17%	110	\$ 45,517,494	\$ 11,446,031	\$ 379,701
<b>2020</b>					
Dogwood (combined cycle)	17%	110	\$ 39,627,969	\$ 10,093,762	\$ 4,426,611

The BPU has an operating agreement with Dogwood Energy, LLC, which provides for a management committee comprising one representative and an alternate from each participant. Dogwood Power Management, LLC, the project management company, controls the operating and maintenance decisions of Dogwood in its role as operator. The BPU and other participating entities have joint approval rights for the annual business plan, the annual budget and material changes to the budget.

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**Note 5: Capital Assets**

Capital asset activity for the year ended December 31, 2021 is as follows:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Retirements</b>	<b>Transfers/ Adjustments</b>	<b>Ending Balance</b>
Electric:					
Production plant	\$ 826,054,130	\$ 5,602,989	\$ —	\$ (382,876)	\$ 831,274,243
Transmission and distribution	456,087,808	10,386,787	(29,414)	164,262	466,609,443
General plant	<u>146,633,547</u>	<u>2,424,364</u>	<u>—</u>	<u>—</u>	<u>149,057,911</u>
Total electric	<u>1,428,775,485</u>	<u>18,414,140</u>	<u>(29,414)</u>	<u>(218,614)</u>	<u>1,446,941,597</u>
Water:					
Production plant	141,835,683	1,148,105	—	(8,720)	142,975,068
Transmission and distribution	224,206,425	4,185,735	—	(1,006)	228,391,154
General plant	<u>51,719,290</u>	<u>751,819</u>	<u>—</u>	<u>—</u>	<u>52,471,109</u>
Total water	<u>417,761,398</u>	<u>6,085,659</u>	<u>—</u>	<u>(9,726)</u>	<u>423,837,331</u>
Property, plant, and equipment	1,846,536,883	24,499,799	(29,414)	(228,340)	1,870,778,928
Construction work in progress – not depreciable	<u>91,252,887</u>	<u>38,379,394</u>	<u>(25,472,592)</u>	<u>—</u>	<u>104,159,689</u>
Total capital assets	<u>1,937,789,770</u>	<u>62,879,193</u>	<u>(25,502,006)</u>	<u>(228,340)</u>	<u>1,974,938,617</u>
Less accumulated depreciation:					
Electric:					
Production plant	385,478,782	14,382,478	—	35,212	399,896,472
Transmission and distribution	243,459,846	7,051,026	(22,762)	—	250,488,110
General plant	<u>84,424,428</u>	<u>4,849,393</u>	<u>—</u>	<u>—</u>	<u>89,273,821</u>
Total electric	<u>713,363,056</u>	<u>26,282,897</u>	<u>(22,762)</u>	<u>35,212</u>	<u>739,658,403</u>
Water:					
Production plant	68,746,486	3,402,682	—	(1,138)	72,148,030
Transmission and distribution	53,219,685	3,470,398	—	—	56,690,083
General plant	<u>32,611,745</u>	<u>1,397,252</u>	<u>—</u>	<u>—</u>	<u>34,008,997</u>
Total water	<u>154,577,916</u>	<u>8,270,332</u>	<u>—</u>	<u>(1,138)</u>	<u>162,847,110</u>
Combined total	<u>867,940,972</u>	<u>34,553,229</u>	<u>(22,762)</u>	<u>34,074</u>	<u>902,505,513</u>
Capital assets, net	<u>\$ 1,069,848,798</u>	<u>\$ 28,325,964</u>	<u>\$ (25,479,244)</u>	<u>\$ (262,414)</u>	<u>\$ 1,072,433,104</u>

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Capital asset activity for the year ended December 31, 2020 is as follows:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Retirements</b>	<b>Transfers/ Adjustments</b>	<b>Ending Balance</b>
<b>Electric:</b>					
Production plant	\$ 818,448,623	\$ 2,092,039	\$ —	\$ 5,513,468	\$ 826,054,130
Transmission and distribution	415,182,564	38,243,314	(96,561)	2,758,491	456,087,808
General plant	132,067,468	14,403,350	—	162,729	146,633,547
Total electric	<u>1,365,698,655</u>	<u>54,738,703</u>	<u>(96,561)</u>	<u>8,434,688</u>	<u>1,428,775,485</u>
<b>Water:</b>					
Production plant	141,168,928	512,997	—	153,758	141,835,683
Transmission and distribution	206,852,928	17,345,185	—	8,312	224,206,425
General plant	45,466,417	6,250,884	—	1,989	51,719,290
Total water	<u>393,488,273</u>	<u>24,109,066</u>	<u>—</u>	<u>164,059</u>	<u>417,761,398</u>
Property, plant, and equipment	1,759,186,928	78,847,769	(96,561)	8,598,747	1,846,536,883
Construction work in progress – not depreciable	<u>130,113,200</u>	<u>51,012,896</u>	<u>(89,873,209)</u>	<u>—</u>	<u>91,252,887</u>
Total capital assets	<u>1,889,300,128</u>	<u>129,860,665</u>	<u>(89,969,770)</u>	<u>8,598,747</u>	<u>1,937,789,770</u>
<b>Less accumulated depreciation:</b>					
<b>Electric:</b>					
Production plant	370,705,529	14,445,985	—	327,268	385,478,782
Transmission and distribution	237,033,862	6,469,482	(79,407)	35,909	243,459,846
General plant	80,225,535	4,198,803	—	90	84,424,428
Total electric	<u>687,964,926</u>	<u>25,114,270</u>	<u>(79,407)</u>	<u>363,267</u>	<u>713,363,056</u>
<b>Water:</b>					
Production plant	65,241,883	3,492,132	—	12,471	68,746,486
Transmission and distribution	49,934,015	3,285,670	—	—	53,219,685
General plant	31,470,123	1,141,499	—	123	32,611,745
Total water	<u>146,646,021</u>	<u>7,919,301</u>	<u>—</u>	<u>12,594</u>	<u>154,577,916</u>
Combined total	<u>834,610,947</u>	<u>33,033,571</u>	<u>(79,407)</u>	<u>375,861</u>	<u>867,940,972</u>
Capital assets, net	<u>\$ 1,054,689,181</u>	<u>\$ 96,827,094</u>	<u>\$ (89,890,363)</u>	<u>\$ 8,222,886</u>	<u>\$ 1,069,848,798</u>

As discussed in Note 4, on December 18, 2012, the BPU acquired an undivided 17% interest in the assets of the Dogwood Energy Facility. The BPU's portion of the Dogwood investment included an acquisition adjustment of \$34.8 million. This amount is included in the Electric Production Plant. The BPU is amortizing the acquisition adjustment over 29.1 years. The amount amortized in 2020 and 2021 is \$1,201,133 and is included in the Electric Production Plant Adjustments in the 2020 and 2021 table.

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**Note 6: Long-Term Debt**

The BPU's indebtedness as of December 31, 2021 consists of the following obligations:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Amount Due in One Year</b>
Revenue bonds:					
2011	\$ 6,360,000	\$ —	\$ (6,360,000)	\$ —	\$ —
2012 refunding	3,660,000	—	(2,465,000)	1,195,000	1,195,000
2012B	3,980,000	—	(1,950,000)	2,030,000	2,030,000
2014	144,340,000	—	(10,960,000)	133,380,000	14,240,000
2016A	114,165,000	—	—	114,165,000	2,605,000
2016B refunding	40,890,000	—	(1,740,000)	39,150,000	1,825,000
2016C	56,265,000	—	—	56,265,000	—
2020A	17,010,000	—	(485,000)	16,525,000	490,000
2020B	231,535,000	—	(1,435,000)	230,100,000	3,975,000
	<u>618,205,000</u>	<u>—</u>	<u>(25,395,000)</u>	<u>592,810,000</u>	<u>26,360,000</u>
Unamortized premium	<u>38,964,165</u>	<u>—</u>	<u>(1,780,199)</u>	<u>37,183,966</u>	<u>—</u>
Total revenue bonds	657,169,165	—	(27,175,199)	629,993,966	26,360,000
Government loans – Unified KCK	4,566,680	—	(696,467)	3,870,213	363,296
Government loans – KDHE	26,863,549	—	(2,675,584)	24,187,965	2,762,826
	<u>\$ 688,599,394</u>	<u>\$ —</u>	<u>\$ (30,547,250)</u>	<u>\$ 658,052,144</u>	<u>\$ 29,486,122</u>

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The BPU's indebtedness as of December 31, 2020 consists of the following obligations:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Amount Due in One Year</b>
Revenue bonds:					
2010	\$ 9,565,000	\$ —	\$ (9,565,000)	\$ —	\$ —
2011	69,300,000	—	(62,940,000)	6,360,000	6,360,000
2012 refunding	100,525,000	—	(96,865,000)	3,660,000	2,465,000
2012B	67,135,000	—	(63,155,000)	3,980,000	1,950,000
2014	154,765,000	—	(10,425,000)	144,340,000	10,960,000
2016A	114,165,000	—	—	114,165,000	—
2016BI	1,405,000	—	(1,405,000)	—	—
2016B refunding	42,545,000	—	(1,655,000)	40,890,000	1,740,000
2016C	56,265,000	—	—	56,265,000	—
2020A	—	17,010,000	—	17,010,000	485,000
2020B	—	231,535,000	—	231,535,000	1,435,000
	<u>615,670,000</u>	<u>248,545,000</u>	<u>(246,010,000)</u>	<u>618,205,000</u>	<u>25,395,000</u>
Unamortized premium	<u>59,480,673</u>	<u>1,814,835</u>	<u>(22,331,343)</u>	<u>38,964,165</u>	<u>—</u>
Total revenue bonds	675,150,673	250,359,835	(268,341,343)	657,169,165	25,395,000
Government loans – Unified KCK	4,566,680	—	—	4,566,680	696,467
Government loans – KDHE	<u>29,454,589</u>	<u>—</u>	<u>(2,591,040)</u>	<u>26,863,549</u>	<u>2,675,585</u>
	<u>\$ 709,171,942</u>	<u>\$ 250,359,835</u>	<u>\$ (270,932,383)</u>	<u>\$ 688,599,394</u>	<u>\$ 28,767,052</u>



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Details of utility system revenue bonds outstanding at December 31, 2021 and 2020 are as follows:

<b>Revenue Bonds</b>	<b>Interest Rate</b>	<b>Original Amount</b>	<b>Maturity</b>	<b>2021</b>	<b>2020</b>
2011	2.00-5.20	\$ 90,000,000	09-01-2036	\$ —	\$ 6,360,000
2012 Refunding	3.12-5.00	110,830,000	09-01-2032	1,195,000	3,660,000
2012B	2.00-5.00	79,540,000	09-01-2037	2,030,000	3,980,000
2014	3.00-5.00	190,620,000	09-01-2044	133,380,000	144,340,000
2016A	3.00-5.00	114,165,000	09-01-2045	114,165,000	114,165,000
2016B Refunding	3.25-5.00	42,545,000	09-01-2034	39,150,000	40,890,000
2016C	5.00	56,265,000	09-01-2046	56,265,000	56,265,000
2020A	3.00	17,010,000	09-01-2045	16,525,000	17,010,000
2020B	0.69-2.55	231,535,000	09-01-2037	230,100,000	231,535,000
Subtotal				<u>592,810,000</u>	<u>618,205,000</u>
Current maturities				(26,360,000)	(25,395,000)
Unamortized premium				<u>37,183,966</u>	<u>38,964,165</u>
Total utility system revenue bonds, excluding current maturities				<u>\$ 603,633,966</u>	<u>\$ 631,774,165</u>

Interest on portions of the outstanding utility system revenue bonds is payable on a semiannual basis. As of December 31, 2021, and 2020, the BPU was in compliance with all required debt covenant ratios.

In 2020, the BPU issued \$17 million of Utility System Refunding and Improvement Revenue Bonds. The bond proceeds were issued to finance capital improvements to the utility system and to refund the 2010 Refunding Bonds. As a result of market conditions, the BPU recognized a \$1.8 million premium on the sale of the bonds. This refunding resulted in an accounting gain of \$307 thousand. The Series 2020A bond bears an average interest rate at 3.00% and is payable through 2030.

The BPU also issued \$231.5 million of Taxable Utility System Refunding Revenue Bonds. The bond proceeds were issued to refund a portion of the 2011 Bonds, 2012 Refunding Bonds, and 2012B Bonds. This resulted in an accounting loss of \$2.5 million. The Series 2020B refunding bond bears an average interest rate at 1.72% and is payable through 2035.

The BPU completed a defeasement of utility systems revenue bonds by placing the proceeds of new bonds in irrevocable trusts to provide all future debt service payments on the old 2011-A, 2012-A and 2012-B Utility System Revenue Bonds. Accordingly, neither the trust account assets nor the liability for the defeased bonds are included in the BPU's financial statements. The amount of outstanding advance refunding of in substance defeased debt was \$155,755,000 and \$212,635,000 as of December 31, 2021 and 2020, respectively.

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The debt service to maturity on the outstanding BPU revenue bonds as of December 31, 2021 is as follows:

	<b>Principal</b>	<b>Interest (including Accreted)</b>
Bond year(s) ending December 31:		
2022	\$ 26,360,000	\$ 21,625,296
2023	27,500,000	20,484,483
2024	28,560,000	19,422,217
2025	29,275,000	18,713,426
2026	30,050,000	17,935,888
2027–2031	161,765,000	75,949,986
2032–2036	137,005,000	50,379,583
2037–2041	81,350,000	28,966,364
2042–2046	70,945,000	8,889,350
	\$ 592,810,000	\$ 262,366,593

The utility system revenue bond indebtedness requires special reserves and accounts as follows:

<b>Account</b>	<b>Authorized Expenditure</b>
Debt service and reserve	Paying current principal and interest on bonds
Construction	Acquiring, constructing and installing capital improvements
Improvement and emergency	Financing major renewals, repairs, and replacements, and extraordinary or unforeseen expenditures

The utility system revenue bond debt service and reserve account is held in escrow in a bank acting as trustee for the BPU. The utility system revenue bond indentures also provide for a bond reserve account to be held by the trustee for the future payments of principal and interest in the event that the net revenues of the utility system are less than or equal to 130% of the maximum annual debt service on the bonds. All amounts are reported on the accompanying statements of net position as restricted assets.

The current indentures also require the BPU to establish utility rates and collect fees sufficient to pay the operating, maintenance, and debt service costs of the utilities; to maintain the accounts listed above; and to provide net operating income, before depreciation and payment-in-lieu of taxes, of at least 120% of the maximum annual debt service due on the outstanding bonds. All of the BPU's utility plant facilities are pledged under the terms of the indentures.

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Total indebtedness also includes government loans, which represent the amounts borrowed from Kansas Department of Health and Environment for the purpose of Water capital improvements to be repaid in installments over 33 years ending 2054. Governmental loans also include a \$4.56 million loan with the Unified Government of Wyandotte County and Kansas City, Kansas, for improvements to the radio tower system as well as a loan with the Unified Government in 2020 for the Leavenworth Road Improvements Project of \$1.455 million.

The debt service to maturity on the outstanding BPU government loans as of December 31, 2021 is as follows:

Bond year(s) ending December 31:	<u>Principal</u>	<u>Interest (including Accreted)</u>
2022	\$ 3,126,122	\$ 702,004
2023	3,226,196	610,180
2024	3,334,588	514,650
2025	2,211,933	427,284
2026	2,274,066	369,151
2027–2031	8,362,692	1,128,249
2032–2036	5,322,581	311,151
2037–2038	200,000	10,588
	<u>\$ 28,058,178</u>	<u>\$ 4,073,257</u>

In August 2021, the BPU entered into a Kansas Public Water Supply loan fund agreement, for which the amount is not to exceed \$25.0 million. The projects to be funded by this loan consist of construction of ground water storage at Argentine Pump Station, construction of a water transmission main from 90<sup>th</sup> and Parallel to I-435 and France Family drive, electrical improvements at the Nearman Water Treatment Plant, Parallel Pump Station and Milan Pump Station, and replacement of deteriorated water lines throughout the distribution system. As of December 31, 2021, the BPU has not drawn down on the loan.

The BPU has pledged specific revenue streams to secure the repayment of certain outstanding debt issuances. The corresponding debt issuances are for utility system revenue bonds and the purpose of the debt is for utility improvements. The following table lists those revenues, the amount and term of pledge remaining, the current year principal and interest on the debt, the amount of pledged revenue recognized during the current fiscal year, and the approximate percentage of the revenue stream that has been committed:

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Type revenue pledged	Amount of pledge	Term of commitment	Percentage of revenue pledged	Principal and interest for the year ended 2021	Pledged revenue recognized for the year ended 2021
Electric and water operating revenue	\$ 855,176,594	Through 2046	13.7%	\$ 47,982,646	\$ 57,579,175

**Note 7: Regulatory Assets and Regulatory Deferred Inflows**

The BPU is subject to the provisions of GASB Codification Section Re10, *Regulated Operations*, and has recorded assets and deferred inflows on its statements of net position resulting from the effects of the rate-making process, which would not be recorded under U.S. generally accepted accounting principles for nonregulated entities. Regulatory assets represent costs incurred that have been deferred because future recovery in customer rates is probable. Deferred inflows generally represent probable future reductions in revenue or refunds to customers. Management regularly assesses whether regulatory assets and deferred inflows are probable of future recovery or refund. If recovery or refund of regulatory assets or deferred inflows is not approved by the BPU Board of Directors, which is authorized to approve rates charged to customers or is no longer deemed probable, these regulatory assets or deferred inflows are recognized in the current period results of operations. Additionally, these factors could result in an impairment of utility plant assets if the cost of the assets could not be expected to be recovered in customer rates. Regulatory assets and deferred inflows as of December 31, 2021 and 2020 are as follows:

	Amortization Ending	2021	2020
Regulatory assets:			
Recovery of Quindaro Power Station Units	2040	\$ 66,205,022	\$ 69,883,079
Recovery fuel purchased power	2022	\$ 2,312,998	\$ —
Total regulatory assets		<u>\$ 68,518,020</u>	<u>\$ 69,883,079</u>
Deferred inflows:			
Recovery fuel purchased power	2021	\$ —	\$ 11,662,721
Total deferred inflows		<u>\$ —</u>	<u>\$ 11,662,721</u>

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A regulatory asset has been approved by the Board of Directors to recover through rates the costs related to the Quindaro Power Station units closing. The remaining net book value was recorded as a regulatory asset in 2020. The remaining costs of these assets will be accelerated and amortized over a 20-year period.

The BPU has an energy adjustment rate rider (ERC). Estimated retail tariffs are set to recover estimated fuel costs such as coal, natural gas, and purchased power. The ERC allows differences between these estimates and actual fuel and purchased power costs to be deferred as a regulatory asset or a deferred inflow depending on the nature of the variance between estimated and actual costs incurred.

#### **Note 8: Payment-in-Lieu of Taxes (PILOT) and Community Contributions**

The BPU is exempt from federal and state income taxes and local property taxes because it is an administrative agency of the Unified Government. However, the BPU is required by a Charter Ordinance to pay a percentage of gross operating revenues to the Unified Government. The Charter Ordinance established a range of 5.0% – 15.0%. The payment-in-lieu of tax was established at 11.9% in 2021 and 2020, which amounted to \$31,715,220 and \$32,687,316, respectively. The PILOT is billed and collected by the BPU by a supplemental rate rider.

In addition to these payments to the Unified Government, the BPU also contributes services to the Unified Government, such as electricity, water, street lighting, fire hydrant services, traffic signals, billing and collection of the Unified Government sewer, storm water and trash fees at no charge. These service contributions approximated \$10,039,263 and \$9,579,578 or 3.18% and 3.36% of total operating revenue, for 2021 and 2020, respectively. Expenses associated with these service contributions are recorded in the relevant operating expense caption on the statements of revenues, expenses and changes in net position.

#### **Note 9: Commitments and Contingencies**

##### ***Power Purchase and Sales Agreements***

On December 21, 2006, the BPU entered into a Renewable Energy Purchase Agreement with TradeWind Energy to receive 25% of the energy output of Phase 1 of the Smoky Hills Wind Farm. This contract is a 20-year fixed price contract for 25% of the output of 100.8 MW of turbines as well as the Renewable Energy Credits associated with the output. The wind farm, which was built approximately 25 miles west of Salina, Kansas in Lincoln and Ellsworth Counties, began commercial operation in January 2008. Total power purchased under this agreement was \$2,913,394 and \$3,780,655 in 2021 and 2020, respectively.

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On November 3, 2010, the BPU entered into an agreement with Lawrence, Kansas based Bowersock Mills and Power Company to purchase 7 MW of hydroelectric power over the next 25 years, providing additional renewable energy resources to BPU's existing power generating mix. Total power purchased under this agreement was \$2,642,673 and \$2,704,819 in 2021 and 2020, respectively.

In December 2013, the BPU completed negotiations with OwnEnergy Inc., a developer of mid-sized wind projects, for the purchase of 25 megawatts of energy generated by wind turbines. The wind farm is located south of Alexander, Kansas in Rush County. Construction began in December 2013, and ties into the Southwest Power Pool (SPP) Midwest Energy transmission system. The contract between BPU and OwnEnergy Inc. is a 20-year renewable energy Purchase Power Agreement (PPA). The wind farm was completed in 2015 with commercial production beginning in December 2015. Total power purchased under this agreement was \$3,390,209 and \$3,294,197 in 2021 and 2020, respectively.

The BPU has contracts with the Southwestern Power Administration ("SPA") entitling the BPU to annually purchase 38.6 MW of hydroelectric peaking capacity. These contracts provide the BPU with hydro allocations until July 1, 2035. The BPU counts the full SPA capacity as a firm supply resource, reducing the need for additional capacity purchases and delaying the need for additional firm generation or other firm purchase power agreements. The energy available from this capacity is equal to 1,200 hours per MW of capacity per year, the scheduling of such energy being at the BPU's discretion (with certain minimum and maximum monthly and seasonal limitations). Total power purchased under this agreement was \$3,690,349 and \$3,707,521 in 2021 and 2020, respectively. The BPU also has an allotment of 5 MW of hydroelectric power from the Western Area Power Administration ("WAPA") until September 30, 2024. Total power purchased under this agreement was \$468,979 and \$469,199 in 2021 and 2020, respectively.

In January 2016, the BPU completed negotiations with TradeWind Energy Inc., a renewable energy developer, for the purchase of 200 megawatts of energy generated by wind turbines. Construction began on the wind farm in 2016 with commercial operations beginning in April of 2017. The facility is located just south of Minneola, Kansas and ties into the Southwest Power Pool (SPP) in the Sunflower Energy transmission system. The contract between BPU and the Cimarron Bend Wind Project, LLC. is a 20-year renewable energy Purchase Power Agreement (PPA). Total power purchased under this agreement was \$17,723,388 and \$18,714,966 in 2021 and 2020, respectively.

In November 2016, the BPU finalized an agreement with MC Power, a solar developer, for the purchase of a 1 megawatt alternating current solar photovoltaic facility to be located at the Kansas City Board of Public Utilities Nearman Creek Power facility in Kansas City, Kansas. The contract between the BPU and MCP-KCBPU, LLC is a 25-year renewable energy Purchase Power Agreement (PPA) with commercial operations beginning in September of 2017. The project is intended to serve as a community solar project whereas BPU customers can license panels within the project to reduce their overall monthly electric expenses, while supporting greener initiatives. Total power purchased under this agreement was \$142,340 and \$148,136 in 2021 and 2020, respectively.

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The BPU has determined these purchase contracts to be excluded from the scope of GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, as these are normal purchase contracts.

#### **Coal Contracts**

BPU purchases coal for Nearman generating stations through contracts with Western Fuels Association (WFA) and affiliates. WFA, in turn, contracts with coal producers and railroads to meet its coal supply and delivery commitments to the BPU. BPU is required to pay all costs incurred by WFA in acquiring and delivering the coal as well as a management fee.

Coal delivery to Nearman is contracted between WFA and Union Pacific Railroad which is effective until December 31, 2022. The delivery cost is established from a base price and is adjusted by indices set out in the contract.

The BPU is committed to purchase coal through WFA for the duration of the Nearman plant. The estimated coal purchase for Nearman station is \$23,000,000 annually for 2022, 2023 and 2024. Any additional coal required will be bought through spot market.

The BPU purchased approximately 671,300 and 766,000 tons of coal for approximately \$19,400,000 and \$21,000,000 for the Nearman Station in 2021 and 2020, respectively.

The BPU has determined these coal contracts to be excluded from the scope of GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, as these are normal purchase contracts.

#### **Retirement Plan**

##### Plan Description

The Retirement Pension Plan for the Board of Public Utilities of Kansas City, Kansas (the “Plan”) is a contributory, single-employer defined benefit pension plan administered by the Board of Pension Trustees of the Retirement Pension Plan of the Board of Public Utilities of Kansas City, Kansas (“the Board”) of Pension Trustees.

The Plan is governed by Kansas State statutes, which provide for the establishment of a Board of Pension Trustees and provides authorization for the Plan to take control and custody of all assets, property and funds presently held, controlled and in the possession of the Plan’s Board of Pension Trustees. The Plan was established and may be amended only by the Board of Pension Trustees. The Board of Pension Trustees is represented equally by three management seats, appointed by the General Manager, and three non-management seats elected by the BPU members. The Plan membership includes all persons employed by the BPU on a regular, permanent basis.

Separate, stand-alone financial statements of the Plan can be obtained from the Pension Administrator, in care of the Human Resources Department of the BPU, 540 Minnesota Avenue, Kansas City, KS 66101.

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Benefits Provided

The primary benefits provided by the Plan are retirement benefits. However, the Plan also provides ancillary benefits in the event of pre-retirement death, disability, or termination of employment prior to meeting the eligibility requirements to retire. An employee of the BPU is eligible for coverage at the time of employment as a regular, permanent BPU employee. An employee remains a Member of the Plan as long as they continue employment with the BPU. Vesting is achieved upon the completion of five years of service. For Tier 1 members, retirement is at age 55, regardless of service. Benefits are calculated using the compensation for the three highest years of service within the last 10 years of service, multiplied by the total years of service and the formula factor of 1.80 percent, plus final average salary multiplied by the total years of service prior to January 1, 2004 and the formula factor of 0.40 percent. Benefits vest after five years of service. For Tier 2 members, retirement is at age 65, with five years of service or age 60, with 30 years of service. Benefits are calculated using the compensation for the member's entire career, multiplied by the formula factor of 1.50 percent. Benefits vest after five years of service.

Cost of Living Adjustment (COLA)

The COLA is an automatic, simple 3% for members who retired before January 1, 1993. The COLA is not automatic, but discretionary for members who retired on or after January 1, 1993. The COLA can vary from 0% to 3% of the previous year's pension as determined by the Pension Board every year. If, on the first January 1 following benefit commencement, benefits have been received for less than a full calendar year, the increase is a fraction of the determined increase equal to the ratio of number of monthly benefit payments received divided by 12.

Employees Covered by Benefit Terms

The data required regarding the membership of the Plan was furnished by the Pension Administrator of the Plan. The following table summarizes the membership of the Plan as of December 31, 2020 and 2019, the respective measurement dates.

	<b>2020</b>	<b>2019</b>
Inactive Members or Beneficiaries Currently Receiving Benefits	811	823
Disabled Members	7	7
Inactive Members Entitled To But Not Yet Receiving Benefits	24	21
Inactive Non-vested Members Entitled to a Refund of Member Contributions	1	—
Active Members	525	536
Total	1,368	1,387

Contributions

Benefit and contribution provisions are established by and may only be amended by the Pension Board of Trustees. Contribution rates are determined annually by the Pension Board of Trustees. The BPU contributes a fixed contribution rate, equal to that of the members, currently 8.50% of pensionable earnings as of December 31, 2021 and 2020.



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For the years ended December 31, 2021 and 2020, BPU contributed \$4,547,136 and \$4,491,136, respectively to the Plan.

Net Pension Liability/Asset

The total pension liability used to calculate the net pension liability/(asset) was determined by actuarial valuations as of January 1, 2020 and 2019 and rolled forward to the respective measurement dates as applicable. As of December 31, 2021, the Plan reported a net pension liability of \$361,568. As of December 31, 2020, the Plan reported a net pension asset of \$7,205,822.

Actuarial Assumptions

The total pension liability/asset based on the January 1, 2020 and 2019 actuarial valuations was determined using the following key actuarial assumptions for 2020 and 2019 and other inputs:

	<b>January 1, 2020 Valuation</b>	<b>January 1, 2019 Valuation</b>
Price inflation	2.35 percent	2.60 percent
Salary inflation	3.1 - 6.1 percent	3.35 - 13.35 percent
Long-term rate of return, net of investment expenses; and including inflation rate assumption	6.75 percent	7.50 percent

January 1, 2020 Valuation

Cost of living adjustment: Retired before January 1, 1993: 3.0 percent in all years. Retired on/after January 1, 1993: 1.0 percent through 2022 and 3.0 percent for 2023 and later.

Mortality: Pre-retirement mortality rates were based on the Pub-2010 General Employees Median Mortality Table with generational mortality projections using Scale MP-2020. Post-retirement mortality rates were based on the Pub-2010 General Employees Median Mortality Table with generational mortality projections using Scale MP-2020.

The actuarial assumptions used in the 2020 valuation are based on the results of an assumption review completed in 2021.

January 1, 2019 Valuation

Cost of living adjustment: Retired before January 1, 1993: 3.0 percent in all years. Retired on/after January 1, 1993: 1.0 percent through 2020 and 3.0 percent for 2021 and later.

Mortality: Pre-retirement mortality rates were based on the RP-2014 Blue Collar Employee Table with generational mortality projections using Scale MP-2017. Post-retirement mortality rates were based on the RP-2014 Blue Collar Healthy Annuitant Table with generational mortality projections using Scale MP-2017.

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The actuarial assumptions used in the 2019 valuation were based on the results of the most recent actuarial experience study, which covered the five-year period ending December 31, 2017. The experience study report is dated November 14, 2018.

The long-term expected rate of return on pension plan investments is reviewed as part of the regular experience study prepared for the Plan. The results of the most recent experience study were presented in a report dated November 14, 2018. Several factors are considered in evaluating the long-term rate or return assumption, including long-term historical data, estimates inherent in current market data, and an analysis in which best-estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation), along with estimates of variability and correlations for each asset class, were developed by the Plan's investment consultant. These ranges were combined to develop the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by some investment consultants are often intended for use over a 10-year investment horizon and are not always useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The investment consultant for the Board of Public Utilities, at the time the Experience Study was completed, provided capital market assumptions for a 30-year period and those were used as part of the analysis. The long-term rate of return assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class used for the experience study dated November 14, 2018, as provided by the Plan's investment consultant at that time, Asset Consulting Group, are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Domestic Large Cap Equity	17.5 %	7.1 %
Domestic Small Cap Equity	17.5	8.5
International Developed Equity	17.0	8.0
Emerging Market Equity	3.0	9.1
Long/Short Equity	5.0	5.7
Core Bonds	21.0	2.6
Core Plus	5.0	2.9
Core Real Estate	7.0	6.7
Opportunistic Added Real Estate	7.0	9.7
	100.0 %	

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Discount Rate

The discount rate used to measure the total pension liability at December 31, 2020 was 6.75 percent. The discount rate used to measure the total pension liability at December 31, 2019 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the plan contributions from members and BPU will be made at the current contribution rates as determined annually by the Pension Board in effect on the measurement date:

- i. Employee contribution rate: 8.5 percent of annual compensation
- ii. BPU contribution rate: Same as member contributions (8.5 percent of annual compensation)
- iii. Administrative expenses for the current and future years were assumed to be .70 percent of the current member's proportionate share of covered payroll.

Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on Plan investments of 6.75 percent was applied to all periods of projected benefit payments to determine the total pension liability, within the January 1, 2020 valuation.

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**Changes in the Net Pension (Asset) Liability**

Changes in the total pension liability, plan fiduciary net position and the net pension liability (asset) are:

	<b>Increases (Decreases)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a) - (b)</b>
<b>Balances at January 1, 2021</b>	\$ 531,708,609	\$ 538,914,431	\$ (7,205,822)
<b>Changes for the year:</b>			
Service cost	7,280,467	-	7,280,467
Interest on total pension liability	38,648,801	-	38,648,801
Difference between expected and actual experience	(8,333,009)	-	(8,333,009)
Changes of assumptions	56,495,556	-	56,495,556
Employer contributions	-	4,491,136	(4,491,136)
Employee contributions	-	4,491,136	(4,491,136)
Net investment income	-	77,987,680	(77,987,680)
Benefit payments, including member refunds	(33,386,080)	(33,386,080)	-
Administrative expenses	-	(445,527)	445,527
Net changes	60,705,735	53,138,345	7,567,390
<b>Balances at December 31, 2021</b>	<b>\$ 592,414,344</b>	<b>\$ 592,052,776</b>	<b>\$ 361,568</b>

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	<b>Increases (Decreases)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a) - (b)</b>
<b>Balances at January 1, 2020</b>	\$ 509,988,609	\$ 477,367,741	\$ 32,620,868
<b>Changes for the year:</b>			
Service cost	7,289,384	-	7,289,384
Interest on total pension liability	37,017,215	-	37,017,215
Difference between expected and actual experience	(2,307,726)	-	(2,307,726)
Changes of assumptions	13,177,439	-	13,177,439
Employer contributions	-	4,349,056	(4,349,056)
Employee contributions	-	4,349,056	(4,349,056)
Net investment income	-	86,777,876	(86,777,876)
Benefit payments, including member refunds	(33,456,312)	(33,456,312)	-
Administrative expenses	-	(472,986)	472,986
Net changes	21,720,000	61,546,690	(39,826,690)
<b>Balances at December 31, 2020</b>	<b>\$ 531,708,609</b>	<b>\$ 538,914,431</b>	<b>\$ (7,205,822)</b>

Within the January 1, 2020 valuation, the following changes were applied to the actuarial assumption and method:

- The assumed COLA for post January 1, 1993 retirees was changed from 1% through 2020 and 3% thereafter to 1% through 2022 and 3% thereafter, for TPL purposes only.
- The inflation assumption was decreased from 2.6% to 2.35%.
- The investment return assumption was decreased from 7.5% to 6.75%
- The general wage growth assumption was decreased from 3.35% to 3.10%.
- The covered payroll growth assumption was decreased from 3.25% to 3.00%.
- The interest crediting rate assumption for contribution account balances was decreased from 3.5% to 3.35%.
- The mortality assumption was changed to the Pub-2010 General Median Mortality Tables with future mortality improvements modeled using Scale MP-2020.

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- The individual salary increase assumption was modified to reflect the lower general wage increase assumption of 3.10%. In addition, the merit salary increase assumption was changed to a service-based table.
- The asset smoothing method was modified to use a closed 5-year smoothing period instead of a closed 8-year period. The corridor was eliminated.

Within the January 1, 2019 valuation, the following changes were applied to the actuarial assumption and method:

- The assumed COLA for post January 1, 1993 retirees was changed from 1% through 2022 and 3% thereafter to 1% through 2020 and 3% thereafter, for TPL purposes only

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability (asset) of the Plan, calculated using a discount rate of 6.75 percent, as well as the Plan's net pension liability (asset) calculated using a discount rate that is 1-percentage point lower (5.75 percent) or 1-percentage-point higher (7.75 percent) than the current rate.

	<b>2021</b>		
	<b>1% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1% Increase (7.75%)</b>
Net pension liability (asset)	\$73,030,146	\$361,568	(\$60,087,961)

The following was 2020 presented sensitivity impact to the net pension liability (asset) of the Plan, calculated using a discount rate of 7.50 percent, as well as the Plan's net pension liability (asset) calculated using a discount rate that is 1-percentage point lower (6.50 percent) or 1-percentage-point higher (8.50 percent) than the current rate.

	<b>2020</b>		
	<b>1% Decrease (6.5%)</b>	<b>Current Discount Rate (7.5%)</b>	<b>1% Increase (8.5%)</b>
Net pension liability (asset)	\$53,326,025	(\$7,205,822)	(\$58,009,463)

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Pension Expense

For the fiscal years ended December 31, 2021 and 2020, the BPU recognized pension expense of \$2,600,497 and \$4,625,518, respectively. Annual pension expense consists of service cost, interest and administrative expenses on pension liability less employee contributions and projected earnings on pension plan investments. The difference between actual and expected earnings is recorded as a deferred outflow/inflow of resources recognized in pension expense over a five year period.

Deferred Outflows/Inflows of Resources related to Pensions

In accordance with GASB Statement Nos. 67 and 68, the BPU recognizes differences between actual and expected experience with regard to economic or demographic factors, changes of assumptions about future economic or demographic factors, the difference between actual and expected investment returns, changes in proportion, and contributions subsequent to the measurement date as deferred outflow/inflows of resources.

As of December 31, 2021, the BPU reported deferred outflows and inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ —	\$ 11,521,639
Changes of assumptions	55,012,598	—
Net difference between projected and actual earnings on pension plan investments	—	48,623,361
Contributions subsequent to the measurement date	<u>4,547,136</u>	<u>—</u>
Total	<u>\$ 59,559,734</u>	<u>\$ 60,145,000</u>

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As of December 31, 2020, the BPU reported deferred outflows and inflows of resources related to pensions from the following sources

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ —	\$ 11,637,742
Changes of assumptions	20,818,845	—
Net difference between projected and actual earnings on pension plan investments	—	23,771,535
Contributions subsequent to the measurement date	4,491,137	—
Total	\$ 25,309,982	\$ 35,409,277

The amount reported as deferred outflows of resources as of December 31, 2021, resulting from contributions subsequent to the measurement date of \$4,547,136, will reduce the net pension liability for the year ending December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expenses as follows:

<b><u>Year Ended December 31:</u></b>	
2022	\$ (889,291)
2023	6,721,525
2024	(5,886,581)
2025	(5,078,055)
	\$ (5,132,402)

***Other Postemployment Benefits***

***Plan Description***

The BPU provides certain postemployment health care and life insurance benefits to eligible retirees and their dependents in accordance with provisions established by the BPU's Board of Directors. The plan is a single-employer defined-benefit healthcare plan administered by the BPU. The BPU currently determines the eligibility, benefits provided, and changes to those provisions applicable to eligible retirees. The OPEB plan does not issue separate financial statements. Employees are given a 90-day window to retire with medical coverage at ages 55 and above with seven consecutive years of service.



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**Benefits Policy**

The post retirement benefit plan is a comprehensive major medical plan with a \$100 deductible per individual or \$200 per family. For individuals, the plan pays 80% of the next \$12,500 of allowable charges and 100% thereafter for the remainder of that calendar year. For families, the plan pays 80% of the next \$25,000 of allowable charges and 100% thereafter for the remainder of that calendar year. The plan has a lifetime benefit maximum of \$750,000. Benefits cease at the first of the month that the retired employee attains age 65 or death. Spouse benefits end at the first of the month that the retired employee attains age 65, the end of the month of the retiree’s death, or on the date of the spouse’s death. Retirees are not required to contribute toward the cost of the postretirement benefits.

**Funding Policy**

The contribution requirements of plan members and the BPU are established and can be amended by the BPU’s Board. The required contribution is based on a pay-as-you-go financing requirement. For the years ended December 31, 2021 and 2020, the BPU paid \$2,533,557 and \$1,791,362, respectively, for retirees medical. GASB Statement 75 does not require funding of the OPEB liability, and the BPU has chosen not to fund it. The BPU funds on a cash basis as benefits are paid. No assets have been segregated and restricted to provide for postretirement benefits nor are any assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. A schedule of funding progress is included as required supplementary information.

**Employees Covered by Benefit Terms**

As of January 1, 2022 (the actuarial valuation date), the OPEB plan membership consisted of the following:

Number of Participants	
Retirees (with medical coverage)	110
Retiree Spouses (with medical coverage)	<u>75</u>
Total	<u>185</u>

**Total OPEB Liability**

**2021**

The total OPEB liability of \$42,856,226 at December 31, 2021 was measured as of December 31, 2021, and was determined by an actuarial valuation as of January 1, 2022.

The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions:

- Discount rate:** 2.26% per annum
- Salary increases:** 2.50% per annum
- Healthcare cost trend rate:** Medical: 7.50% graded uniformly to 4.50% over 13 years.

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Mortality rates were based on the Pub-2010 Amount Weighted Mortality Table base rates projected generationally with scale MP-2021.

The actuarial cost method was Entry Age Normal Level Percent of Salary.

**2020**

The total OPEB liability of \$50,925,542 at December 31, 2020 was measured as of December 31, 2020, and was determined by an actuarial valuation as of January 1, 2020.

The total OPEB liability in the January 1, 2020 actuarial valuation was determined using the following actuarial assumptions:

<b>Discount rate:</b>	3.10% per annum
<b>Salary increases:</b>	2.50% per annum
<b>Healthcare cost trend rate:</b>	Medical: 7.25% graded down to 6.5% over three years afterward, trend is set to follow the Getzen Model

Mortality rates were based on the RP-2014 total dataset adjusted to base year 2006, projected with Scale MP-2019.

The actuarial cost method was Entry Age Normal Level Percent of Salary.

The BPU's annual OPEB cost, employer contributions, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for December 31 are as follows:

***Changes in Total OPEB Liability***

	<b>2021</b>	<b>2020</b>
Balance at January 1	\$ 50,925,542	\$ 50,295,281
Service costs	2,978,629	2,864,066
Interest costs	1,631,759	1,531,224
Experience losses (gain)	(8,065,304)	-
Changes of assumptions	(2,080,843)	-
Benefits payments	<u>(2,533,557)</u>	<u>(3,765,029)</u>
Net change	<u>(8,069,316)</u>	<u>630,261</u>
Balance at December 31	<u>\$ 42,856,226</u>	<u>\$ 50,925,542</u>

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**Notes to Financial Statements**  
**December 31, 2021 and 2020**

***Sensitivity of Total OPEB Liability to Changes in the Healthcare Cost Trend Rates***

The following represents the total OPEB liability calculated using the stated health care cost trend assumption, as well as what the OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage-point lower or 1 percentage-point higher than the assumed trend rate:

	<b>Healthcare Cost Trend Rates</b>		
	<b>1% Decrease</b>	<b>Current</b>	<b>1% Increase</b>
	6.5% decreasing to 3.5% over 13 years	7.5% decreasing to 4.5% over 13 years	8.5% decreasing to 5.5% over 13 years
Total OPEB Liability	\$38,776,315	\$42,856,226	\$47,609,477

***Sensitivity of Total OPEB Liability to Changes in the Discount Rate***

The following represents the total OPEB liability calculated using the stated discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	<b>1% Decrease</b>	<b>Current</b>	<b>1% Increase</b>
	<b>(1.26%)</b>	<b>Discount Rate (2.26%)</b>	<b>(3.26%)</b>
Total OPEB Liability	\$45,942,601	\$42,856,226	\$39,980,855

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The BPU recognized OPEB expense of \$2,154,346 and \$3,549,748 in 2021 and 2020, respectively.

The BPU recognized deferred inflows of resources related to OPEB of \$11,495,040 and \$3,804,935 in 2021 and 2020, respectively.

***Risk Management***

The BPU is exposed to various risks of loss related to tort claims; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The BPU is self-insured for workers' compensation, healthcare, certain general liability claims and a portion of the automobile and small vehicle fleet.

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The BPU is responsible for the first \$750,000 of a workers' compensation claim per employee/per occurrence and workers' compensation claims greater than \$750,000 and up to \$35,000,000 per employee/per occurrence are fully insured. At December 31, 2021 and 2020, an asset of \$1,100,000 is within current assets-cash and cash equivalents and a liability of approximately \$1,489,000 and \$1,408,000 as of December 31, 2021 and 2020 is within current liabilities-workers' compensation reserve in the statements of net position. Claims for worker's compensation in 2021 and 2020 were \$570,100 and \$219,000, respectively.

At December 31, 2021 and 2020, an asset of \$1,000,000 is within current assets-cash and cash equivalents and a liability of approximately \$704,000 and \$407,000 as of December 31, 2021 and 2020 is within current liabilities-public liability in the statements of net position. Public liability and healthcare claims paid were \$12,066,000 and \$12,800,000 as of December 31, 2021 and 2020, respectively.

The BPU is essentially 100% self-insured for healthcare claims and is responsible for the first \$500,000 of general liability and automobile insurance claims. In addition, any general liability or automobile claims greater than \$35,000,000 are the responsibility of the BPU. Settlements did not exceed insurance coverage for the past three years. At December 31, 2021 and 2020, the BPU has established a liability of approximately \$2,193,000 and \$1,814,000 for workers' compensation and public liability reserves, respectively, which is based on estimates of the amounts needed to pay prior and current year claims. The liability is based on the requirement that a liability for claims incurred prior to the statement of net position date be recorded if information related to such claims is available prior to the issuance of the financial statements and the amount of loss can be reasonably estimated. The total amount of claims and judgments is expected to become due within one year.

Changes in the workers' compensation and public liability reserves for 2021, 2020 and 2019 are as follows:

	<b>2021</b>	<b>2020</b>	<b>2019</b>
Beginning accruals	\$ 1,814,000	\$ 1,982,000	\$ 1,416,000
Additional accruals	12,445,000	12,632,000	14,068,000
Charges for claim payments	(12,066,000)	(12,800,000)	(13,502,000)
Ending accruals	\$ 2,193,000	\$ 1,814,000	\$ 1,982,000

***Environmental Compliance***

The BPU is subject to substantial regulation of air emissions and control equipment, as well as water, waste, remediation and disposal issues related to operation of its electric generating utilities under federal, state and local environmental laws and regulations. In the last 15 years, federal, state and local agencies have continued to issue regulations applicable to electric generating utilities. The BPU participates in the rulemaking process, including providing comments on rules to assist the agency in identifying areas for improvement and challenging rules, if necessary. The

# **Board of Public Utilities**

## **Notes to Financial Statements**

### **December 31, 2021 and 2020**

BPU also continues to review and evaluate regulations and implement changes to its processes, if necessary, to maintain compliance.

Over the last 15 years, the BPU has been involved in limited enforcement matters with governmental agencies or citizens related to environmental compliance. The instances that have not been formally closed are discussed below.

Nationwide, starting in the 1990s and early 2000s, utilities with coal-fired generating units came under heavy scrutiny and enforcement by the U.S. Environmental Protection Agency (EPA) and Department of Justice for matters related to permitting of modifications to those coal-fired units. This is referred to as “new source review” (NSR) permitting. In 2008, EPA issued the BPU a Notice of Violation (NOV) alleging violation of Clean Air Act new source review permitting requirements and corresponding requirements under the Kansas State Implementation Plan at the Utility’s Nearman plant dating back to 1994 (four violations) and Quindaro plant dating back to 2001 (two violations). The NOV states such fines and/or penalties could be as much as \$25,000 to \$32,500 per day (depending upon when the violation occurred) commencing from date of the violation. Around this time, there were numerous similar notices of violation and settlements between utilities and the government, which included penalties and injunctive relief requiring capital expenditures for air pollution control equipment in the hundreds of millions of dollars. The BPU and EPA had a series of settlement discussions, the last of which was in August 2011. Since that time, court decisions limited EPA’s ability to successfully enforce through imposition of penalties and injunctive relief allegations in notices of violation like those in NOV issued to the BPU. EPA’s enforcement of NSR also slowed down, though NSR cases still arise. Further and more significant, pursuant to requirements of law, the BPU implemented measures and installed much of the pollution control equipment typically part of injunctive relief in enforcement of such notice of violation at both its Nearman Power Station and Quindaro Power Station. The BPU also conducts pre-project reviews of projects to evaluate NSR permitting and other regulatory considerations. The BPU is not presently able to evaluate what, if any, liability might be imposed and has not accrued anything for this possible obligation.

On July 16, 2012, the BPU and the Unified Government received from the Kansas Chapter of the Sierra Club a notice of intent to sue the BPU, under the Clean Air Act citizen suit provisions, for alleged violations of opacity emissions limits at the Nearman Station and Quindaro Station. The Sierra Club and the BPU signed a Consent Decree approved by the U.S. District Court on December 5, 2013. The Consent Decree required that coal no longer be combusted at the Quindaro Station as of April 16, 2015 and that the Nearman Station install and operate particulate matter pollution control equipment by June 1, 2017. The BPU has completed its obligations under the Consent Decree.

#### ***Other Legal Matters***

In the normal course of business, the BPU is subject to various lawsuits, actions, proceedings, claims and other matters asserted under laws and regulations. Management believes the amounts provided in the financial statements, as prescribed by U.S. generally accepted accounting principles, are adequate in light of the probable and estimable contingencies. However, there can be no assurances that the actual amounts required to satisfy alleged liabilities from various legal proceedings, claims and other matters, and to comply with applicable laws and regulations, will not

**Board of Public Utilities**  
**Notes to Financial Statements**  
**December 31, 2021 and 2020**

exceed the amounts reflected in the BPU’s financial statements. As such, costs, if any, that may be incurred in excess of those amounts provided as of December 31, 2021 and 2020 cannot be reasonably determined.

**Note 10: Principal Customers**

Electric and water charges to the BPU’s five largest retail customers expressed as a percentage of total operating revenues for the years ended December 31, 2021 and 2020 were as follows:

	<b>2021</b>	<b>2020</b>
Principal retail customers:		
CertainTeed Corp	3.2%	4.3%
General Motors Corporation	2.2%	4.3%
Johnson County WaterDistrict # 1	2.1%	2.7%
Univ. of Kansas Hosp. Auth.	2.0%	2.5%
Griffin Wheel Co	1.9%	2.6%
Total principal retail customers	11.4%	16.4%

**Note 11: Disclosures About Fair Value of Assets and Liabilities**

The BPU categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The BPU has the following recurring fair value measurements:

- Federal agency securities of \$0 and \$15,639,802 as of December 31, 2021 and 2020, respectively, are valued using quoted prices for similar assets, quoted prices in markets that are not active or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets (Level 2 inputs).

**Board of Public Utilities**  
**Required Supplementary Information**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
**Fiscal Years Ended December 31,**  
**(Unaudited)**

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>Total Pension Liability</b>							
Service cost	\$ 7,280,467	\$ 7,289,384	\$ 7,201,941	\$ 7,440,404	\$ 7,297,782	\$ 7,339,629	\$ 7,560,923
Interest on total pension liability	38,648,801	37,017,215	38,047,652	37,460,630	36,679,579	38,033,409	36,958,326
Difference between expected and actual experience	(8,333,009)	(2,307,726)	(7,318,385)	(10,311,840)	(14,572,637)	(9,622,386)	-
Assumption changes	56,495,556	13,177,439	13,089,347	5,161,410	12,331,048	(21,130,167)	-
Benefit payments, including member refunds	(33,386,080)	(33,456,312)	(32,627,516)	(32,206,227)	(31,747,866)	(31,346,590)	(30,832,788)
Net change in total pension liability	60,705,735	21,720,000	18,393,039	7,544,377	9,987,906	(16,726,105)	13,686,761
Total pension liability, beginning	531,708,609	509,988,609	491,595,570	484,051,193	474,063,287	490,789,392	477,102,631
Total pension liability, ending (a)	<u>\$592,414,344</u>	<u>\$531,708,609</u>	<u>\$509,988,609</u>	<u>\$491,595,570</u>	<u>\$484,051,193</u>	<u>\$474,063,287</u>	<u>\$490,789,392</u>
<b>Plan Fiduciary Net Position</b>							
Employer contributions	\$ 4,491,136	\$ 4,349,056	\$ 4,398,226	\$ 4,250,560	\$ 4,252,025	\$ 4,172,968	\$ 4,278,318
Employee contributions	4,491,136	4,349,056	4,398,226	4,250,560	4,252,025	4,172,968	4,278,318
Net investment income	77,987,680	86,777,876	(12,362,654)	74,677,580	27,612,362	3,875,505	27,423,709
Benefit payments, including member refunds	(33,386,080)	(33,456,312)	(32,627,516)	(32,206,227)	(31,747,866)	(31,346,590)	(30,832,788)
Administrative expenses	(445,527)	(472,986)	(550,640)	(461,577)	(371,417)	(332,625)	(338,801)
Net change in plan fiduciary net position	53,138,345	61,546,690	(36,744,358)	50,510,896	3,997,129	(19,457,774)	4,808,756
Plan fiduciary net position, beginning	538,914,431	477,367,740	514,112,098	463,601,202	459,604,073	479,061,847	474,253,091
Plan fiduciary net position, ending (b)	<u>\$592,052,776</u>	<u>\$538,914,430</u>	<u>\$477,367,740</u>	<u>\$514,112,098</u>	<u>\$463,601,202</u>	<u>\$459,604,073</u>	<u>\$479,061,847</u>
Net pension liability, ending (a) - (b)	<u>\$ 361,568</u>	<u>\$ (7,205,821)</u>	<u>\$ 32,620,869</u>	<u>\$ (22,516,528)</u>	<u>\$ 20,449,991</u>	<u>\$ 14,459,214</u>	<u>\$ 11,727,545</u>
Fiduciary net position as a percentage of the total pension liability	99.94%	101.36%	93.60%	104.58%	95.78%	96.95%	97.61%
Covered payroll	\$ 52,836,899	\$ 52,494,578	\$ 51,909,688	\$ 50,272,605	\$ 50,070,440	\$ 50,400,000	\$ 49,091,000
Net pension liability as a percentage of covered payroll	0.68%	-13.73%	62.84%	-44.79%	40.84%	28.69%	23.89%

Note: Required schedule is intended to show 10-year trend. GASB 68 was adopted in 2015, as such, only seven years are presented herein. Additional years will be added as they become available.

**Board of Public Utilities**  
**Required Supplementary Information**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
**Fiscal Years Ended December 31,**  
**(Unaudited)**

**Changes of actuarial assumptions and methods:**

- In 2021, the assumed COLA for post January 1, 1993 retirees was changed from 1% through 2020 and 3% thereafter to 1% through 2022 and 3% thereafter, for TPL purposes only.
- In 2021, the inflation assumption was decreased from 2.60 to 2.35%.
- In 2021, the investment return assumption was decreased from 7.5% to 6.75%.
- In 2021, the general wage growth assumption was decreased from 3.35% to 3.10%.
- In 2021, the covered payroll growth assumption was decreased from 3.25% to 3.00%
- In 2021, the interest crediting rate assumption for contribution account balances was decreased from 3.5% to 3.35%.
- In 2021, The mortality assumption was changed to the Pub-2010 General Median Mortality Tables with future mortality improvements modeled using Scale MP-2020.
- In 2021, the individual salary increase assumption was modified to reflect the lower general wage increase assumption of 3.10%. In addition, the merit salary increase assumption as changed to a service-based table.
- In 2021, the asset smoothing method was modified o use a closed 5-year smoothing period instead of a closed 8-year period. The corridor was eliminated.
- In 2020, the assumed COLA for post January 1, 1993 retirees was changed from 1% through 2022 and 3% thereafter to 1% through 2020 and 3% thereafter, for TPL purposes only.
- In 2019, the inflation assumption was decreased from 3.10% to 2.60%.
- In 2019, the investment return assumption was decreased from 8.0% to 7.5%.
- In 2019, the general wage growth assumption was decreased from 4.0% to 3.35%.



**Board of Public Utilities**  
**Required Supplementary Information**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
**Fiscal Years Ended December 31,**  
**(Unaudited)**

- In 2019, the covered payroll growth assumption was decreased from 4.0% to 3.25%.
- In 2019, the interest crediting rate assumption for contribution account balances was decreased from 4.0% to 3.5%.
- In 2019, the mortality assumption was changed to the RP-2014 Blue Collar Mortality Table with future mortality improvements modeled using Scale MP-2017.
- In 2019, retirement rates were adjusted to better reflect actual experience.
- In 2019, termination rates were changed from age-based, sex-distinct assumption to a service-based, unisex assumption.
- In 2019, the individual salary increase assumption was modified to reflect the lower general wage increase assumption of 3.35%. In addition, the merit salary increase assumption was adjusted to reflect higher salary increases at younger ages.
- In 2019, the administration expense assumption was increased from 0.60% of pay to 0.70% of pay.
- In 2019, the amortization method for the unfunded actuarial liability (UAL) was changed to a “layered” amortization approach. The UAL as of January 1, 2019 will continue to be amortized according to the current schedule. New amortization bases will be created on each subsequent valuation date equal to the difference between the actual and expected UAL, with payments calculated using a closed 20-year period as a level-percent of payroll. A new amortization base will also be created when actuarial assumptions are changed or the benefit structure is modified. An appropriate period will be determined by the Board for these events, after discussion with the actuary.
- In 2018, the assumed COLA for post January 1, 1993 retirees was changed from 1% through 2022 and 3% thereafter to 1% through 2021 and 3% thereafter, for TPL purposes only.
- In 2017, the assumed COLA for post January 1, 1993 retirees was changed from 1% through 2025 and 3% thereafter to 1% through 2022 and 3% thereafter for TPL purposes only.
- In 2016, the assumed COLA for post January 1, 1993 retirees was changed from 1% through 2020 and 3% thereafter to 1% through 2025 and 3% thereafter for TPL purposes only.

**Board of Public Utilities**  
**Required Supplementary Information**  
**Schedule of Employer 10 Year Contributions**  
**December 31,**  
**(Dollar amounts in thousands)**  
**(Unaudited)**

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>
Actuarially determined contribution	\$ 8,030	\$ 4,084	\$ 5,561	\$ 6,458	\$ 5,781	\$ 7,263	\$ 7,428	\$ 7,887	\$ 8,398	\$ 7,257
Actual employer contributions	4,547	4,491	4,462	4,398	4,251	4,252	4,173	4,278	4,269	4,332
Contribution deficiency (excess)	\$ 3,483	\$ (407)	\$ 1,099	\$ 2,060	\$ 1,530	\$ 3,011	\$ 3,255	\$ 3,609	\$ 4,129	\$ 2,925
Covered payroll	\$ 53,496	\$ 52,837	\$ 52,494	\$ 51,910	\$ 50,273	\$ 50,070	\$ 49,091	\$ 50,128	\$ 50,792	\$ 51,357
Contribution as a percentage of covered payroll	8.50%	8.50%	8.50%	8.47%	8.46%	8.49%	8.50%	8.53%	8.41%	8.43%

**Board of Public Utilities**  
**Required Supplementary Information**  
**Schedule of Employer 10 Year Contributions**  
**December 31,**  
**(Dollar amounts in thousands)**  
**(Unaudited)**

**Notes to Required Supplementary Information for Contributions**

The following actuarial methods and assumptions were used to determine the actuarially determined contribution reported in the most recent actuarial valuation (January 1, 2021):

Actuarial cost method	Entry age normal cost
Amortization method	Level percentage of payroll, closed,
Remaining amortization period	Layered bases having 18-20 years remaining
Asset valuation method	5-year smoothed market
Inflation	2.35 percent
Salary increases	3.10 to 6.10 percent
Investment rate of return	6.75 percent
Cost-of-living adjustments	3.00 percent

Changes of benefits and funding tiers: In 2010, The Pension Board Trustees adopted a new plan design for members hired on or after January 1, 2010. The new plan is a career average defined benefit plan. The Pension Board Trustees increased the member contribution rate from 5.5 percent to 8.5 percent. This also increased the BPU's matching contribution rate.

**Board of Public Utilities**  
**Required Supplementary Information**  
**Schedule of Changes in Total OPEB Liability and Related Ratios**  
**Fiscal Years Ended December 31,**  
**(Unaudited)**

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Total OPEB Liability</b>				
Service cost	\$ 2,978,629	\$ 2,864,066	\$ 2,777,950	\$ 2,689,238
Interest on total OPEB liability	1,631,759	1,531,224	1,677,527	1,617,127
Experience losses (gains)	(8,065,304)	-	(294,584)	-
Changes of assumptions	(2,080,843)	-	(5,201,435)	-
Benefit Payments/Refunds	(2,533,557)	(3,765,029)	(3,651,823)	(3,825,597)
Net change in total OPEB liability	(8,069,316)	630,261	(4,692,365)	480,768
Total OPEB liability, beginning	<u>50,925,542</u>	<u>50,295,281</u>	<u>54,987,646</u>	<u>54,506,878</u>
Total OPEB liability, ending	<u>\$ 42,856,226</u>	<u>\$ 50,925,542</u>	<u>\$ 50,295,281</u>	<u>\$ 54,987,646</u>
Covered payroll	\$ 43,728,195	\$ 48,912,628	\$ 47,719,637	\$ 48,709,400
Total OPEB liability as a percentage of covered employee payroll	98.01%	104.12%	105.40%	112.89%

**Notes to Schedule:**

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75 to pay related benefits.

**Changes of benefit terms:** There were no changes of benefit terms in 2021.

**Changes of benefit assumptions:** There were no changes of benefit assumptions in 2021

**Changes of plan provisions, actuarial assumptions and actuarial methods in 2021:**

- The discount rate decreased to 2.26% from 3.10%.
- The mortality improvement rates were updated to the PUB-2010 Amount Weighted Mortality Table base rates with scale MP-2021.
- The medical trend was updated to 7.50% graded uniformly to 4.50% over 13 years.

**Changes of plan provisions, actuarial assumptions and actuarial methods in 2019:**

- The discount rate increased to 3.10% from 3.03%.
- The mortality improvement rates were updated to use MP2019, compared to MP2017.
- The medical trend was updated to follow the Getzen model after a three-year transition period starting at 7.25% and decreasing uniformly to 6.50%.

**Board of Public Utilities**  
**Required Supplementary Information**  
**Schedule of Changes in Total OPEB Liability and Related Ratios**  
**Fiscal Years Ended December 31,**  
**(Unaudited)**

- The medical aging factors were updated to adjust for age and gender and are assumed to follow the Yamamoto aging assumptions.

This schedule is intended to show information for 10 years. Additional years will be included as they become available. This information is presented as of the measurement date, which is the same as each of the years presented above.

**Board of Public Utilities**  
**Combining Statements of Net Position**  
**December 31, 2021 and 2020**

Assets and Deferred Outflows of Resources	Electric		Water		Total Utility	
	2021	2020	2021	2020	2021	2020
Current assets:						
Cash and cash equivalents	\$ 25,769,100	\$ 28,806,660	\$ 18,568,809	\$ 19,220,008	\$ 44,337,909	\$ 48,026,668
Cash and cash equivalents – restricted	22,381,386	11,071,429	4,792,203	2,317,101	27,173,589	13,388,530
Investments – restricted	—	11,354,610	—	2,346,413	—	13,701,023
Accounts receivable – customers and other	23,179,367	22,505,595	3,682,510	3,436,253	26,861,877	25,941,848
Accounts receivable – unbilled	11,474,649	11,801,260	2,736,987	3,123,451	14,211,636	14,924,711
Allowance for doubtful accounts	(290,026)	(304,427)	(35,065)	(30,774)	(325,091)	(335,201)
Inventories	22,006,193	25,261,820	2,639,421	2,550,444	24,645,614	27,812,264
Regulatory assets	2,312,998	—	—	—	2,312,998	—
Prepayments and other current assets	1,917,020	1,964,732	50,738	44,371	1,967,758	2,009,103
Total current assets	<u>108,750,687</u>	<u>112,461,679</u>	<u>32,435,603</u>	<u>33,007,267</u>	<u>141,186,290</u>	<u>145,468,946</u>
Noncurrent assets:						
Property, plant, and equipment	1,446,941,596	1,428,775,485	423,837,332	417,761,398	1,870,778,928	1,846,536,883
Less accumulated depreciation	<u>(739,658,404)</u>	<u>(713,363,056)</u>	<u>(162,847,109)</u>	<u>(154,577,916)</u>	<u>(902,505,513)</u>	<u>(867,940,972)</u>
Plant in service, net	707,283,192	715,412,429	260,990,223	263,183,482	968,273,415	978,595,911
Construction work in progress	89,336,557	79,969,290	14,823,132	11,283,597	104,159,689	91,252,887
Capital assets, net	<u>796,619,749</u>	<u>795,381,719</u>	<u>275,813,355</u>	<u>274,467,079</u>	<u>1,072,433,104</u>	<u>1,069,848,798</u>
Restricted assets:						
Cash and cash equivalents	9,624,250	12,643,992	150,000	150,000	9,774,250	12,793,992
Investments	249,000	249,000	—	—	249,000	249,000
Net pension asset	—	5,764,658	—	1,441,164	—	7,205,822
Total restricted assets	<u>9,873,250</u>	<u>18,657,650</u>	<u>150,000</u>	<u>1,591,164</u>	<u>10,023,250</u>	<u>20,248,814</u>
Other assets	—	—	—	—	—	—
System development costs	496,973	373,059	65,000	55,401	561,973	428,460
Regulatory assets	66,205,022	69,883,079	—	—	66,205,022	69,883,079
Total noncurrent assets	<u>873,194,994</u>	<u>884,295,507</u>	<u>276,028,355</u>	<u>276,113,644</u>	<u>1,149,223,349</u>	<u>1,160,409,151</u>
Total assets	<u>981,945,681</u>	<u>996,757,186</u>	<u>308,463,958</u>	<u>309,120,911</u>	<u>1,290,409,639</u>	<u>1,305,878,097</u>
Deferred outflows of resources:						
Deferred loss on bond refunding	5,184,146	6,068,616	942,349	1,177,387	6,126,495	7,246,003
Deferred outflow - Pension	47,626,718	20,226,916	11,933,016	5,083,066	59,559,734	25,309,982
Total deferred outflow of resources	<u>52,810,864</u>	<u>26,295,532</u>	<u>12,875,365</u>	<u>6,260,453</u>	<u>65,686,229</u>	<u>32,555,985</u>
Total assets and deferred outflows of resources	<u>\$ 1,034,756,545</u>	<u>\$ 1,023,052,718</u>	<u>\$ 321,339,323</u>	<u>\$ 315,381,364</u>	<u>\$ 1,356,095,868</u>	<u>\$ 1,338,434,082</u>

**Board of Public Utilities**  
**Combining Statements of Net Position**  
**December 31, 2021 and 2020**

Liabilities, Deferred Inflows of Resources, and Net Position	Electric		Water		Total Utility	
	2021	2020	2021	2020	2021	2020
Liabilities:						
Current liabilities:						
Current maturities of revenue bonds	\$ 19,228,900	\$ 18,728,050	\$ 7,131,100	\$ 6,666,950	\$ 26,360,000	\$ 25,395,000
Current maturities of government loans	226,546	432,922	2,899,576	2,939,130	3,126,122	3,372,052
Accrued interest	6,784,705	6,847,455	423,727	466,340	7,208,432	7,313,795
Customer deposits	5,888,042	6,095,184	1,291,159	1,256,467	7,179,201	7,351,651
Accounts payable	23,427,073	22,601,147	2,488,449	1,584,002	25,915,522	24,185,149
Payroll and payroll taxes	1,073,291	2,507,532	1,705,707	1,464,097	2,778,998	3,971,629
Accrued claims payable	1,034,053	1,274,053	—	—	1,034,053	1,274,053
Workers compensation reserve	1,115,803	1,010,361	373,578	397,337	1,489,381	1,407,698
Public liability reserve	522,943	216,819	180,716	189,942	703,659	406,761
Other accrued liabilities	7,236,052	6,286,491	53,738	56,440	7,289,790	6,342,931
Payment-in-lieu of taxes	2,098,276	2,009,709	412,013	403,695	2,510,289	2,413,404
Construction Contract Retainage Payable Current	195,178	512,783	45,616	833,445	240,794	1,346,228
Interdepartmental balances	(34,231,247)	(31,763,285)	34,231,247	31,763,285	—	—
Total current liabilities	<u>34,599,615</u>	<u>36,759,221</u>	<u>51,236,626</u>	<u>48,021,130</u>	<u>85,836,241</u>	<u>84,780,351</u>
Noncurrent liabilities:						
Long-term debt – revenue bonds	551,189,603	572,065,426	52,444,363	59,708,739	603,633,966	631,774,165
Government loans	2,517,174	2,743,719	22,414,882	25,314,458	24,932,056	28,058,177
Total long-term debt	<u>553,706,777</u>	<u>574,809,145</u>	<u>74,859,245</u>	<u>85,023,197</u>	<u>628,566,022</u>	<u>659,832,342</u>
Total other postemployment benefit liability	34,284,981	40,740,434	8,571,245	10,185,108	42,856,226	50,925,542
Reserve for compensated absences	6,269,131	6,108,879	936,767	912,821	7,205,898	7,021,700
Net pension liability	289,254	—	72,314	—	361,568	—
Noncurrent liabilities	<u>594,550,143</u>	<u>621,658,458</u>	<u>84,439,571</u>	<u>96,121,126</u>	<u>678,989,714</u>	<u>717,779,584</u>
Total liabilities	<u>629,149,758</u>	<u>658,417,679</u>	<u>135,676,197</u>	<u>144,142,256</u>	<u>764,825,955</u>	<u>802,559,935</u>
Deferred inflows of resources:						
Deferred gain on bond refundings	652,483	724,431	178,125	198,447	830,608	922,878
Recovery fuel purchased power	—	11,662,721	—	—	—	11,662,721
Deferred Inflow - Pension	48,116,000	28,327,422	12,029,000	7,081,855	60,145,000	35,409,277
Deferred Inflow - OPEB	9,196,032	3,043,948	2,299,008	760,987	11,495,040	3,804,935
Total deferred inflows of resources	<u>57,964,515</u>	<u>43,758,522</u>	<u>14,506,133</u>	<u>8,041,289</u>	<u>72,470,648</u>	<u>51,799,811</u>
Net position:						
Net investment in capital assets	236,317,259	217,785,995	191,642,042	179,983,298	427,959,301	397,769,293
Restricted - debt service	18,723,344	18,560,856	3,871,044	3,777,046	22,594,388	22,337,902
Restricted - net pension asset	—	5,764,658	—	1,441,164	—	7,205,822
Unrestricted	92,601,668	78,765,008	(24,356,092)	(22,003,689)	68,245,576	56,761,319
Total net position	<u>347,642,271</u>	<u>320,876,517</u>	<u>171,156,994</u>	<u>163,197,819</u>	<u>518,799,265</u>	<u>484,074,336</u>
Total liabilities, deferred inflows of resources & net position	<u>\$ 1,034,756,544</u>	<u>\$ 1,023,052,718</u>	<u>\$ 321,339,324</u>	<u>\$ 315,381,364</u>	<u>\$ 1,356,095,868</u>	<u>\$ 1,338,434,082</u>

**Board of Public Utilities**  
**Combining Statements of Revenues, Expenses and Change in Net Position**  
**Years Ended December 31, 2021 and 2020**

	Electric		Water		Total Utility	
	2021	2020	2021	2020	2021	2020
Operating revenues:						
Residential	\$ 74,259,513	\$ 75,024,142	\$ 24,577,516	\$ 24,868,224	\$ 98,837,029	\$ 99,892,366
Commercial	93,894,764	96,258,037	10,975,076	11,076,961	104,869,840	107,334,998
Industrial	39,501,911	46,214,139	5,711,408	6,318,802	45,213,319	52,532,941
Other	62,152,399	20,691,532	4,264,119	4,752,574	66,416,518	25,444,106
Energy rate component recovery	2,312,998	—	—	—	2,312,998	—
Payment-in-lieu of taxes	26,316,288	27,279,232	5,398,932	5,408,084	31,715,220	32,687,316
Total operating revenues	<u>298,437,873</u>	<u>265,467,082</u>	<u>50,927,051</u>	<u>52,424,645</u>	<u>349,364,924</u>	<u>317,891,727</u>
Operating expenses:						
Fuel	47,845,256	28,727,073	—	—	47,845,256	28,727,073
Purchased power	58,012,729	57,067,042	—	—	58,012,729	57,067,042
Production	34,296,391	37,945,135	5,694,347	5,657,723	39,990,738	43,602,858
Transmission and distribution	31,660,162	31,442,698	14,634,679	13,686,558	46,294,841	45,129,256
General and administrative	22,148,340	23,179,653	7,574,573	8,019,448	29,722,913	31,199,101
Depreciation and amortization	30,685,559	29,520,072	8,371,034	7,953,326	39,056,593	37,473,398
Total operating expenses	<u>224,648,437</u>	<u>207,881,673</u>	<u>36,274,633</u>	<u>35,317,055</u>	<u>260,923,070</u>	<u>243,198,728</u>
Operating income	<u>73,789,436</u>	<u>57,585,409</u>	<u>14,652,418</u>	<u>17,107,590</u>	<u>88,441,854</u>	<u>74,692,999</u>
Nonoperating income (expense):						
Interest expense	(21,217,800)	(24,577,114)	(2,295,427)	(3,310,154)	(23,513,227)	(27,887,268)
Payment-in-lieu of taxes	(26,316,288)	(27,279,232)	(5,398,932)	(5,408,084)	(31,715,220)	(32,687,316)
Other	510,406	415,349	48,674	(307,049)	559,080	108,300
Total nonoperating expense, net	<u>(47,023,682)</u>	<u>(51,440,997)</u>	<u>(7,645,685)</u>	<u>(9,025,287)</u>	<u>(54,669,367)</u>	<u>(60,466,284)</u>
Income before contributions and transfers	<u>26,765,754</u>	<u>6,144,412</u>	<u>7,006,733</u>	<u>8,082,303</u>	<u>33,772,487</u>	<u>14,226,715</u>
Contributions and transfers:						
Contributions from developers and others	<u>—</u>	<u>—</u>	<u>952,442</u>	<u>1,075,471</u>	<u>952,442</u>	<u>1,075,471</u>
Change in net position	<u>26,765,754</u>	<u>6,144,412</u>	<u>7,959,175</u>	<u>9,157,774</u>	<u>34,724,929</u>	<u>15,302,186</u>
Net Position, Beginning of Year	<u>320,876,517</u>	<u>314,732,105</u>	<u>163,197,819</u>	<u>154,040,045</u>	<u>484,074,336</u>	<u>468,772,150</u>
Net Position, End of year	<u>\$ 347,642,271</u>	<u>\$ 320,876,517</u>	<u>\$ 171,156,994</u>	<u>\$ 163,197,819</u>	<u>\$ 518,799,265</u>	<u>\$ 484,074,336</u>



**Report on Internal Control Over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial Statements Performed  
in Accordance with *Government Auditing Standards***

**Independent Auditor's Report**

The Board of Directors  
Board of Public Utilities  
Kansas City, Kansas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Board of Public Utilities of Kansas City, Kansas (the BPU), which comprise the statements of financial position as of December 31, 2021 and 2020 and the related statements of revenues, expenses and changes in net position and cash flows for the years then ended, and the related notes to the financial statements, and have issued our report thereon dated May 26, 2022, which contained an “Emphasis of Matter” paragraph regarding presentation of only the BPU financial statements.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the BPU's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the BPU's internal control. Accordingly, we do not express an opinion on the effectiveness of the BPU's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the BPU's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*BKD, LLP*

Kansas City, Missouri  
May 26, 2022



## Statistical Section (Unaudited)

This part of the annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the utility's overall financial health.

<i>Contents</i>	Page
<b><u>Financial Trends</u></b>	85
These schedules contain trend information to help the reader understand how the utility's financial performance and well-being have changed over time.	
<b><u>Revenue Capacity</u></b>	87
These schedules contain information to help the reader assess the utility's most significant local revenue source.	
<b><u>Debt Capacity</u></b>	89
These schedules present information to help the reader assess the affordability of the utility's current levels of outstanding debt and the utility's ability to issue additional debt in the future.	
<b><u>Demographic and Economic Information</u></b>	92
These schedules offer demographic and economic indicators to help the reader understand how the information in the utility's financial activities take place.	
<b><u>Operating Information</u></b>	97
These schedules contain service and infrastructure data to help the readers understand how the information in the utility's financial report relates to the services the utility provides and the activities it performs.	



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# Financial Trends

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# Board of Public Utilities

## Net Position By Component Last Ten Fiscal Years

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Net Investment in Capital Assets:</b>										
Capital assets, net of depreciation	\$ 823,905,500	\$ 840,462,907	\$ 866,886,249	\$ 937,144,580	\$ 1,056,866,885	\$ 1,085,876,104	\$ 1,106,310,690	\$ 1,128,250,318	\$ 1,069,848,798	\$ 1,072,433,104
<b>Bonds and notes payable:</b>										
Principal, long term	(445,759,661)	(448,634,819)	(467,692,007)	(523,972,467)	(611,647,461)	(645,044,993)	(640,847,083)	(635,790,263)	(620,231,173)	(595,110,716)
Government Loans	(17,633,390)	(25,897,005)	(30,415,148)	(31,193,378)	(31,425,644)	(32,076,338)	(31,553,635)	(31,086,167)	(28,058,177)	(24,932,056)
Capital Leases	-	(690,070)	(854,126)	(2,261,192)	(1,003,499)	-	-	-	-	-
Principal, current	(16,970,000)	(19,030,000)	(18,230,000)	(19,340,000)	(19,995,000)	(20,735,000)	(23,885,000)	(24,700,000)	(25,395,000)	(26,360,000)
Government Loans, current	(1,155,230)	(1,688,935)	(1,748,714)	(2,081,722)	(2,650,896)	(2,734,035)	(2,821,191)	(2,935,102)	(3,372,052)	(3,126,122)
Capital Leases, current	-	(321,746)	(600,093)	(1,551,182)	(1,257,694)	(1,003,499)	-	-	-	-
Retainage Liability	-	-	-	-	(17,645,683)	(1,020,187)	(1,949,083)	(1,753,890)	(1,346,228)	(240,794)
Deferred Outflow of Resources	7,387,844	7,012,191	13,379,768	12,226,051	14,478,732	12,990,591	11,502,447	10,014,303	7,246,003	6,126,495
Deferred Inflow of Resources	-	-	-	-	-	-	-	(922,878)	(830,608)	-
<b>Total Net Investment in Capital Assets:</b>	<b>\$ 349,775,063</b>	<b>\$ 351,212,523</b>	<b>\$ 360,725,929</b>	<b>\$ 368,970,690</b>	<b>\$ 385,719,740</b>	<b>\$ 396,252,643</b>	<b>\$ 416,757,145</b>	<b>\$ 441,999,199</b>	<b>\$ 397,769,293</b>	<b>\$ 427,959,303</b>
<b>Restricted Net Position (A)</b>										
Bond covenant requirements	\$ 66,873,587	\$ 46,162,140	\$ 135,307,603	\$ 53,414,286	\$ 140,494,752	\$ 84,472,520	\$ 62,681,627	\$ 39,646,700	\$ 33,880,894	\$ 31,117,638
Bond proceeds designated for project construction (B)	28,148,696	25,458,437	(109,205,755)	(31,487,584)	(117,521,257)	(60,256,043)	(37,436,271)	(14,660,410)	(11,542,992)	(8,523,250)
Bond principal unspent	(28,148,696)	(25,458,437)	-	-	-	-	-	-	-	-
Funds segregated under City Ordinance due to Liability for customer deposits	3,579,724	3,612,072	3,796,842	4,103,492	4,118,734	5,449,008	6,733,792	6,965,610	7,351,651	7,179,201
Net Pension Asset	(3,579,724)	(3,612,072)	(3,796,842)	(4,103,492)	(4,194,474)	(5,449,008)	(6,733,792)	(6,965,610)	(7,351,651)	(7,179,201)
	-	-	-	-	-	-	22,516,528	-	7,205,822	-
<b>Total Restricted Net Position</b>	<b>\$ 66,873,587</b>	<b>\$ 46,162,140</b>	<b>\$ 26,101,848</b>	<b>\$ 21,926,702</b>	<b>\$ 22,897,755</b>	<b>\$ 24,216,477</b>	<b>\$ 47,761,884</b>	<b>\$ 24,986,290</b>	<b>\$ 29,543,724</b>	<b>\$ 22,594,388</b>
<b>Unrestricted Net Position</b>										
Other designated funds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Reserve funds	-	-	-	-	-	-	-	-	-	-
Funds held for future improvements	-	-	-	-	-	-	-	-	-	-
Project construction accounts	-	-	-	-	-	-	-	-	-	-
Unrestricted - Other	(10,699,699)	18,906,563	37,943,638	53,521,776	36,556,998	38,174,218	(11,935,046)	1,786,661	56,761,319	68,245,574
<b>Total Unrestricted Net Position</b>	<b>\$ (10,699,699)</b>	<b>\$ 18,906,563</b>	<b>\$ 37,943,638</b>	<b>\$ 53,521,776</b>	<b>\$ 36,556,998</b>	<b>\$ 38,174,218</b>	<b>\$ (11,935,046)</b>	<b>\$ 1,786,661</b>	<b>\$ 56,761,319</b>	<b>\$ 68,245,574</b>
<b>Total Net Position</b>	<b>\$ 405,948,951</b>	<b>\$ 416,281,226</b>	<b>\$ 424,771,415</b>	<b>\$ 444,419,168</b>	<b>\$ 445,174,493</b>	<b>\$ 458,643,338</b>	<b>\$ 452,583,983</b>	<b>\$ 468,772,150</b>	<b>\$ 484,074,336</b>	<b>\$ 518,799,265</b>

### Footnote A

Per Question 95 of "Guide to Implementation of GASB Statement 34 on Basic Financial Statements - and Management's Discussion and Analysis - For State and Local Governments" (Implementation Guide), restricted Net Position should be reported when constraints placed on net asset use are either:

- Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments.
- Imposed by law through constitutional provisions or enabling legislation.

The basic concept is that restrictions are not unilaterally established by the reporting government itself, and cannot be removed without the consent of those imposing the restrictions or through formal due process.

### Footnote B

Per the Implementation Guide, if there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds should not be included in the "calculation of net investment in capital assets." The unspent portion of the debt would be included in the calculation of Net Position restricted for capital projects.

# Board of Public Utilities

## Combined Operating Statements Last Ten Fiscal Years

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Operating Revenues										
Residential	\$ 86,729,958	\$ 86,654,645	\$ 89,816,917	\$ 86,380,759	\$ 89,793,663	\$ 96,264,382	\$ 106,047,470	\$ 99,988,671	\$ 99,892,366	\$ 98,837,029
Commercial	101,859,200	99,649,009	104,306,455	101,468,567	101,480,393	113,608,013	118,435,681	112,966,497	107,334,998	104,869,840
Industrial	45,902,344	44,178,102	47,842,971	50,923,573	50,595,037	54,653,921	57,246,465	55,539,127	52,532,940	45,213,319
Other	28,121,275	28,305,763	43,412,193	35,805,009	28,665,489	20,278,405	38,572,604	34,554,724	25,444,107	66,416,519
Deferred Energy Rate Component	(1,296,801)	1,296,801	(5,129,895)	(2,112,487)	171,983	(171,983)	-	-	-	2,312,998
Payment-in-lieu of taxes	28,052,962	27,333,943	31,291,744	30,658,851	30,336,724	32,673,555	35,490,480	34,116,534	32,687,316	31,715,220
Total Operating Revenues	<u>289,368,938</u>	<u>287,418,263</u>	<u>311,540,385</u>	<u>303,124,272</u>	<u>301,043,289</u>	<u>317,306,293</u>	<u>355,792,700</u>	<u>337,165,553</u>	<u>317,891,727</u>	<u>349,364,925</u>
Operating Expenses										
Production	(1) 133,651,887	122,778,881	139,651,369	118,860,432	127,789,644	135,704,266	146,034,208	135,534,744	129,396,973	145,848,723
Transmission & Distribution	41,157,296	42,336,766	41,865,301	47,304,341	47,459,564	45,780,972	48,593,280	52,260,989	45,129,256	46,294,841
General and Administrative	29,832,976	31,747,806	34,179,058	35,096,181	34,997,762	32,584,960	24,375,263	34,962,802	31,199,100	29,722,913
Depreciation & Amortization	32,818,565	33,613,655	32,939,640	47,538,375	36,436,756	31,608,943	36,110,255	35,835,585	37,473,399	39,056,593
Total Operating Expense	<u>237,460,724</u>	<u>230,477,108</u>	<u>248,635,368</u>	<u>248,799,329</u>	<u>246,683,726</u>	<u>245,679,141</u>	<u>255,113,006</u>	<u>258,594,120</u>	<u>243,198,728</u>	<u>260,923,070</u>
Operating Income	<u>51,908,214</u>	<u>56,941,155</u>	<u>62,905,017</u>	<u>54,324,943</u>	<u>54,359,563</u>	<u>71,627,152</u>	<u>100,679,694</u>	<u>78,571,433</u>	<u>74,692,999</u>	<u>88,441,855</u>
Interest Income/(Expense)	(2) (19,288,063)	(19,509,494)	(23,329,806)	(23,725,356)	(23,497,562)	(25,705,028)	(26,484,517)	(28,593,656)	(27,778,968)	(22,954,147)
Payment-in-lieu of taxes	(28,052,962)	(27,333,943)	(31,291,744)	(30,658,851)	(30,336,724)	(32,673,555)	(35,490,480)	(34,116,534)	(32,687,316)	(31,715,220)
Nonoperating Income/(Expense)	<u>(47,341,025)</u>	<u>(46,843,437)</u>	<u>(54,621,550)</u>	<u>(54,384,206)</u>	<u>(53,834,286)</u>	<u>(58,378,583)</u>	<u>(61,974,997)</u>	<u>(62,710,190)</u>	<u>(60,466,284)</u>	<u>(54,669,367)</u>
Income/Loss	<u>4,567,189</u>	<u>10,097,718</u>	<u>8,283,467</u>	<u>(59,263)</u>	<u>525,277</u>	<u>13,248,569</u>	<u>38,704,697</u>	<u>15,861,243</u>	<u>14,226,715</u>	<u>33,772,488</u>
Contributions	130,878	234,557	206,722	951,950	230,046	220,273	-	326,924	1,075,471	952,442
Change In Net Position	<u>\$ 4,698,067</u>	<u>\$ 10,332,275</u>	<u>\$ 8,490,189</u>	<u>\$ 892,687</u>	<u>\$ 755,323</u>	<u>\$ 13,468,842</u>	<u>\$ 38,704,697</u>	<u>\$ 16,188,167</u>	<u>\$ 15,302,186</u>	<u>\$ 34,724,930</u>

Footnotes:

- (1) Includes fuel, purchased power and production.
- (2) Includes other non operating income.



# Revenue Capacity

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# Board of Public Utilities

## ELECTRIC UTILITY SYSTEMS SALES

### LAST TEN FISCAL YEARS

	Residential					Commercial					
	Dollars/\$s	(Kwh)	Customers	Average kWh	Average Monthly kWh	Average Sales /\$s	Dollars/\$s	(Kwh)	Customers	Average kWh	Average Sales /\$s
2012	\$ 63,637,856	575,632,270	56,161	10,250	854	\$ 1,133.13	\$ 90,921,884	1,002,859,658	6,824	146,961	\$ 13,323.84
2013	\$ 62,720,564	570,101,207	56,607	10,071	839	\$ 1,108.00	\$ 88,739,827	974,198,305	6,867	141,867	\$ 12,922.65
2014	\$ 66,175,299	570,452,010	57,104	9,990	832	\$ 1,158.86	\$ 93,289,110	972,781,805	6,897	141,044	\$ 13,526.04
2015	\$ 62,913,435	553,722,235	57,138	9,691	808	\$ 1,101.08	\$ 90,640,767	971,810,982	6,946	139,909	\$ 13,049.35
2016	\$ 65,823,214	578,784,449	57,952	9,987	832	\$ 1,135.82	\$ 90,335,199	976,063,357	6,836	142,783	\$ 13,214.63
2017	\$ 72,054,974	565,191,151	58,432	9,673	806	\$ 1,233.14	\$ 102,217,692	963,303,327	6,826	141,123	\$ 14,974.76
2018	\$ 81,811,709	615,850,423	58,556	10,517	876	\$ 1,397.15	\$ 106,882,111	1,031,359,796	6,837	150,850	\$ 15,632.90
2019	\$ 75,952,160	585,778,805	58,907	9,944	829	\$ 1,289.36	\$ 101,781,643	964,951,084	6,799	141,925	\$ 14,970.09
2020	\$ 75,024,142	582,140,237	59,493	9,785	815	\$ 1,261.06	\$ 96,258,037	907,606,621	6,833	132,827	\$ 14,087.23
2021	\$ 74,240,513	598,542,538	59,786	10,011	834	\$ 1,241.77	\$ 93,894,764	958,610,707	6,901	138,909	\$ 13,605.96

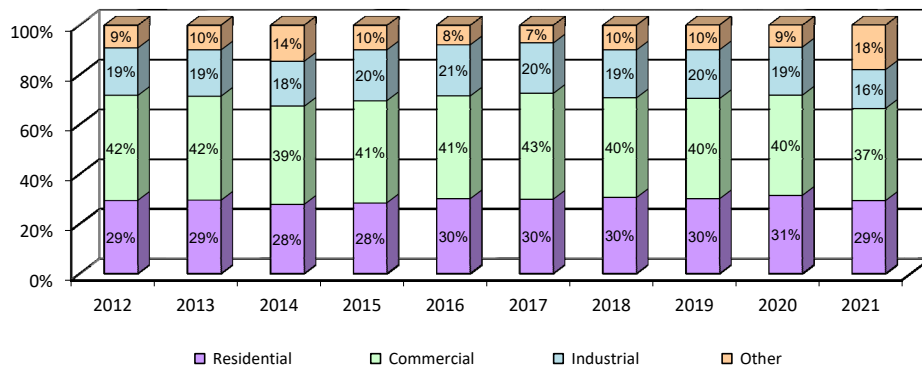
	Industrial				
	Dollars/\$s	(Kwh)	Customers	Average kWh	Average Sales /\$s
2012	\$ 41,183,223	558,120,634	93	6,001,297	\$ 442,830.35
2013	\$ 39,454,295	539,561,698	90	5,995,130	\$ 438,381.06
2014	\$ 42,828,672	554,090,099	90	6,156,557	\$ 475,874.13
2015	\$ 45,014,967	622,671,779	88	7,075,816	\$ 511,533.72
2016	\$ 44,967,833	599,924,592	87	6,895,685	\$ 516,871.64
2017	\$ 48,680,080	558,582,767	83	6,729,913	\$ 586,506.99
2018	\$ 51,385,553	594,719,707	83	7,165,298	\$ 619,103.05
2019	\$ 49,601,656	569,703,684	84	6,782,187	\$ 590,495.90
2020	\$ 46,214,139	513,639,581	84	6,114,757	\$ 550,168.32
2021	\$ 39,501,911	467,110,055	83	5,627,832	\$ 475,926.64

	Other				
	Dollars/\$s	(Kwh)	Customers	Average kWh	Average Sales /\$s
2012	\$ 19,663,998	209,451,130	203	1,031,779	\$ 96,866.99
2013	\$ 21,028,399	264,080,917	203	1,300,891	\$ 103,588.17
2014	\$ 34,251,771	397,969,989	199	1,999,849	\$ 172,119.45
2015	\$ 21,934,068	352,047,700	195	1,805,373	\$ 112,482.40
2016	\$ 17,322,688	355,559,247	197	1,804,869	\$ 87,932.43
2017	\$ 17,131,916	265,561,130	175	1,517,492	\$ 97,896.66
2018	\$ 26,472,362	432,377,270	178	2,429,086	\$ 148,721.13
2019	\$ 25,071,583	496,463,564	165	3,008,870	\$ 151,948.99
2020	\$ 21,282,792	416,611,395	177	2,353,737	\$ 120,241.76
2021	\$ 45,483,852	394,880,324	168	2,350,478	\$ 270,737.21

\*Other includes Schools, Wholesale Sales, Highway Lighting and Public Authorities

	Total				
	Dollars/\$s	(Kwh)	Customers	Average kWh	Average Sales /\$s
2012	\$ 215,406,961	2,346,063,692	63,281	37,074	\$ 3,404
2013	\$ 211,943,085	2,347,942,127	63,767	36,821	\$ 3,324
2015	\$ 236,544,852	2,495,293,903	64,290	38,813	\$ 3,679
2015	\$ 220,503,237	2,500,252,696	64,367	38,844	\$ 3,426
2016	\$ 218,448,934	2,510,331,645	65,072	38,578	\$ 3,357
2017	\$ 240,084,662	2,352,638,375	65,516	35,909	\$ 3,665
2018	\$ 266,551,735	2,674,307,196	65,654	40,733	\$ 4,060
2019	\$ 252,407,042	2,616,897,137	65,955	39,677	\$ 3,827
2020	\$ 238,779,110	2,419,997,834	66,587	36,343	\$ 3,586
2021	\$ 253,121,040	2,419,143,624	66,938	36,140	\$ 3,781

Percentage of Electric Utility Sales (2012-2021)



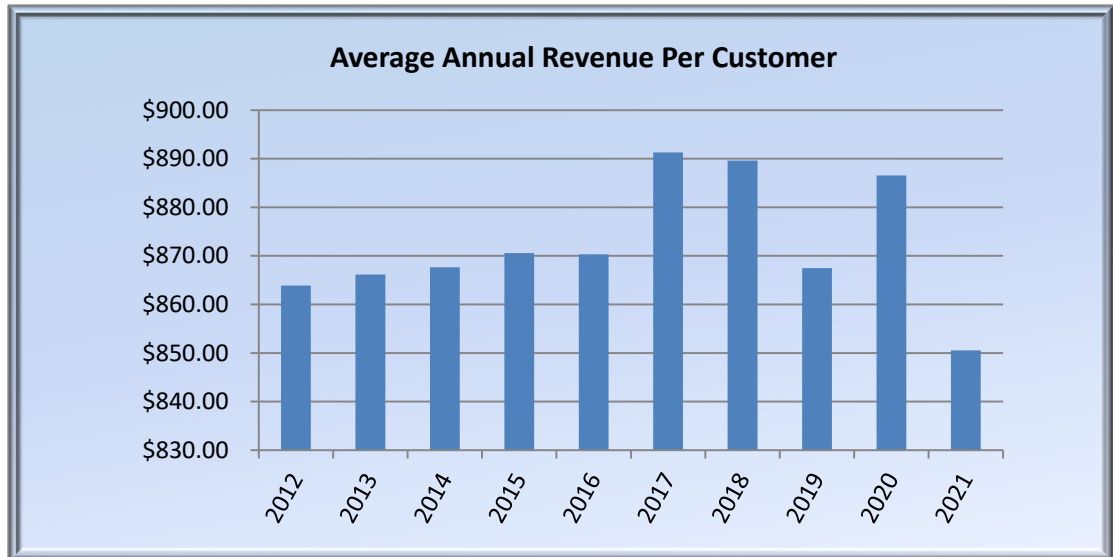
# Board of Public Utilities

## Water Sales

### Last Ten Fiscal Years

Fiscal Year	Gallons Pumped	Gallons Sold	Operating Revenue	Average Number of Customers	Average Revenue Per Customer
2012	12,373,150,000	6,848,172,000	\$ 43,178,953	49,982	\$863.89
2013	11,239,380,000	6,217,618,000	\$ 43,245,833	49,927	\$866.18
2014	10,708,060,000	6,240,941,000	\$ 43,714,822	50,384	\$867.63
2015	10,335,230,000	6,377,958,000	\$ 44,451,047	51,060	\$870.56
2016	10,621,330,000	6,473,999,000	\$ 44,588,234	51,232	\$870.32
2017	10,446,880,000	6,405,780,000	\$ 46,063,465	51,683	\$891.27
2018	10,935,800,000	6,917,117,000	\$ 46,190,960	51,923	\$889.60
2019	11,157,640,000	6,738,982,000	\$ 45,528,747	52,484	\$867.48
2020	10,731,940,000	6,668,798,000	\$ 47,016,561	53,034	\$886.54
2021	10,655,090,000	5,975,827,000	\$ 45,528,120	53,528	\$850.55

NOTE: Gallons sold excludes internal BPU department use and water services provided



# Debt Capacity

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# Board of Public Utilities

## Utility System Revenue Bonded Indebtedness

Last Ten Fiscal Years

Fiscal Year	Gross Revenue (1)	Operating Expenses (2)	Current Year Net Revenue Available for Debt Service	Maximum Outstanding Annual Debt Service (3)	Debt Service					
					Principal (3)	Interest (3)	Total (3)	Coverage (4)	Percentage of Personal Income (5)	Per Capita (5)
2012	\$ 290,217,990	\$ 204,642,159	\$ 85,575,831	\$ 44,144,619	498,523,619	285,077,454	783,601,073	1.94	6.1%	\$ 3,270
2013	\$ 287,771,566	\$ 196,863,453	\$ 90,908,113	\$ 44,144,619	490,350,940	264,673,442	755,024,382	2.06	6.6%	\$ 3,241
2014	\$ 311,682,145	\$ 215,695,728	\$ 95,986,417	\$ 49,344,896	580,178,862	348,063,141	928,242,003	1.94	9.1%	\$ 3,873
2015	\$ 304,013,043	\$ 201,260,954	\$ 102,752,089	\$ 50,117,164	563,060,100	322,942,821	886,002,921	2.03	9.3%	\$ 3,735
2016	\$ 300,906,787	\$ 210,246,970	\$ 90,659,817	\$ 58,791,060	714,361,539	463,204,520	1,177,566,059	1.57	15.3%	\$ 4,763
2017	\$ 319,335,382	\$ 214,070,198	\$ 105,265,184	\$ 58,791,060	695,100,373	431,129,444	1,126,229,817	1.78	14.4%	\$ 4,609
2018	\$ 358,352,708	\$ 219,002,751	\$ 139,349,957	\$ 58,791,060	670,929,825	398,585,911	1,069,515,736	2.36	13.5%	\$ 4,455
2019	\$ 339,997,594	\$ 222,758,535	\$ 117,239,059	\$ 58,864,282	649,691,269	367,453,580	1,017,144,849	2.04	12.6%	\$ 4,287
2020	\$ 318,032,730	\$ 205,725,330	\$ 112,307,400	\$ 52,293,942	649,635,229	289,966,738	939,601,967	2.15	12.1%	\$ 4,167
2021	\$ 347,712,960	\$ 219,553,477	\$ 128,159,483	\$ 52,206,664	645,868,177	270,382,978	916,251,155	2.45	10.4%	\$ 3,888

**NOTE:** The most restrictive bond ordinance provides for historical net revenue coverage at 120 percent of the Maximum Outstanding Annual Debt Service.

- (1) Total operating revenues, interest on investments, other interest and income (excluding Construction Fund) and other.
- (2) Total operating expenses exclusive of depreciation and amortization.
- (3) The maximum outstanding annual debt service and debt service includes the payments required for the government loans.
- (4) Current Year Net Revenue Available for Debt Service divided by Maximum Outstanding Annual Debt Service
- (5) Population and personal income data can be found in the Demographic Schedule.

## Board of Public Utilities

### UNIFIED GOVERNMENT OF WYANDOTTE COUNTY / KANSAS CITY, KANSAS RATIOS OF OUTSTANDING DEBT Last Ten Fiscal Years

Fiscal Year	Revenue Bonds	Capital Leases	Revolving Loan	Total Debt <sup>(1)</sup>	Percentage of Personal Income <sup>(2)</sup>	Per Capita <sup>(2)</sup>
2012	502,501,364	-	18,788,619	521,289,983	6.1%	\$ 3,270
2013	493,123,256	1,011,816	27,585,940	521,721,012	6.6%	\$ 3,241
2014	594,842,762	1,454,219	32,448,862	628,745,843	9.1%	\$ 3,873
2015	574,800,051	3,812,374	33,275,100	611,887,525	9.3%	\$ 3,735
2016	749,163,718	2,261,193	34,076,540	785,501,451	15.3%	\$ 4,763
2017	726,036,036	1,003,499	34,810,371	761,849,906	14.4%	\$ 4,609
2018	702,168,354	-	34,374,826	736,543,180	13.5%	\$ 4,455
2019	675,150,673	-	34,021,269	709,171,942	12.6%	\$ 4,287
2020	657,169,165	-	31,430,229	688,599,394	12.1%	\$ 4,167
2021	629,993,966	-	28,058,178	658,052,144	10.4%	\$ 3,888

(1) Details regarding outstanding debt can be found in the notes to the financial statements.

(2) Population and personal income data can be found in the Deomographic Schedule.



# Board of Public Utilities

## Debt per Customer

Last Ten Fiscal Years

Year	Total Electric				
	Principal	Interest	Total	Customers	Debt / Customer
2012	11,548,703	16,048,952	27,597,655	63,281	436
2013	12,990,212	17,556,873	30,547,085	63,767	479
2014	6,006,202	13,967,449	19,973,651	64,290	311
2015	13,374,647	23,175,436	36,550,083	64,367	568
2016	13,132,257	21,674,172	34,806,429	65,072	535
2017	15,109,395	27,432,979	42,542,374	65,516	649
2018	15,668,083	28,121,516	43,789,600	65,654	667
2019	18,633,362	27,551,597	46,184,963	65,955	700
2020	19,194,875	26,699,303	45,894,183	66,587	689
2021	19,160,972	21,280,549	40,441,521	66,938	604
<b>Total</b>	<b>144,818,707</b>	<b>223,508,826</b>	<b>368,327,543</b>	<b>65,143</b>	<b>564</b>

Year	Total Water				
	Principal	Interest	Total	Customers	Debt / Customer
2012	5,243,808	5,238,741	10,482,549	49,982	210
2013	5,135,018	5,430,078	10,565,096	49,927	212
2014	3,553,934	4,034,112	7,588,046	50,384	151
2015	6,528,435	5,080,064	11,608,499	51,060	227
2016	7,183,067	4,648,256	11,831,323	51,232	231
2017	7,536,501	4,645,095	12,181,596	51,683	236
2018	7,800,952	4,419,018	12,219,971	51,923	235
2019	8,153,737	4,105,635	12,259,372	52,484	234
2020	8,440,227	3,790,867	12,231,094	53,034	231
2021	9,606,080	2,246,340	11,852,421	53,528	221
<b>Total</b>	<b>69,181,760</b>	<b>43,638,207</b>	<b>112,819,967</b>	<b>51,524</b>	<b>219</b>

Year	Total Combined				
	Principal	Interest	Total	Customers	Debt / Customer
2011	15,006,373	19,275,461	34,281,834	113,209	303
2012	16,792,511	21,287,693	38,080,204	113,263	336
2013	18,125,230	22,986,951	41,112,181	113,694	362
2014	9,560,136	18,001,561	27,561,697	114,674	240
2015	19,903,082	28,255,500	48,158,582	115,427	417
2016	20,315,324	26,322,428	46,637,752	116,304	401
2017	22,645,896	32,078,074	54,723,970	117,199	467
2018	23,469,036	32,540,535	56,009,570	117,577	476
2019	26,787,099	31,657,231	58,444,335	118,439	493
2020	27,635,102	30,490,170	58,125,277	119,621	486
2021	28,767,052	23,526,890	52,293,942	120,466	434
<b>Total</b>	<b>214,000,467</b>	<b>267,147,033</b>	<b>481,147,510</b>	<b>116,666</b>	<b>411</b>

# Demographic and Economic Information

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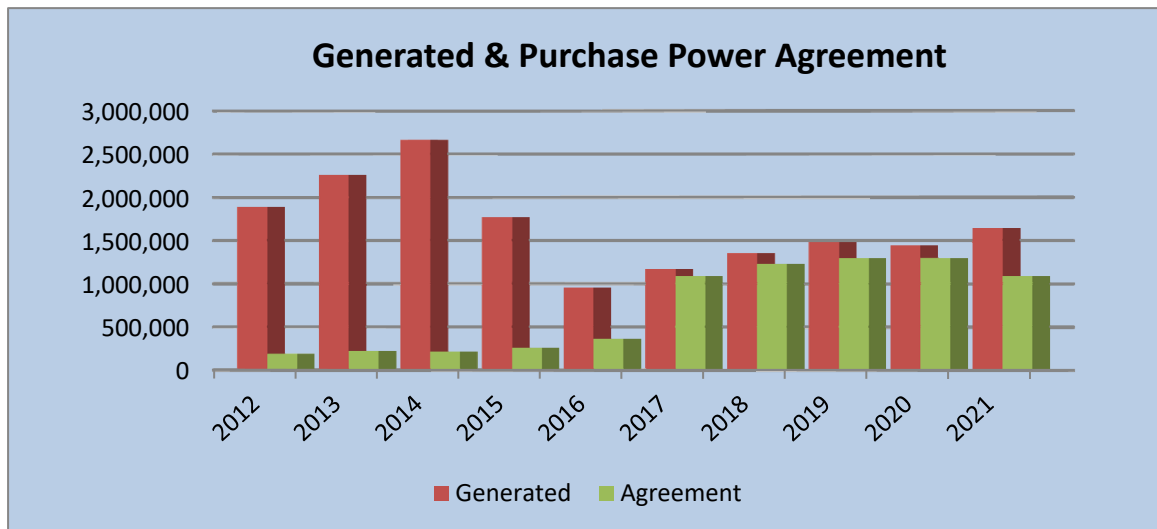
# Board of Public Utilities

## Electric Load Statistics in Megawatts

### Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>Generated</u>	<u>Purchase Power Agreement</u>	<u>Market Purchases/(Sales)</u>	<u>Total Load</u>	<u>System Peak</u>	<u>Maximum Net Capability</u>
2012	1,887,972	185,993	351,079	2,425,044	495	747
2013	2,252,961	218,782	(121,528)	2,350,215	454	747
2014	2,661,052	214,332	(464,931)	2,410,453	459	728
2015	1,767,688	257,821	382,733	2,408,242	485	718
2016	954,458	360,986	1,116,577	2,432,021	480	718
2017	1,164,228	1,083,830	104,101	2,352,158	494	726
2018	1,350,390	1,224,246	(39,637)	2,534,999	496	726
2019	1,478,032	1,292,993	(363,824)	2,407,201	483	580
2020	1,444,815	1,295,707	(467,177)	2,273,346	443	580
2021	1,644,248	1,084,048	(414,118)	2,314,178	464	588

- NOTES:**
- Generated amounts include BPU's owned generating assets less system usage.
  - Starting in 2013, BPU's portion of Dogwood's generation is included in the generated amounts.
  - Purchase power agreements (PPA) represent renewable energy generated outside BPU's service territory and sold directly through the Southwest Power Pool.
  - Total load is the amount of power supplied to BPU's retail and borderline customers.



# Board of Public Utilities

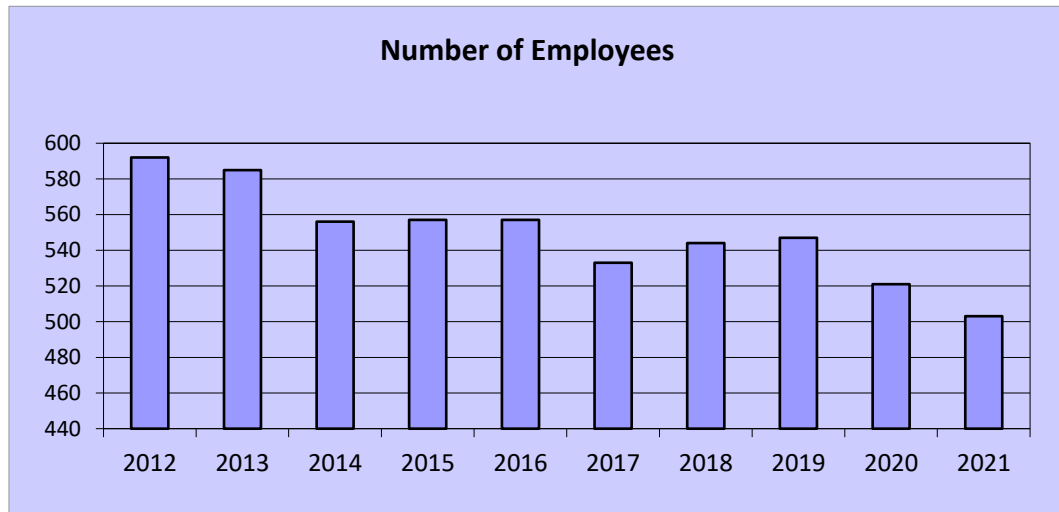
<b>PRINCIPAL CUSTOMERS (Ten year history)</b>			
<b>2012</b>	<b>Revenue</b>		<b>2013</b>
			<b>Revenue</b>
General Motor's (Auto Production)	\$ 11,109,840	General Motor's (Auto Production)	\$ 9,270,426
WaterOne of Johnson County (Water Utility)	\$ 6,403,823	Griffin Wheel (Railroad Wheels)	\$ 5,630,110
CertainTeed Corp. (Insulation)	\$ 5,991,417	Owens Corning Fiberglass (Insulation)	\$ 5,399,261
Owens Corning Fiberglass (Insulation)	\$ 5,880,369	WaterOne of Johnson County (Water Utility)	\$ 5,058,926
Griffin Wheel (Railroad Wheels)	\$ 5,568,105	Univ. of Kansas Hospital Authority (Hospital)	\$ 4,338,344
Univ. of Kansas Hospital Authority (Hospital)	\$ 4,786,604	CertainTeed Corp. (Insulation)	\$ 4,070,531
Procter & Gamble Co. (Cleaning Products)	\$ 4,584,365	Univ. of Kansas Medical Center (Hospital)	\$ 3,933,091
Univ. of Kansas Medical Center (Hospital)	\$ 4,060,018	Procter & Gamble Co. (Cleaning Products)	\$ 3,900,600
Sara Lee Foods Corporation (Packaged Foods)	\$ 2,303,146	Magellan Pipeline Company (Petroleum Pipeline)	\$ 2,018,430
Keebler Company (Food Manufacturer)	\$ 2,024,924	Sara Lee Foods Corporation (Packaged Foods)	\$ 1,958,357
<b>2014</b>	<b>Revenue</b>		<b>2015</b>
			<b>Revenue</b>
General Motor's (Auto Production)	\$ 11,111,432	General Motor's (Auto Production)	\$ 14,149,360
Griffin Wheel (Railroad Wheels)	\$ 6,616,049	Griffin Wheel (Railroad Wheels)	\$ 6,847,075
Owens Corning Fiberglass (Insulation)	\$ 5,787,124	CertainTeed Corp. (Insulation)	\$ 6,584,360
WaterOne of Johnson County (Water Utility)	\$ 5,086,239	Owens Corning Fiberglass (Insulation)	\$ 5,622,261
Univ. of Kansas Hospital Authority (Hospital)	\$ 4,582,043	Univ. of Kansas Hospital Authority (Hospital)	\$ 5,135,283
CertainTeed Corp. (Insulation)	\$ 4,168,566	WaterOne of Johnson County (Water Utility)	\$ 4,637,054
Univ. of Kansas Medical Center (Hospital)	\$ 4,128,363	Univ. of Kansas Medical Center (Hospital)	\$ 4,406,627
Procter & Gamble Co. (Cleaning Products)	\$ 3,581,800	Procter & Gamble Co. (Cleaning Products)	\$ 4,373,082
Magellan Pipeline Company (Petroleum Pipeline)	\$ 2,277,962	P Q Corporation (Chemicals Manufacturer)	\$ 2,430,849
Keebler Company (Food Manufacturer)	\$ 2,088,604	Hillshire Brands (Food Manufacturer)	\$ 2,274,983
<b>2016</b>	<b>Revenue</b>		<b>2017</b>
			<b>Revenue</b>
General Motor's (Auto Production)	\$ 12,137,710	General Motor's (Auto Production)	\$ 10,945,178
CertainTeed Corp. (Insulation)	\$ 9,374,453	CertainTeed Corp. (Insulation)	\$ 10,726,179
Griffin Wheel (Railroad Wheels)	\$ 5,705,991	Griffin Wheel (Railroad Wheels)	\$ 6,656,822
Univ. of Kansas Hospital Authority (Hospital)	\$ 4,909,834	Univ. of Kansas Hospital Authority (Hospital)	\$ 6,631,641
WaterOne of Johnson County (Water Utility)	\$ 4,896,004	Owens Corning Fiberglass (Insulation)	\$ 5,777,506
Owens Corning Fiberglass (Insulation)	\$ 4,825,533	WaterOne of Johnson County (Water Utility)	\$ 5,752,958
Procter & Gamble Co. (Cleaning Products)	\$ 4,356,090	Univ. of Kansas Medical Center (Hospital)	\$ 4,801,206
Univ. of Kansas Medical Center (Hospital)	\$ 4,265,334	Procter & Gamble Co. (Cleaning Products)	\$ 4,677,147
P Q Corporation (Chemicals Manufacturer)	\$ 2,670,974	P Q Corporation (Chemicals Manufacturer)	\$ 2,935,005
GNB Battery (Battery Manufacturer)	\$ 2,312,000	GNB Battery (Battery Manufacturer)	\$ 2,823,661
<b>2018</b>	<b>Revenue</b>		<b>2019</b>
			<b>Revenue</b>
General Motor's (Auto Production)	\$ 12,542,607	General Motor's (Auto Production)	\$ 13,401,776
CertainTeed Corp. (Insulation)	\$ 11,253,924	CertainTeed Corp. (Insulation)	\$ 13,085,501
Griffin Wheel (Railroad Wheels)	\$ 7,823,039	Griffin Wheel (Railroad Wheels)	\$ 8,545,022
WaterOne of Johnson County (Water Utility)	\$ 6,892,251	WaterOne of Johnson County (Water Utility)	\$ 7,364,110
Univ. of Kansas Hospital Authority (Hospital)	\$ 6,426,046	Univ. of Kansas Hospital Authority (Hospital)	\$ 7,151,463
Owens Corning Fiberglass (Insulation)	\$ 6,183,292	Owens Corning Fiberglass (Insulation)	\$ 6,327,404
Procter & Gamble Co. (Cleaning Products)	\$ 4,961,457	Procter & Gamble Co. (Cleaning Products)	\$ 5,441,844
Univ. of Kansas Medical Center (Hospital)	\$ 4,959,198	Univ. of Kansas Medical Center (Hospital)	\$ 5,343,639
P Q Corporation (Chemicals Manufacturer)	\$ 3,065,642	P Q Corporation (Chemicals Manufacturer)	\$ 3,709,720
Keebler Company (Food Manufacturer)	\$ 2,812,566	Keebler Company (Food Manufacturer)	\$ 3,063,239
<b>2020</b>	<b>Revenue</b>		<b>2021</b>
			<b>Revenue</b>
General Motor's (Auto Production)	\$ 12,295,126	General Motor's (Auto Production)	\$ 9,991,138
CertainTeed Corp. (Insulation)	\$ 12,287,073	CertainTeed Corp. (Insulation)	\$ 7,060,713
WaterOne of Johnson County (Water Utility)	\$ 7,614,250	WaterOne of Johnson County (Water Utility)	\$ 6,555,503
Griffin Wheel (Railroad Wheels)	\$ 7,311,151	Griffin Wheel (Railroad Wheels)	\$ 6,316,777
Univ. of Kansas Hospital Authority (Hospital)	\$ 7,094,013	Univ. of Kansas Hospital Authority (Hospital)	\$ 5,995,176
Univ. of Kansas Medical Center (Hospital)	\$ 4,836,499	Univ. of Kansas Medical Center (Hospital)	\$ 5,558,762
Procter & Gamble Co. (Cleaning Products)	\$ 4,306,739	Procter & Gamble Co. (Cleaning Products)	\$ 3,313,535
Owens Corning Fiberglass (Insulation)	\$ 4,132,337	Owens Corning Fiberglass (Insulation)	\$ 3,086,009
P Q Corporation (Chemicals Manufacturer)	\$ 3,326,773	P Q Corporation (Chemicals Manufacturer)	\$ 2,516,314
Keebler Company (Food Manufacturer)	\$ 3,133,673	Keebler Company (Food Manufacturer)	\$ 2,449,382

# Board of Public Utilities

## Employee Data Last Ten Fiscal Year

Fiscal Year	Salaries	Employee Benefits and Payroll Taxes (1)	Total Salary And Benefits (2)	Number of Employees As of December 31, (3)
2012	\$ 51,356,748	\$ 39,509,248	\$ 82,877,013	592
2013	\$ 50,791,860	\$ 24,823,381	\$ 67,604,414	585
2014	\$ 50,128,257	\$ 28,327,841	\$ 70,156,566	556
2015	\$ 49,616,092	\$ 26,999,213	\$ 69,373,164	557
2016	\$ 50,386,498	\$ 26,829,378	\$ 69,763,315	557
2017	\$ 50,446,956	\$ 28,680,273	\$ 71,303,334	533
2018	\$ 52,109,160	\$ 28,343,762	\$ 72,511,843	544
2019	\$ 53,032,489	\$ 31,404,739	\$ 76,496,149	547
2020	\$ 53,567,578	\$ 30,616,356	\$ 76,169,739	521
2021	\$ 54,185,156	\$ 29,014,127	\$ 75,185,088	503

- (1) Includes compensated absences that are also included in salaries
- (2) Excludes paid time not worked.
- (3) Excludes temporary employees and employees on long-term disability.



# Board of Public Utilities

## UNIFIED GOVERNMENT OF WYANDOTTE COUNTY / KANSAS CITY, KANSAS DEMOGRAPHIC AND ECONOMIC STATISTICS Last Ten Fiscal Years

Year	County Population <sup>1</sup>	Personal Income <sup>2</sup> <i>(thousands of dollars)</i>	Per Capita <sup>2</sup> Personal Income	County-wide Public School Enrollment <sup>3</sup>	Unemployment Rate
2012	159,411	\$8,514,739	\$53,394	29,284	8.4%
2013	160,984	\$7,910,231	\$49,150	29,753	7.9%
2014	162,320	\$6,912,435	\$42,641	30,200	6.9%
2015	163,832	\$6,574,820	\$40,242	30,414	6.0%
2016	164,934	\$5,141,826	\$31,273	30,826	5.5%
2017	165,313	\$5,303,254	\$32,085	31,578	5.2%
2018	165,324	\$5,435,835	\$32,663	31,436	4.8%
2019	165,429	\$5,623,400	\$33,900	32,353	4.3%
2020	165,265	\$5,670,813	\$34,107	31,376	7.8%
2021	169,245	\$6,340,465	\$38,329	32,091	4.7%

Sources and Notes:

<sup>1</sup> U.S. Dept of Commerce, Bureau of Census, Local Population Estimates; non-decennial Census figures are time-series data updated annually with release of annual population estimate. 2010 population from the U.S. Census Count.

<sup>2</sup> Personal Income and Per Capita Personal Income per U.S. Bureau of Economic Analysis. Most recent year is an estimate based on trends.

<sup>3</sup> School enrollment of Kansas City, Kansas #500, Turner #202, Piper #203, Bonner Springs #204 and parochial schools in Wyandotte County.

# Board of Public Utilities

**UNIFIED GOVERNMENT OF WYANDOTTE COUNTY / KANSAS CITY, KANSAS  
PRINCIPAL EMPLOYERS  
Current Year and Nine Years Ago**

	Fiscal Year 2021			Fiscal Year 2012		
	Employees in County (Employment Range)	Rank	Percentage of Total County Employment	Employees in County (Employment Range)	Rank	Percentage of Total County Employment
Kansas University Health Systems	8500+	1	9.17%	4500-5000	1	5.35%
Kansas City, KS School District #500	4500-5000	2	4.90%	3500-4000	4	4.18%
University of Kansas Medical Center	3500-4000	3	4.21%	3500-4000	3	4.24%
Amazon Fullfillment Center	3500-4000	4	3.78%	-	-	-
Unified Government of Wyandotte Co/KCK	1000-2499	5	2.60%	1000-2499	5	2.38%
General Motors Corporation	1000-2499	6	2.27%	3500-4000	2	4.30%
Associated Wholesale Grocers	1000-2499	7	1.90%	1000-2499	8	1.28%
Providence Medical Center	1000-2499	8	1.17%	750-999	9	1.10%
Nebraska Furniture Mart	1000-2499	9	1.13%	1000-2499	7	1.29%
Burlington Northern/Santa Fe Railroad	1000-2499	10	1.08%	1000-2499	6	1.81%
Hollywood Casino	-	-	-	750-999	10	0.85%
	<b>29,841</b>		<b>32.20%</b>	<b>23,613</b>		<b>26.78%</b>

Source: Unified Government Finance Department, Research Division.



# Operating Information

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# Board of Public Utilities

## Electric Rates 2011 thru 2021

	Jan-11		Jan-12		Jan-13		Mar-17		Dec-18	
	Summer	Winter	Summer	Winter	Summer	Winter	Summer	Winter	Summer	Winter
<b>Residential</b>										
<b>Rate Code 100</b>										
Customer Charge	\$ 13.00	\$ 13.00	\$ 14.50	\$ 14.50	\$ 16.00	\$ 16.00	\$ 19.00	\$ 19.00	\$ 22.00	\$ 22.00
Energy Charge:										
First 1,000 kWh	0.06400	0.04950	0.06790	0.05260	0.07240	0.05610	0.06406	0.06406	0.06466	0.06466
Next 1,000 kWh	0.07500	0.04800	0.07960	0.05100	0.08480	0.05430	0.06406	0.06406	0.06466	0.06466
All Additional kWh	0.09400	0.04800	0.09980	0.05100	0.10630	0.05430	0.06406	0.06406	0.06466	0.06466
<b>Residential Electric Heating</b>										
<b>Rate Code 101 (Started Jan-2011)</b>										
Customer Charge	13.00	13.00	14.50	14.50	16.00	16.00	19.00	19.00	22.00	22.00
Energy Charge:										
First 1,000 kWh	0.06400	0.04950	0.06790	0.05260	0.07240	0.05610	0.06406	0.06406	0.06466	0.06466
Next 1,000 kWh	0.07500	0.03500	0.07960	0.03720	0.08480	0.03960	0.06406	0.03906	0.06466	0.03966
All Additional kWh	0.09400	0.03000	0.09980	0.03190	0.10630	0.03400	0.06406	0.03906	0.06466	0.03966
<b>Small General Service</b>										
<b>Rate Code 200</b>										
Customer Charge	25.00	25.00	27.50	27.50	30.00	30.00	35.00	35.00	40.00	40.00
Energy Charge:										
First 3,500 kWh	0.07600	0.06600	0.08080	0.07020	0.08570	0.07450	0.04677	0.04677	0.04733	0.04733
All Additional kWh	0.03200	0.02200	0.03400	0.02340	0.03610	0.02480	0.04677	0.04677	0.04733	0.04733
Facilities Charge:										
Secondary Service	2.40	2.40	2.55	2.55	2.71	2.71	3.26	3.26	3.30	3.30
Primary Service	1.90	1.90	2.02	2.02	2.14	2.14	2.62	2.62	2.65	2.65
Demand Charge:										
First 10 kW	No Charge	No Charge	No Charge	No Charge	No Charge	No Charge	No Charge	No Charge	No Charge	No Charge
All Additional kW	6.50	6.50	6.91	6.91	7.33	7.33	5.50	5.50	5.57	5.57
*Metering Adjustment:										
Primary	-2.00%	-2.00%	-2.00%	-2.00%	-2.00%	-2.00%	-2.00%	-2.00%	-2.00%	-2.00%
Secondary	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Customers without Demand Meters										
All kWh	0.0910	0.0840	0.0967	0.0893	0.1026	0.0947	0.09280	0.09280	0.08846	0.08846
<b>Small General Service Electric Heating</b>										
<b>Rate Code 201 (Started Mar-2017)</b>										
Customer Charge							35.00	35.00	40.00	40.00
Energy Charge:										
First 3,500 kWh							0.04677	0.04677	0.04733	0.04733
All Additional kWh							0.04677	0.02677	0.04733	0.02709
Facilities Charge:										
Secondary Service							3.26	3.26	3.30	3.30
Primary Service							2.62	2.62	2.65	2.65
Demand Charge:										
First 10 kW							No Charge	No Charge	No Charge	No Charge
All Additional kW							5.50	5.50	5.57	5.57
*Metering Adjustment:										
Primary							-2.00%	-2.00%	-2.00%	-2.00%
Secondary							NA	NA	NA	NA

\*Metering Adjustment:  
For years 2011-Current when a meter is installed which does not compensate for transformer losses, the customer's metered kWh and kW is adjusted according to the percentages.

Notes:  
Source: Board of Public Utilities approved rate tariffs.  
Rate Component Information Available for 2011-2021  
Years represented are for years with rate tariff adjustments.

# Board of Public Utilities

## Electric Rates 2011 thru 2021

	Jan-11		Jan-12		Jan-13		Mar-17		Dec-18	
	Summer	Winter	Summer	Winter	Summer	Winter	Summer	Winter	Summer	Winter
<b>Medium General Service Rate</b>										
<b>Rate Code 250 (Started Jan-2011)</b>										
Customer Charge	55.00	55.00	60.00	60.00	65.00	65.00	75.00	75.00	85.00	85.00
Energy Charge:										
First 300 kWh per kW	0.04500	0.03500	0.04730	0.03680	0.04950	0.03850	0.03637	0.03637	0.03724	0.03724
All Additional kWh	0.01500	0.01300	0.01580	0.01370	0.01650	0.01430	0.02137	0.02137	0.02188	0.02188
Facilities Charge:										
Secondary Service	2.96	2.96	3.11	3.11	3.26	3.26	4.02	4.02	4.11	4.11
Primary Service	2.34	2.34	2.46	2.46	2.58	2.58	3.46	3.46	3.54	3.54
Demand Charge:										
All Additional kW	6.55	6.55	6.88	6.88	7.21	7.21	6.50	6.50	6.66	6.66
*Metering Adjustment:										
Primary	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Secondary	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%
<b>Medium General Service Rate Electric Heating</b>										
<b>Rate Code 251 (Started Mar-2017)</b>										
Customer Charge							75.00	75.00	85.00	85.00
Energy Charge:										
First 300 kWh per kW							0.03637	0.03637	0.03724	0.03724
All Additional kWh							0.02137	0.01137	0.02188	0.01164
Facilities Charge:										
Secondary Service							4.02	4.02	4.11	4.11
Primary Service							3.46	3.46	3.54	3.54
Demand Charge:										
All Additional kW							6.50	6.50	6.66	6.66
*Metering Adjustment:										
Primary							NA	NA	NA	NA
Secondary							2.0%	2.0%	2.0%	2.0%
<b>Large General Service Rate</b>										
<b>Rate Code 300</b>										
Customer Charge	120.00	120.00	130.00	130.00	140.00	140.00	155.00	155.00	170.00	170.00
Energy Charge:										
First 300 kWh per kW	0.03900	0.03000	0.04130	0.03170	0.04360	0.03340	0.03540	0.03540	0.03636	0.03636
All Additional kWh	0.01300	0.01300	0.01380	0.01380	0.01460	0.01460	0.01540	0.01540	0.01582	0.01582
Facilities Charge:										
Secondary Service	2.96	2.96	3.13	3.13	3.3	3.3	4.02	4.02	4.13	4.13
Primary Service	2.34	2.34	2.48	2.48	2.62	2.62	3.46	3.46	3.56	3.56
Demand Charge:										
All Additional kW	7.55	7.55	7.99	7.99	8.43	8.43	8.43	8.43	8.66	8.66
*Metering Adjustment:										
Secondary	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%
Primary	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA

\*Metering Adjustment:  
For years 2011-Current when a meter is installed which does not compensate for transformer losses, the customer's metered kWh and kW is adjusted according to the percentages.

Notes:  
Source: Board of Public Utilities approved rate tariffs.  
Rate Component Information Available for 2011-2021  
Years represented are for years with rate tariff adjustments.

# Board of Public Utilities

## Electric Rates 2011 thru 2021

	Jan-11		Jan-12		Jan-13		Mar-17		Dec-18	
	Summer	Winter	Summer	Winter	Summer	Winter	Summer	Winter	Summer	Winter
<b>Large General Service Rate Electric Heating</b>										
<b>Rate Code 301 (Started Mar-2017)</b>										
Customer Charge							155.00	155.00	170.00	170.00
Energy Charge:										
First 300 kWh per kW							0.03540	0.03540	0.03636	0.03636
All Additional kWh							0.00540	0.00540	0.00555	0.00555
Facilities Charge:										
Secondary Service							4.02	4.02	4.13	4.13
Primary Service							3.46	3.46	3.56	3.56
Demand Charge:										
All Additional kW							8.43	8.43	8.66	8.66
*Metering Adjustment:										
Secondary							2.0%	2.0%	2.0%	2.0%
Primary							NA	NA	NA	NA
<b>Large Power Service Rate</b>										
<b>Rate Code 400</b>										
Customer Charge	250.00	250.00	275.00	275.00	300.00	300.00	350.00	350.00	400.00	400.00
Energy Charge:										
First 300 kWh per kW	0.02140	0.01940	0.02310	0.02100	0.02490	0.02260	0.02081	0.02081	0.02183	0.02183
All Additional kWh	0.01020	0.00920	0.01100	0.01000	0.01190	0.01080	0.01050	0.01050	0.01101	0.01101
Facilities Charge:										
Secondary Service	2.42	2.42	2.62	2.62	2.83	2.83	3.24	3.24	3.40	3.40
Primary Service	1.93	1.93	2.09	2.09	2.25	2.25	2.75	2.75	2.88	2.88
Substation Service	0.73	0.73	0.79	0.79	0.85	0.85	0.95	0.95	1.00	1.00
Demand Charge:										
All Additional kW	7.94	7.94	8.59	8.59	9.26	9.26	9.26	9.26	9.71	9.71
*Metering Adjustment:										
Primary	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Secondary	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%
Substation Service	-2.8%	-2.8%	-2.8%	-2.8%	-2.8%	-2.8%	-2.8%	-2.8%	-2.8%	-2.8%
Transmission	-3.3%	-3.3%	-3.3%	-3.3%	-3.3%	-3.3%	-3.3%	-3.3%	-3.3%	-3.3%
<b>Large Power Service Rate Electric Heating</b>										
<b>Rate Code 401 (Started Mar-2017)</b>										
Customer Charge							350.00	350.00	400.00	400.00
Energy Charge:										
First 300 kWh per kW							0.02081	0.02081	0.02183	0.02183
All Additional kWh							0.01050	0.00550	0.01101	0.00577
Facilities Charge:										
Secondary Service							3.24	3.24	3.40	3.40
Primary Service							2.75	2.75	2.88	2.88
Substation Service							0.95	0.95	1.00	1.00
Demand Charge:										
All Additional kW							6.95	6.95	8.56	8.56
*Metering Adjustment:										
Primary							NA	NA	NA	NA
Secondary							2.0%	2.0%	2.0%	2.0%
Substation Service							-2.8%	-2.8%	-2.8%	-2.8%
Transmission							-3.3%	-3.3%	-3.3%	-3.3%

\*Metering Adjustment:  
For years 2011-Current when a meter is installed which does not compensate for transformer losses, the customer's metered kWh and kW is adjusted according to the percentages.

Notes:  
Source: Board of Public Utilities approved rate tariffs.  
Rate Component Information Available for 2011-2021  
Years represented are for years with rate tariff adjustments.

# Board of Public Utilities

## Electric Rates 2011 thru 2021

	Jan-11		Jan-12		Jan-13		Mar-17		Dec-18		
	Summer	Winter	Summer	Winter	Summer	Winter	Summer	Winter	Summer	Winter	
<b>Large Power High Load Factor</b>											
<b>Rate Code 450 (Started Mar-2017)</b>											
Customer Charge							350.00	350.00	400.00	400.00	
Facilities Charge:											
Secondary Service							3.24	3.24	3.40	3.40	
Primary Service							2.75	2.75	2.88	2.88	
Substation Service							0.95	0.95	1.00	1.00	
Demand Charge:											
All Additional kW							17.50	17.50	17.93	17.93	
*Metering Adjustment:											
Primary							NA	NA	NA	NA	
Secondary							2.0%	2.0%	2.0%	2.0%	
Substation Service							-2.8%	-2.8%	-2.8%	-2.8%	
Transmission							-3.3%	-3.3%	-3.3%	-3.3%	
<b>Average Monthly Residential kWh</b>	<b>2010</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	
	901	839	832	808	832	806	876	829	815	834	
<b>Average Energy Rate Component (ERC)</b>	<b>2010</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	
	0.02370	0.03038	0.03490	0.03139	0.02939	0.03539	0.03340	0.03270	0.03200	0.02647	
<b>Environmental Surcharge (ESC)</b>	<b>2010</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016 Jan - Feb 2017 Mar-Dec 2017</b>		<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	
Rate Code 100 (kWh)	NA	0.00097	0.00124	0.00304	0.00444	0.00664	0.00899	0.01000	0.00902	0.00892	0.00857
Rate Code 200 (kWh)	NA	0.00144	0.00179	0.00443	0.00656	0.00973	0.01128	0.01134	0.01039	0.01034	0.01010
Rate Code 250 (kW)	NA	0.38662	0.47525	1.19839	1.70924	2.61501	3.98803	3.92962	3.71095	3.67398	3.29417
Rate Code 300 (kW)	NA	0.38662	0.47525	1.19839	1.70924	2.61501	2.14008	3.77993	3.42465	3.55253	3.20436
Rate Code 400 (kW)	NA	0.43575	0.56661	1.50282	2.03925	2.90730	3.69120	4.11948	3.81418	3.73724	3.15847
Rate Code USD500 (kWh)	NA	0.00142	0.00168	0.00382	0.00535	0.00841	0.01125	0.01063	0.01041	0.01005	0.00843

\*Metering Adjustment:

For years 2011-Current when a meter is installed which does not compensate for transformer losses, the customer's metered kWh and kW is adjusted according to the percentages.

**Notes:**

Source: Board of Public Utilities approved rate tariffs.

Rate Component Information Available for 2011-2021

Years represented are for years with rate tariff adjustments.

# Board of Public Utilities

## Water Rates 2011 thru 2021

Meter Size	Jan-11		Jan-12		Jan-13
	Inside City	Outside City	Inside City	Outside City	
<b>Monthly Customer Access Charge</b>					
5/8"	\$ 15.55	\$ 15.55	\$ 17.50	\$ 17.50	\$ 19.35
3/4"	18.95	18.95	21.30	21.30	23.55
1"	23.60	23.60	26.55	26.55	29.35
1.5"	37.00	37.00	41.60	41.60	46.00
2"	50.40	50.40	56.70	56.70	62.60
3"	109.50	109.50	123.00	123.00	136.00
4"	176.00	176.00	198.00	198.00	219.00
6"	343.00	343.00	386.00	386.00	427.00
8"	512.00	512.00	575.00	575.00	635.00
10"	679.00	679.00	763.00	763.00	843.00
12" and Larger	778.00	778.00	875.00	875.00	967.00
<b>Monthly Minimum Bill</b>					
5/8"	15.90	24.00	17.87	21.92	19.74
3/4"	35.49	40.07	38.60	40.80	41.83
1"	49.78	57.76	53.90	58.03	58.22
1.5"	88.35	100.63	95.03	101.39	101.77
2"	131.84	153.02	141.29	152.42	150.51
3"	252.34	293.17	271.19	292.18	289.51
4"	406.33	477.25	436.82	473.39	465.99
6"	800.51	917.17	860.14	920.56	916.71
8"	1,274.98	1,359.40	1,365.55	1,409.43	1,451.07
10"	1,824.19	1,997.03	1,949.46	2,038.82	2,067.43
12" and Larger	2,201.03	2,619.47	2,349.25	2,565.81	2,488.27
<b>CCF Units</b>					
<b>Per Month</b>					
0 to 7	3.520	3.520	3.680	3.680	3.890
8 to 160	3.070	3.070	3.180	3.180	3.280
161 to 2000	3.070	3.070	3.180	3.180	3.280
2001 to 8000	2.060	2.060	2.450	2.450	3.030
All over 8000	1.990	1.990	2.450	2.450	3.030
<b>Private Fire Protection Rates</b>					
2"	7.97	7.97	7.97	7.97	7.97
4"	20.44	20.44	20.44	20.44	20.44
6"	49.86	49.86	49.86	49.86	49.86
8"	100.21	100.21	100.21	100.21	100.21
10"	175.95	175.95	175.95	175.95	175.95
12" and Larger	281.10	281.10	281.10	281.10	281.10

**Notes:**

Source: Board of Public Utilities approved rate tariffs.

Years represented are for years with rate tariff adjustments.

# Board of Public Utilities

## Capital Operating Indicators LAST 10 FISCAL YEARS

<b>Water System:</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Miles of Water Mains	965.55	967.55	967.04	966.85	967.74	970.14	966.64	963.94	959.84	957
Number of New Service Taps	117	166	155	187	205	311	257	185	167	166
Max. Day Pumped (Gallons)	49,270,000	46,450,000	39,880,000	36,390,000	40,590,000	38,890,000	29,570,000	42,090,000	43,470,000	36,860,000
Min. Day Pumped (Gallons)	24,290,000	23,950,000	24,400,000	22,230,000	23,720,000	23,680,000	24,960,000	25,130,000	24,180,000	23,390,000
Max. Rate (MGD)	54	54	54	54	54	54	54	54	54	54
Water Main Breaks	736	590	606	499	444	481	602	528	376	419
Avg daily consumption (gallons)	33,755,000	30,850,000	29,326,000	28,251,482	29,098,630	28,612,843	30,046,990	30,475,805	29,322,263	29,100,678

Source: Various water divisions.



# Board of Public Utilities

## Staffing by Division 2012 - 2021 Budget

Department	2012 Approved	2013 Approved	2014 Approved	2015 Approved	2016 Approved	2017 Approved	2018 Approved	2019 Approved	2020 Approved	2021 Approved
1000 ES Administration	4	4	4	4	4	4	4	4	4	5
1600 Electric System Control	24	25	25	25	24	24	24	24	24	23
<b>Total Electric Supply</b>	<b>28</b>	<b>29</b>	<b>29</b>	<b>29</b>	<b>28</b>	<b>28</b>	<b>28</b>	<b>28</b>	<b>28</b>	<b>28</b>
1100 EP Administration	6	6	7	7	7	9	8	6	6	4
1101 Maintenance and Planning	3	3	2	2	2	2	2	2	1	1
1103 EP Engineers Common	4	5	5	5	5	4	4	5	7	8
1200 Kaw Plant Common	1	1	1	0	0	0	0	0	0	0
1301 EP Maintenance-Quindaro	21	21	21	20	15	14	13	9	0	0
1302 EP Operations-Quindaro	38	38	38	38	29	23	21	17	5	0
1303 EP Engineering - Quindaro	3	3	3	3	3	3	3	1	0	0
1401 EP Maintenance-Nearman	16	16	20	20	22	26	27	27	29	29
1402 EP Operations-Nearman	35	35	35	35	35	38	39	40	48	46
1403 EP Engineering - Nearman	3	2	2	2	2	2	2	1	0	0
1500 Common Plant Maintenance	45	45	38	35	35	33	33	32	30	30
<b>Total Electric Production</b>	<b>184</b>	<b>184</b>	<b>180</b>	<b>175</b>	<b>163</b>	<b>161</b>	<b>159</b>	<b>148</b>	<b>126</b>	<b>118</b>
1900 EO Administration	3	4	2	2	2	2	2	2	2	2
2000 EO Planning	0	0	4	4	2	2	2	3	3	5
2100 EO Transmission	87	86	85	85	82	81	81	80	78	78
2200 EO Substation / Relay	12	13	13	13	13	14	14	15	15	15
2300 Telecommunications	7	7	7	8	8	8	8	8	8	8
2410 IT Administration	1	1	1	1	1	1	1	2	2	1
2420 Desktop	6	7	7	9	11	11	12	12	12	12
2430 Applications	12	12	12	15	14	16	17	17	17	18
2500 EO Grounds / Claims	2	1	1	1	2	2	2	2	2	2
2600 EO Fleet Maintenance	23	23	23	23	21	21	21	21	21	21
2700 EO Electrical Engineering	24	25	25	25	23	22	22	22	21	19
2800 EO Elec Meters & Services	19	16	15	23	23	22	20	20	20	20
2810 Meter Reading	16	15	8	0	0	0	0	0	0	0
2820 Revenue Protection	4	3	5	0	0	0	0	0	0	0
2900 EO Traffic Signal	5	5	5	5	4	4	4	4	4	4
<b>Total Electric Operations &amp; Technology</b>	<b>221</b>	<b>218</b>	<b>213</b>	<b>214</b>	<b>206</b>	<b>206</b>	<b>206</b>	<b>208</b>	<b>205</b>	<b>205</b>
6800 Corporate Compliance	0	0	0	0	0	0	0	0	0	0
6900 Nerc Compliance	0	3	3	3	3	4	4	4	4	4
1700 Environmental Services	6	6	5	5	5	4	4	5	5	6
1701 Environmental Air Quality	3	3	3	3	3	3	3	3	3	3
<b>Total Corporate Compliance</b>	<b>9</b>	<b>12</b>	<b>11</b>	<b>11</b>	<b>11</b>	<b>11</b>	<b>11</b>	<b>12</b>	<b>12</b>	<b>13</b>
3700 Water Meters/Services	23	23	24	24	26	25	26	23	22	22
3900 Maintenance Nearman	7	6	6	7	7	6	7	7	7	7
4000 Process Administration	3	3	3	3	3	3	2	2	2	2
4100 Laboratory	9	10	9	9	8	8	8	8	8	7
4200 WO Mains	39	39	37	39	37	38	37	40	39	39
4400 WP Support Services	6	6	6	4	4	5	5	5	5	5
4500 Water Administration	1	1	1	1	1	1	1	1	1	1
4600 Water Civil Engineering	15	15	16	16	15	15	15	15	15	15
4800 Operations Nearman	8	8	8	8	7	8	8	9	9	10
<b>Total Water</b>	<b>111</b>	<b>111</b>	<b>110</b>	<b>111</b>	<b>108</b>	<b>109</b>	<b>109</b>	<b>110</b>	<b>108</b>	<b>108</b>
5000 Customer Relations	15	14	14	15	17	17	17	17	17	17
5100 Cash Operations	8	8	8	8	8	8	8	8	8	7
5200 Collections	19	19	15	15	14	14	12	12	12	11
5800 CS Administration	5	6	7	6	6	6	6	6	6	6
6200 Customer Accounting	8	8	8	8	8	8	8	8	8	8
<b>Total Customer Service</b>	<b>55</b>	<b>55</b>	<b>52</b>	<b>52</b>	<b>53</b>	<b>53</b>	<b>51</b>	<b>51</b>	<b>51</b>	<b>49</b>
6100 Accounting	18	18	18	18	16	16	16	16	16	16
6300 Purchasing	4	4	4	5	5	5	5	5	5	5
6400 Stores	24	24	24	23	22	22	22	22	21	20
7000 General Managers Office	7	6	6	5	4	3	3	3	3	3
7100 Marketing & Corporate Communications	2	3	3	4	3	3	2	3	3	6
7400 Human Resources	10	10	10	10	9	9	9	9	9	9
7900 Utility Svcs	3	3	3	3	3	3	3	3	3	3
8600 Administrative Services	3	3	3	3	3	3	3	3	3	3
8700 Image Processing	7	7	7	8	7	7	7	7	7	7
<b>Total Administrative</b>	<b>78</b>	<b>81</b>	<b>81</b>	<b>82</b>	<b>75</b>	<b>75</b>	<b>74</b>	<b>75</b>	<b>70</b>	<b>69</b>
<b>Overall Total Number Of Approved Positions</b>	<b>677</b>	<b>678</b>	<b>665</b>	<b>663</b>	<b>633</b>	<b>632</b>	<b>627</b>	<b>620</b>	<b>588</b>	<b>590</b>

Source: Board of Public Utilities approved annual budget.